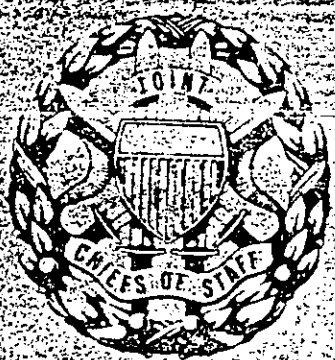


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# EMERGENCY ACTION PROCEDURES OF THE JOINT CHIEFS OF STAFF (EAP-JCS) (U)

## VOLUME I GENERAL (U)



JOINT CHIEFS OF STAFF  
WASHINGTON, D.C. 20301

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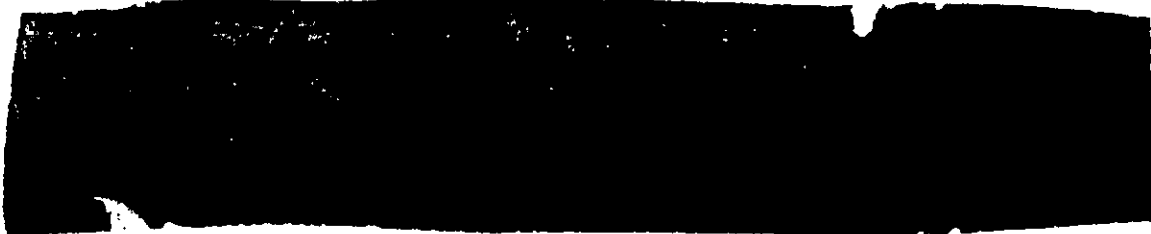
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THE JOINT CHIEFS OF STAFF  
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Subject: Emergency Action Procedures of the Joint Chiefs  
of Staff, Volume I - General (U)

1. (U) The Emergency Action Procedures of the Joint Chiefs of Staff have been revised to accommodate the implementation of SIOP 5, Revision DELTA.




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HERBERT B. KUYKENDALL  
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Strategic Operations Division, J-3  
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EMERGENCY ACTION PROCEDURES OF THE JOINT CHIEFS OF STAFF (U)

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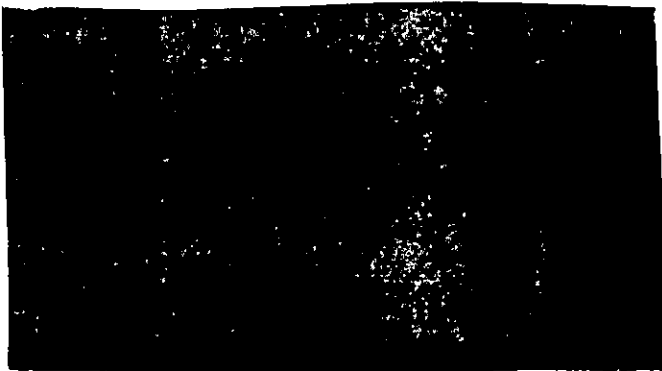
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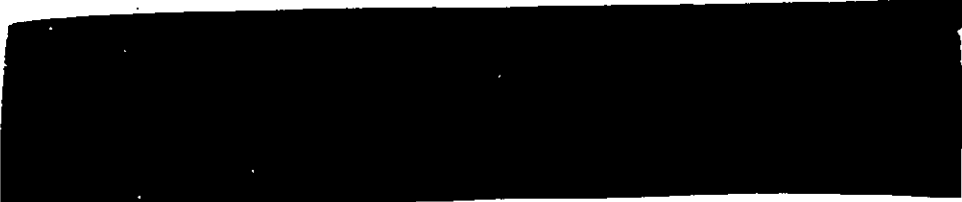
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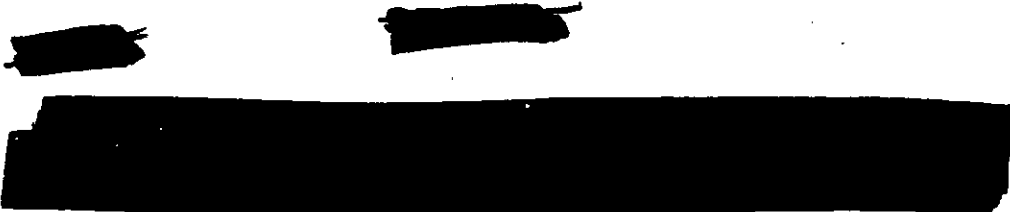


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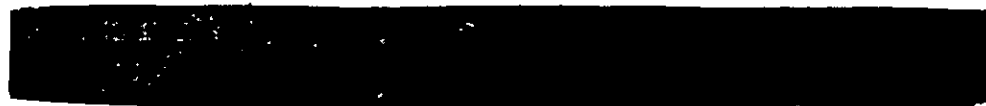


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EMERGENCY ACTION PROCEDURES OF THE JOINT CHIEFS OF STAFF (U)

GLOSSARY

VOLUMES I, II, III, IV, AND V

The abbreviations, brevity codes, and acronyms listed below are in use in Volumes I, II, III, IV, and V of the Emergency Action Procedures of the Joint Chiefs of Staff.

ADCOM.....Aerospace Defense Command

AFSATCOM.....Air Force Satellite Communications System

AIG.....Address indicating group

ALSIOP.....Collective routing indicator for Single  
Integrated Operational Plan emergency  
actions messages

ANMCC.....Alternate National Military Command Center

AUTODIN.....Automatic Digital Network

AUTOSEVOCOM.....Automatic Secure Voice Communications

AUTOVON.....Automatic Voice Network

BMEWS.....Ballistic Missile Early Warning System

CAOSOP.....Coordinated Atomic Operations Standing Operating  
Procedures

CCPDS.....Command Center Processing and Display System

CEP.....Circular error probable

CIC.....Content indicator code

CINC.....Commander in Chief

CINCAD.....Commander in Chief, Aerospace Defense Command

CINCLANT.....Commander in Chief, Atlantic

CINCMAC.....Commander in Chief, Military Airlift Command

CINCNOAD.....Commander in Chief, North American Air Defense  
Command

CINCPAC.....Commander in Chief, Pacific

CINCSAC.....Commander in Chief, Strategic Air Command

CONUS.....Continental United States



CRI.....Collective routing indicator  
 DDO (NMCC).....Deputy Director for Operations (National Military  
 Command Center), Joint Staff  
 DEFCON.....Defense readiness condition  
 DGZ.....Desired ground zero  
 DIRNSA.....Director, National Security Agency  
 DSP.....Defense Support Program  
 EA.....Emergency action(s)  
 EAM.....Emergency action message  
 EAP.....Emergency action procedures  
 EAP-JCS.....Emergency Action Procedures of the Joint Chiefs  
 of Staff  
 ECP.....Emergency command precedence  
 EHF.....Extremely high frequency  
 EMERCON.....Emergency condition  
 ERCS.....Emergency Rocket Communications System  
 FLTSAT.....Fleet Communications Satellites



HF.....High frequency  
 HF/SSB.....High frequency/single side band  
 ICBM.....Intercontinental ballistic missile  
 IEMATS.....Improved Emergency Message Automatic Transmission  
 System



J-3.....Operations Directorate, Joint Staff  
 JCS.....Joint Chiefs of Staff  
 JCSAN.....JCS Alerting Network



[REDACTED]

JSCP.....Joint Strategic Capability Plan

JTF.....Joint task force

LANTCOM.....Atlantic Command

LERTCON.....Alert condition

LF.....Low frequency

[REDACTED]

MAC.....Military Airlift Command

[REDACTED]

MEECN.....Minimum Essential Emergency Communications  
Network

MHZ.....Megahertz

MOLINK.....Direct communications link (US-USSR)

NATO.....North Atlantic Treaty Organization

NCA.....National Command Authorities

NE.....North East

NEACP.....National Emergency Airborne Command Post

NM.....Nautical miles

NW.....North West

OJCS.....Organization of the Joint Chiefs of Staff

PACCS.....Post Attack Command Central System (SAC)

PACOM.....Pacific Command

PARCS.....Perimeter Acquisition Radar Attack  
Characterization System

[REDACTED]

SAC.....Strategic Air Command

SACEUR.....Supreme Allied Commander, Europe

SACLANT.....Supreme Allied Commander, Atlantic

SAO.....Selected Attack Option

[REDACTED]

[REDACTED]

SIOP.....Single Integrated Operational Plan

SLBM.....Sea-launched ballistic missile

SSBN.....Fleet ballistic missile submarine

[REDACTED]

TACAMO.....Take Charge and Move Out (Navy VLF relay aircraft)

TDD.....Target DGZ designator

UHF.....Ultra high frequency

UK.....United Kingdom

US.....United States

USCINCEUR.....US Commander in Chief, Europe

USCINCRCD.....Commander in Chief, US Readiness Command

USCINCSO.....Commander in Chief, US Southern Command

USEUCOM.....US European Command

USREDCOM.....US Readiness Command

USSOUTHCOM.....US Southern Command

USSR.....Union of Soviet Socialist Republics

VLF.....Very low frequency

WWABNCP.....Worldwide Airborne Command Post System

WWMCCS.....Worldwide Military Command and Control System

CHAPTER 1

1

GENERAL (U)

2

1. (C) Purpose. The purpose of the Emergency Actions Procedures of the Joint Chiefs of Staff is to prescribe the emergency action messages and associated conferences and procedures used by the Joint Chiefs of Staff to maintain worldwide command and control of US Forces and US nuclear weapons.

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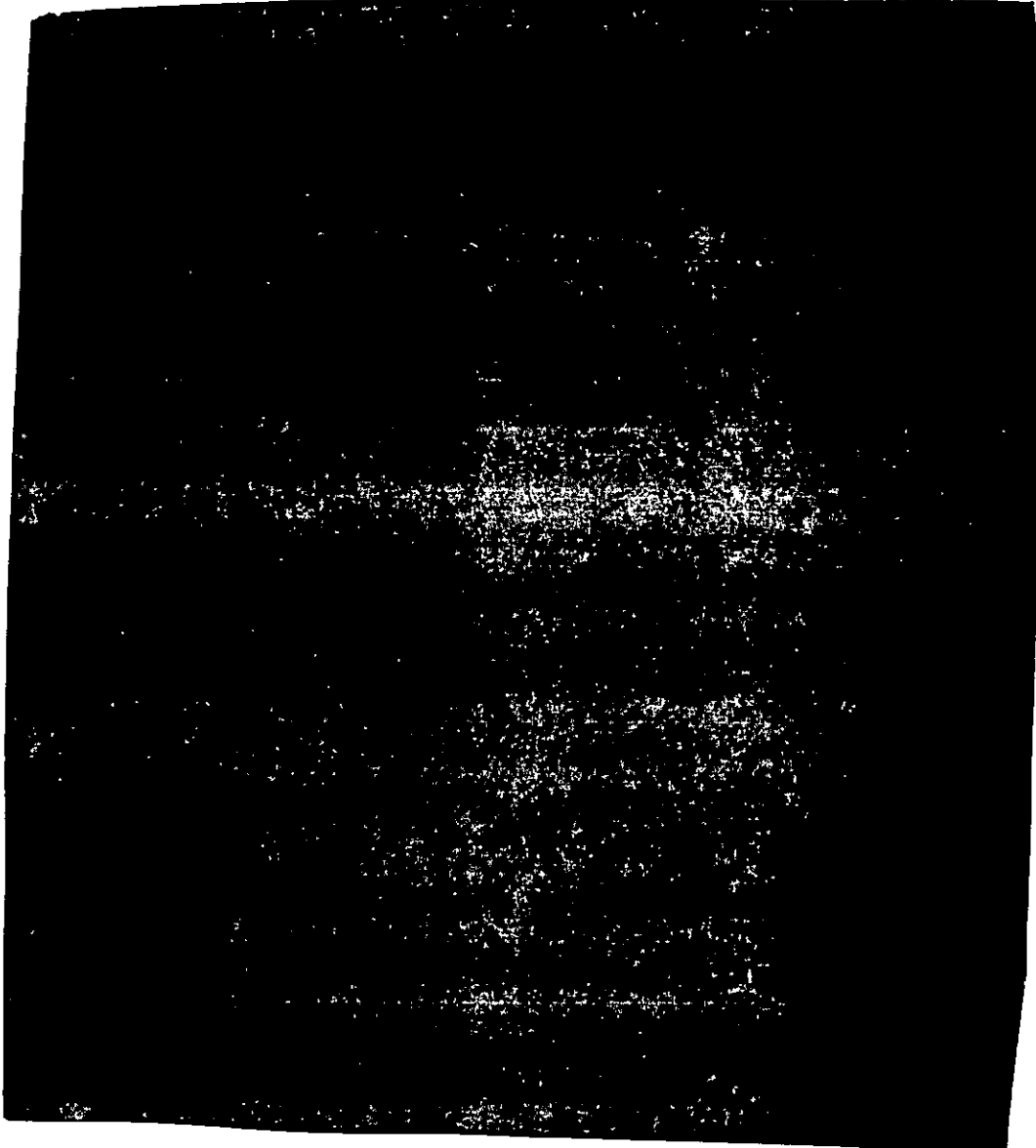
2. (U) Concept. The Emergency Action Procedures of the Joint Chiefs of Staff are designed for use in emergency situations requiring one or more of the following general categories of actions:

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3. (U) Reproduction and Release of Emergency Action Procedures. 1  
Because of their sensitivity, the Emergency Action Procedures 2  
of the Joint Chiefs of Staff are published in multiple volumes 3  
to restrict access to detailed procedures to appropriate users 4  
with a need to know. Furthermore, reproduction and release 5  
of these procedures are governed by JCS Memorandum of Policy 6  
No. 39, "Special Safeguards for JCS Papers." Under this 7  
policy, all agencies authorized to receive these procedures 8  
shall employ every suitable measure to protect them against 9  
unauthorized disclosure. 10

a. Reproduction to effect initial distribution of, to 11  
extend initial distribution of, or to reissue these 12  
Emergency Action Procedures will be restricted to that 13  
authorized by the Secretary, Joint Chiefs of Staff. 14

(1) Chief of Staff, US Army; Chief of Naval Opera- 15  
tions; Chief of Staff, US Air Force; and Commandant of 16  
the Marine Corps, within their area of concern, are 17  
authorized to distribute Emergency Action Procedures of 18  
the Joint Chiefs of Staff within their respective 19  
Services following the guidance provided in JCS Memo- 20  
randum of Policy No. 39 and based on a strict NEED TO 21  
KNOW. 22

(2) Commanders of unified and specified commands are 23  
authorized to distribute Emergency Action Procedures of 24  
the Joint Chiefs of Staff provided to them, including 25  
extracts thereof, to their subordinate military 26  
activities or commands as required by their NEED TO 27  
KNOW. Whenever possible, extracts of these procedures 28  
rather than the entire publication will be used. 29

~~\_\_\_\_\_~~  
~~\_\_\_\_\_~~  
b. Requests for release of Emergency Action Procedures  
of the Joint Chiefs of Staff, or for information therefrom,  
to any person or agency, military or civilian, not on the  
original distribution list for these procedures will be  
referred to the Secretary, Joint Chiefs of Staff, for  
appropriate action.



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c. Because the emergency action procedures of the  
Services and unified and specified commands are frequently  
based on the Emergency Action Procedures of the Joint  
Chiefs of Staff and contain extracts from them, the  
safeguards above apply to those Service and unified and  
specified command publications which reveal the Emergency  
Action Procedures of the Joint Chiefs of Staff.

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4. (U) Revisions to the Publication. The Director for  
Operations, Joint Staff, is responsible for maintaining these  
procedures and for accomplishing revisions in accordance  
with JCS Memorandum of Policy No. 114. Holders of this  
document should submit comments and recommendations for  
improvement to the Joint Chiefs of Staff, J-3 (ATTN: EA  
Division). The Director for Operations, Joint Staff, will  
revise these procedures as required, making urgent revisions  
by message and incorporating them into the next printed  
change.

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CHAPTER 2

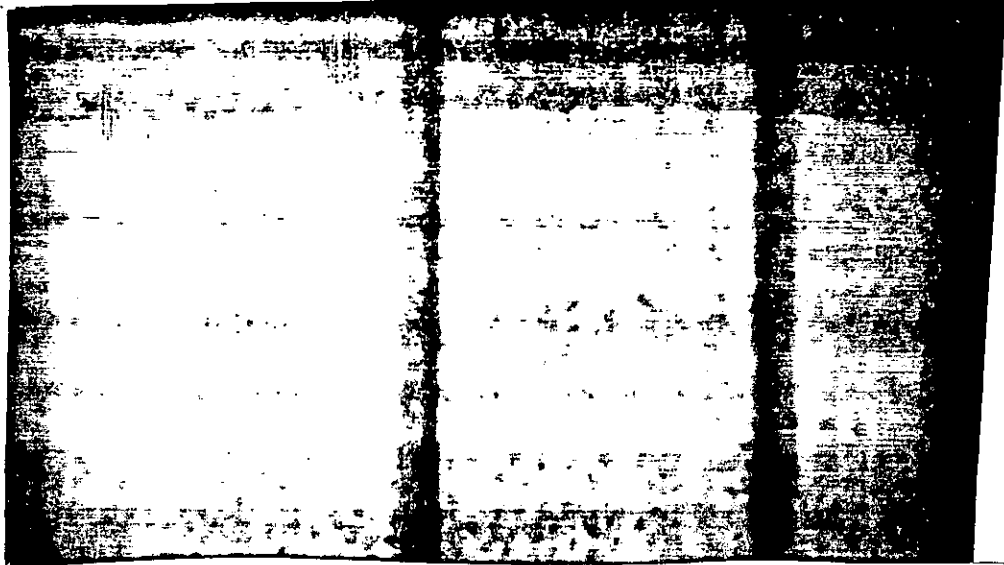
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RESPONSIBILITIES (U)

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1. (U) Commanders of Unified and Specified Commands

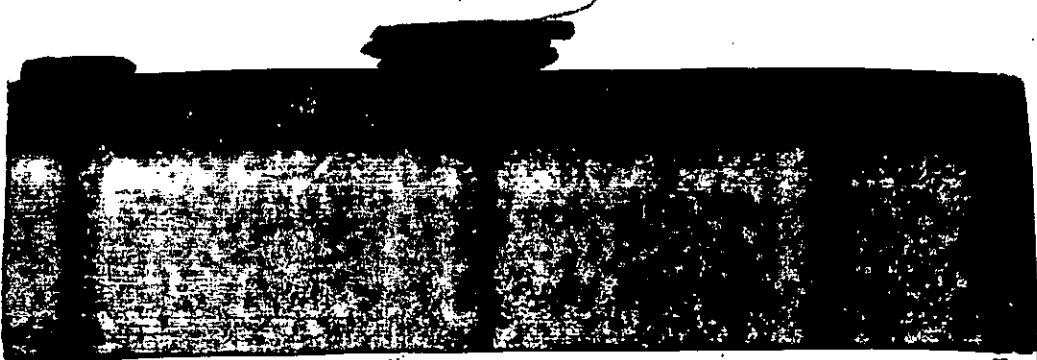
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2. (U) The Military Services

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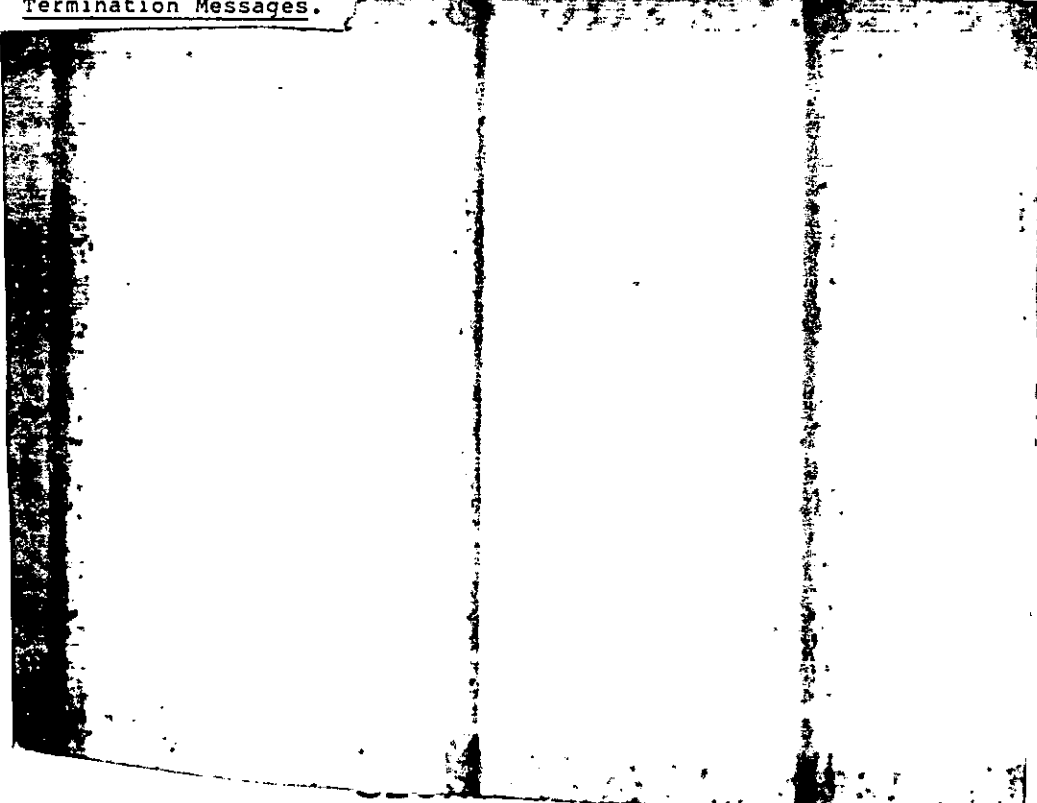




3. (U) Defense Communications Agency. The Defense Communica- 6  
tions Agency assures long haul, rapid transmission of 7  
emergency messages by exercising operational and managerial 8  
direction over the Defense Communications System in accord- 9  
ance with the mission, functions, and responsibility assigned 10  
by the Secretary of Defense or by the Joint Chiefs of Staff 11  
under the authority and direction of the Secretary of 12  
Defense. 13

4. (U) The Organization of the Joint Chiefs of Staff. The 14  
Organization of the Joint Chiefs of Staff is responsible for 15  
accomplishing the tasks specified herein and for those 16  
matters which fall within its general cognizance as determined 17  
by its assigned functions. 18

5. Responsibilities Connected with SIOP Execution and 19  
Termination Messages.





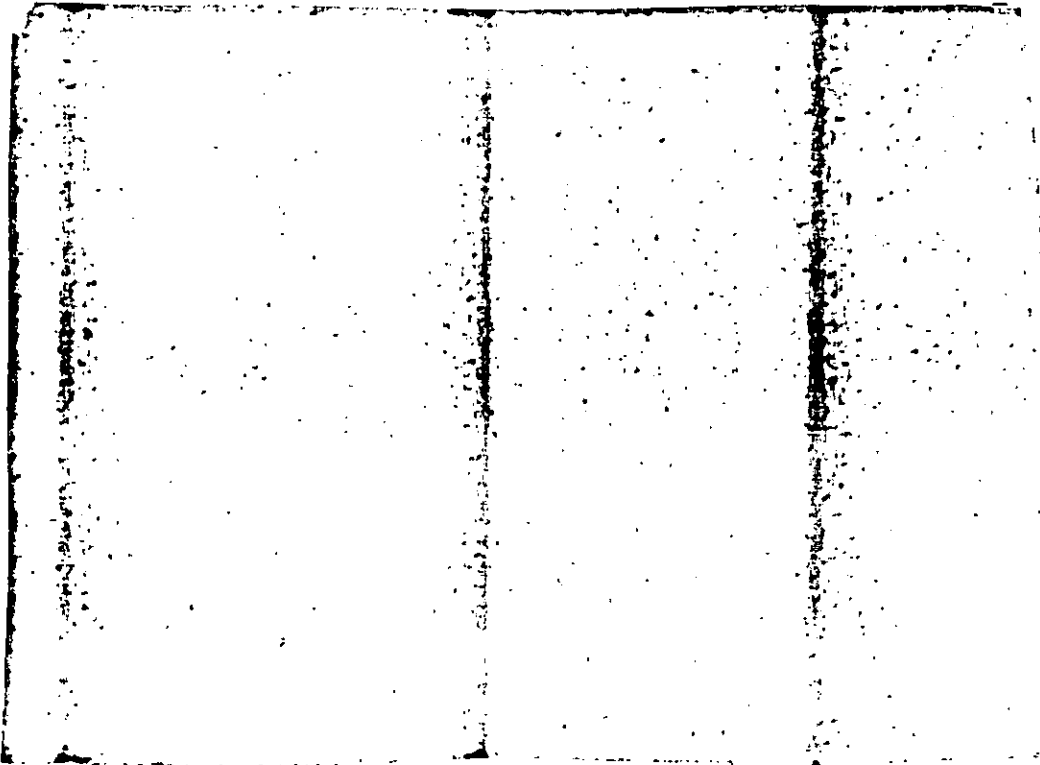
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CHAPTER 3  
DEFINITIONS (U)

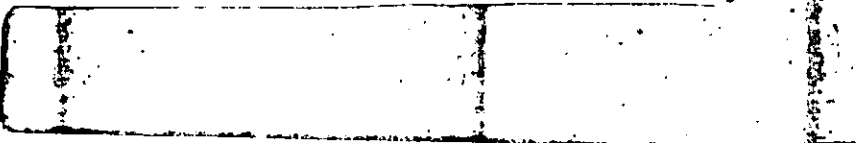
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1. (U) JCS Pub 1 contains standard definitions for planning and operational use. Listed below are selected definitions which do not appear in JCS Pub 1 and those which need to be expanded or redefined for specific application to the Emergency Action Procedures of the Joint Chiefs of Staff. Where appropriate, each paragraph indicates the source document for the definition.

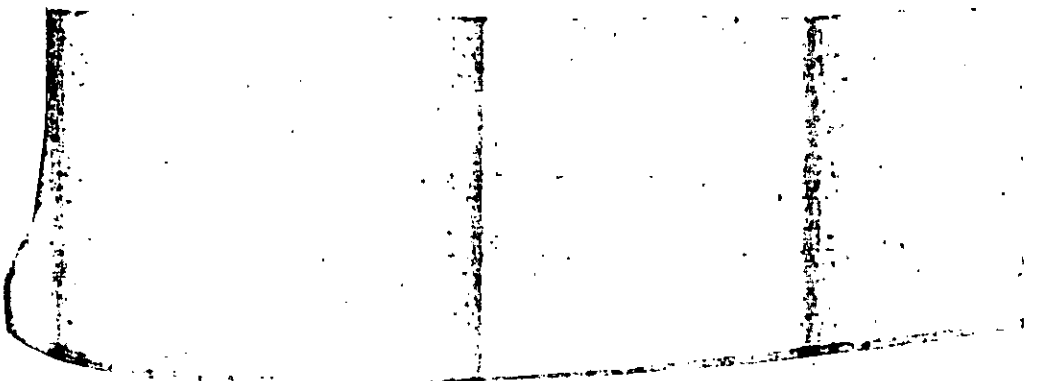


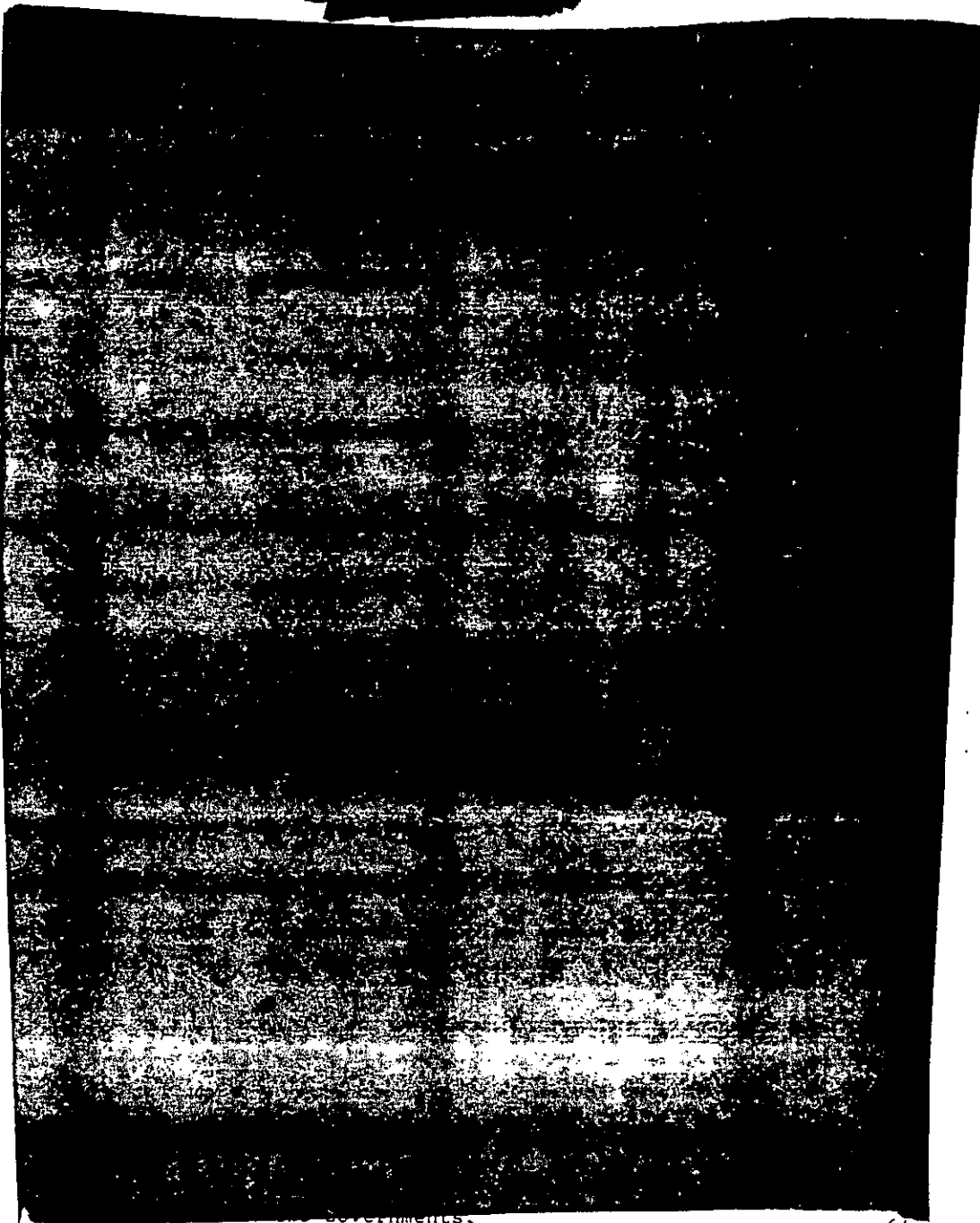
4. ~~(U)~~ Alert System of the Joint Chiefs of Staff.

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5. ~~(U)~~ Attack Options (Annex C, JSCP)





8. (U) Emergency Action Messages. A series of messages by which 28  
the Joint Chiefs of Staff and the National Command Authorities, 29  
through the Joint Chiefs of Staff, pass significant, time- 30  
sensitive orders, directives, authorization, and information to 31



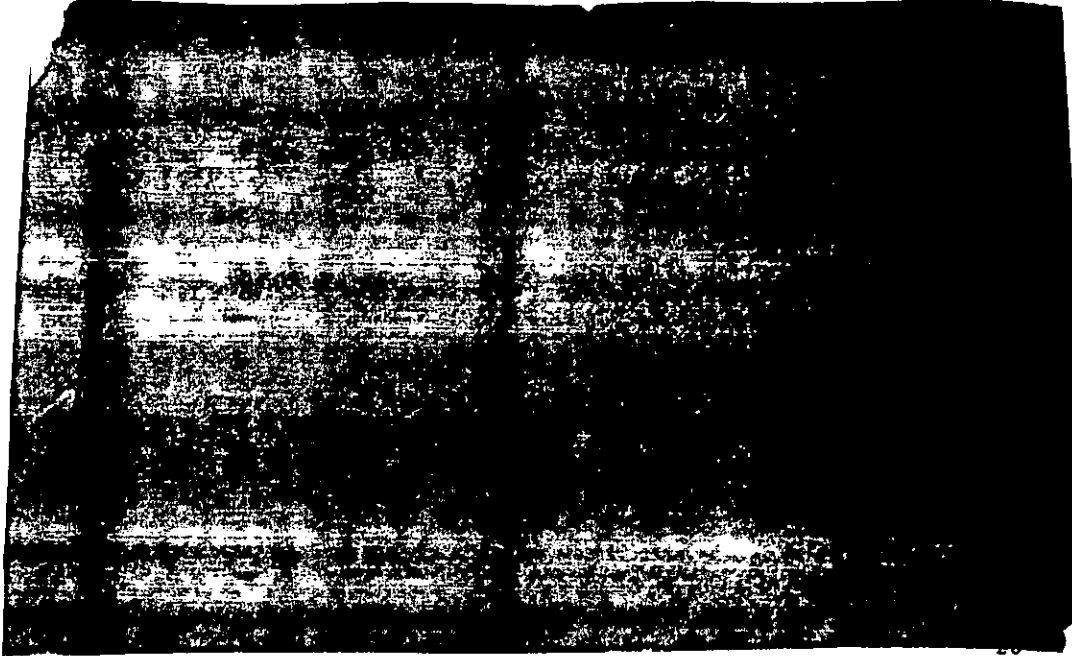
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the commanders of the unified and specified commands, their  
forces, and other military and Government agencies.

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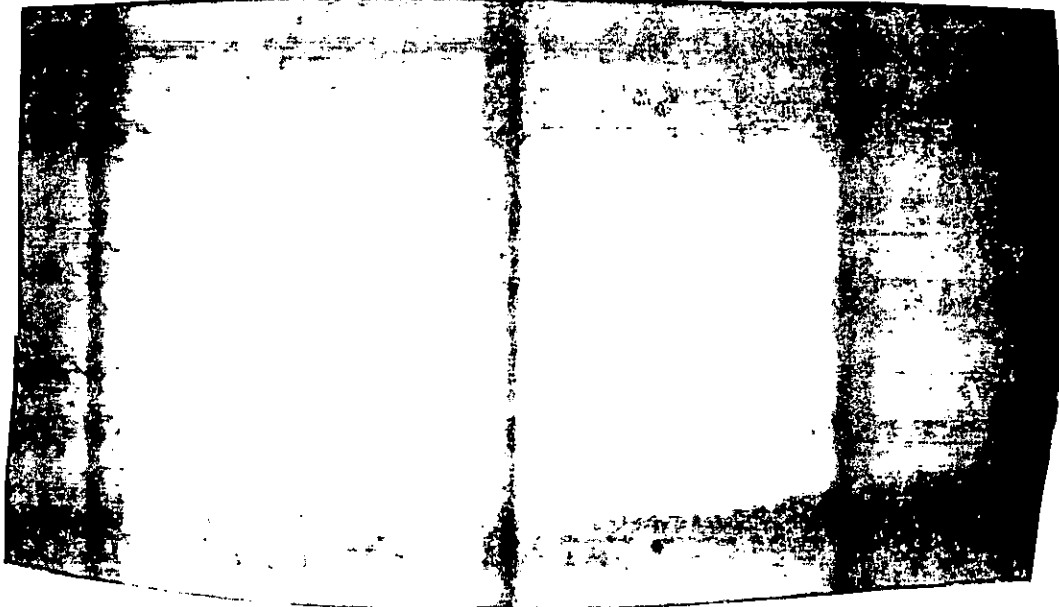
9. (U) Executing Commander (SIOP). A commander to whom nuclear  
weapons are released for delivery against specific targets in  
accordance with approved plans. (SIOP 5 (Basic))


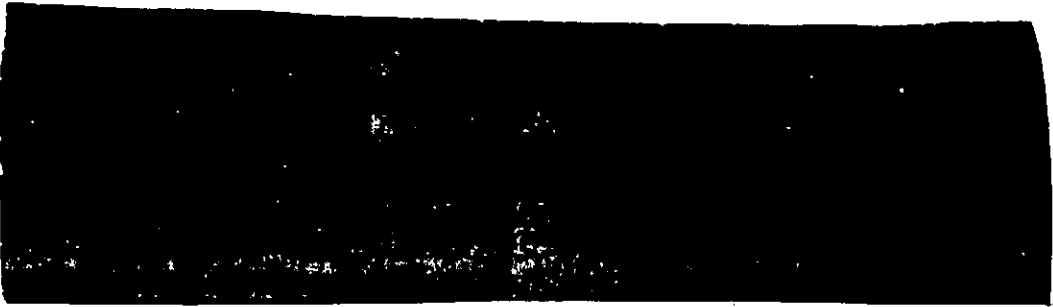
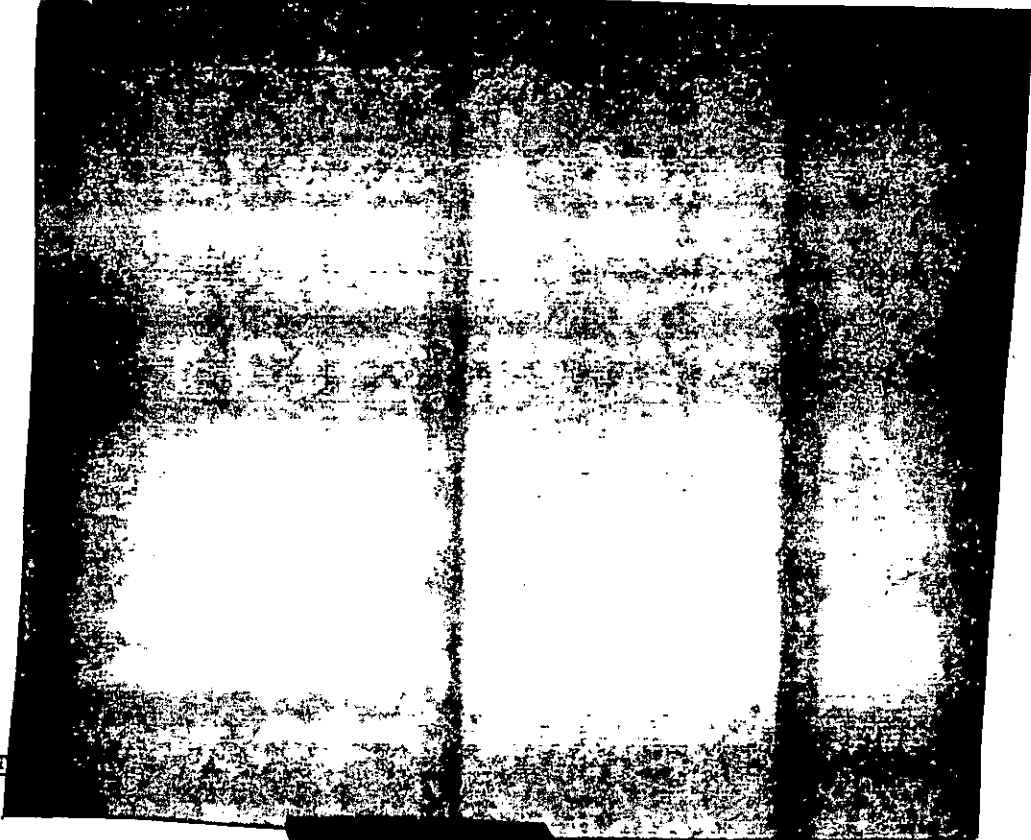
10. (U) Executing Commander (NATO). (To be supplied)

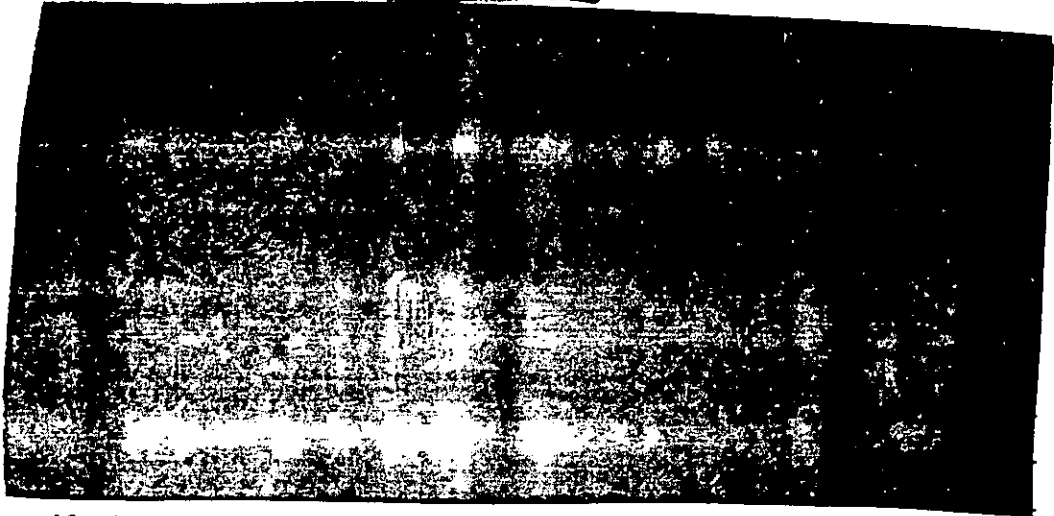


13. (U) Major NATO Commanders. There are three Major NATO  
Commanders: Supreme Allied Commander, Atlantic (SACLANT);  
Supreme Allied Commander, Europe (SACEUR); and Commander in  
Chief, Channel (CINCHAN).

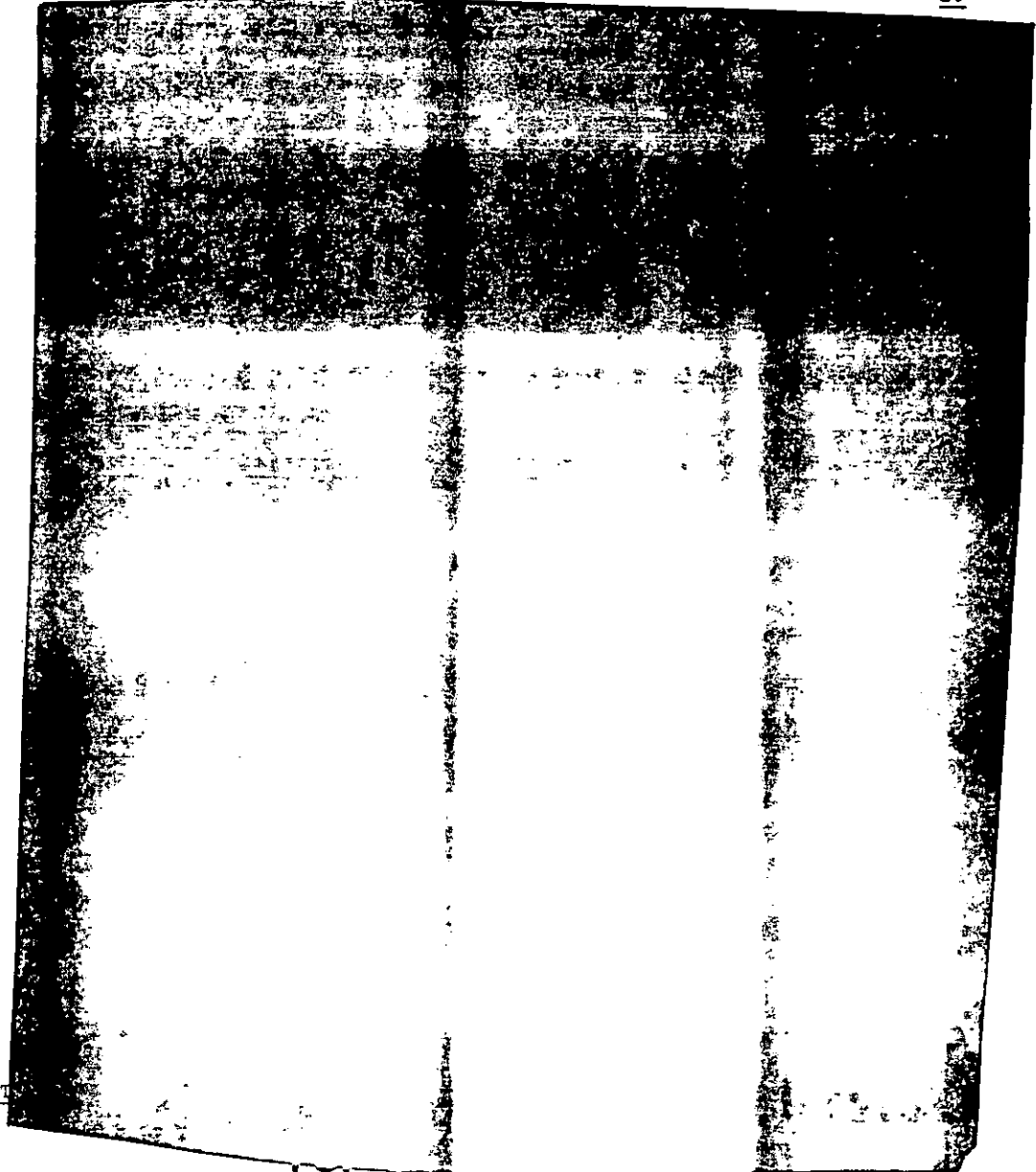
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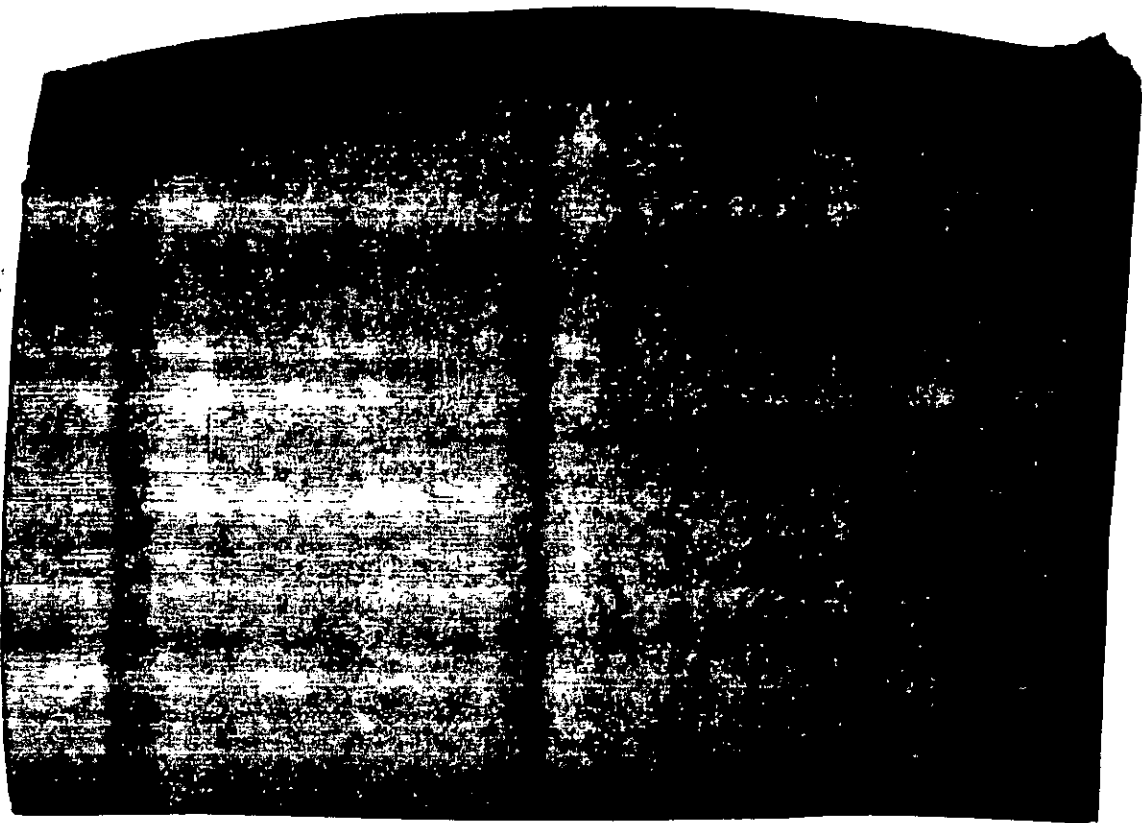


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16. (U) National Command Authorities. The National Command 6  
Authorities consist only of the President and the Secretary of 7  
Defense or their duly deputized alternates or successors. The 8  
chain of command runs from the President to the Secretary of 9  
Defense and through the Joint Chiefs of Staff to the commanders 10  
of unified and specified commands. The channel of communica- 11  
tion for execution of the SIOP and other time-sensitive 12  
operations shall be from the National Command Authorities 13  
through the Chairman, Joint Chiefs of Staff, representing the 14  
Joint Chiefs of Staff, to the the executing commanders. (DOD 15  
Directive 5100.30) 16
17. (U) NORAD/ADCOM Terms of Reference for Control of Nuclear 17  
Weapons 18
- 



18. (U) Prohibitions and Withholds (Annex C, JSCP)





27. (U) ZULU. Greenwich mean time (the mean solar time of 15  
the meridian of Greenwich, England, used as the prime basis 16  
of standard time throughout the world). ZULU time is used 17  
in all emergency action messages. 18





CHAPTER 4

1

BACKGROUND (U)

2

(U) General. This chapter provides background information on the US and NATO Alert Systems and the US missile warning systems which affect the Emergency Action Procedures of the Joint Chiefs of Staff. The following descriptions are only brief summaries of the systems and do not duplicate all of the information available from primary sources. For authoritative and detailed information, users should refer to the source documents.

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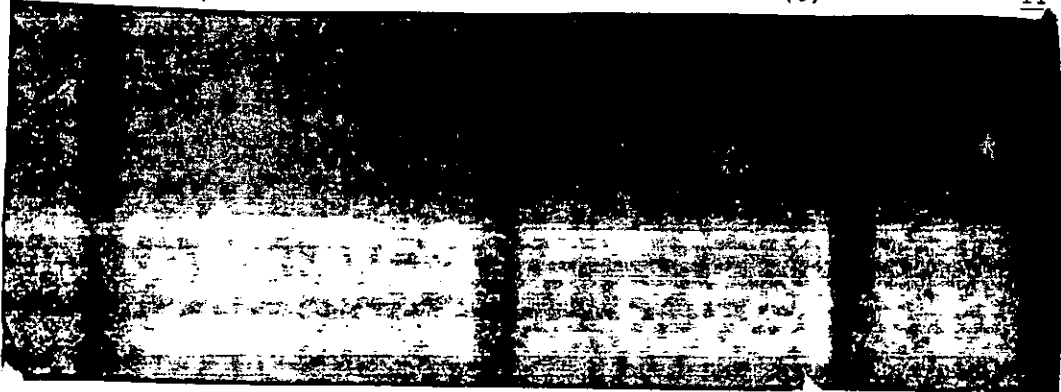
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SECTION I

10

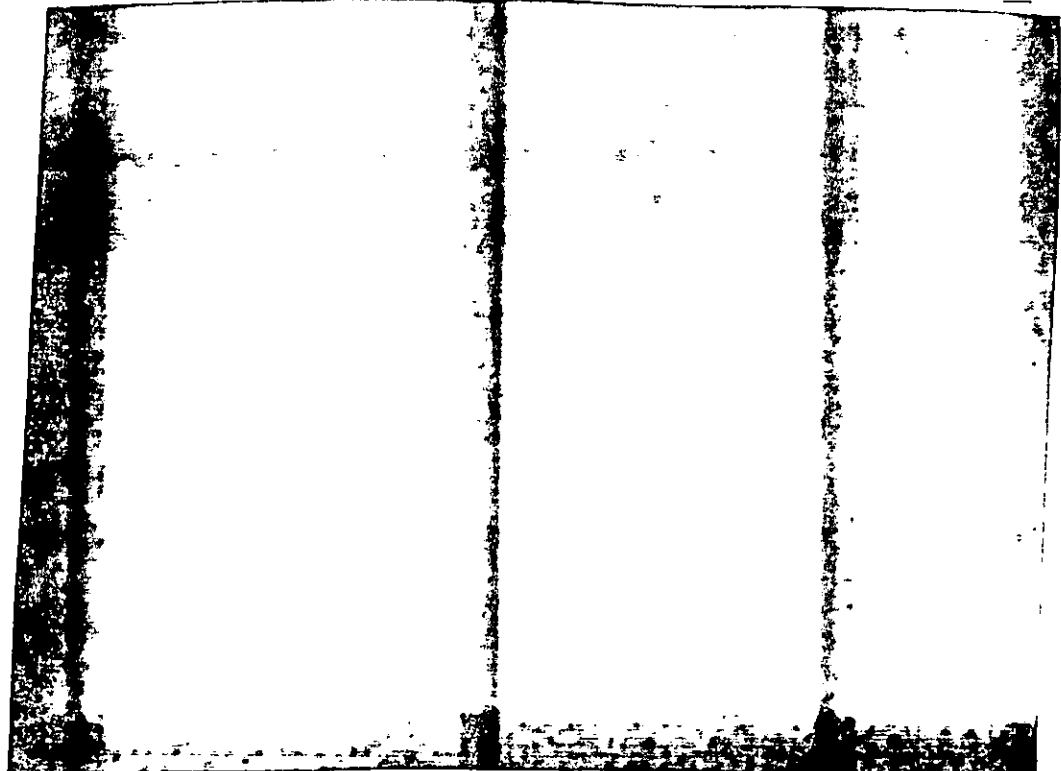
ALERT SYSTEM OF THE JOINT CHIEFS OF STAFF (U)

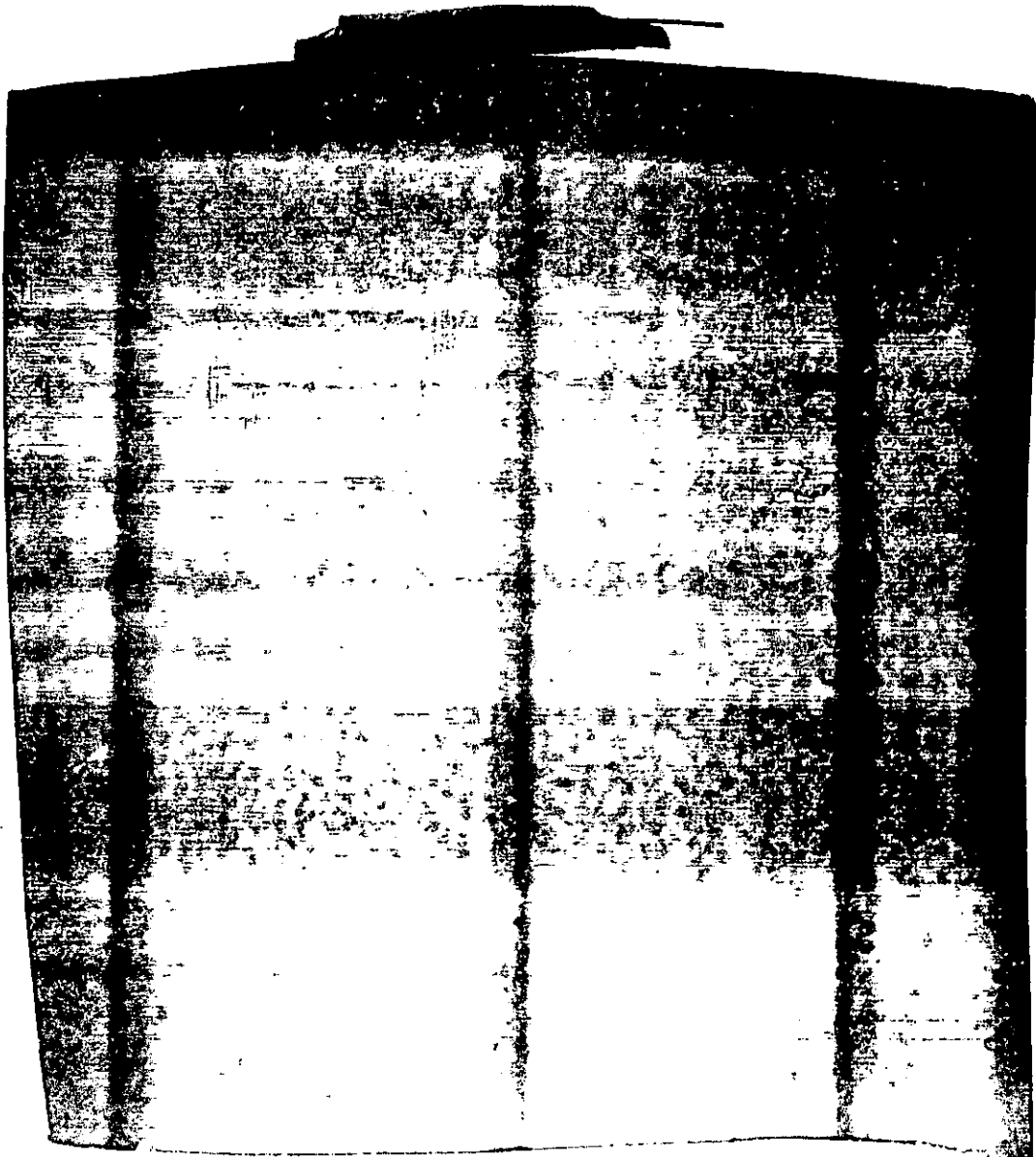
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2. (U) Authority to Declare

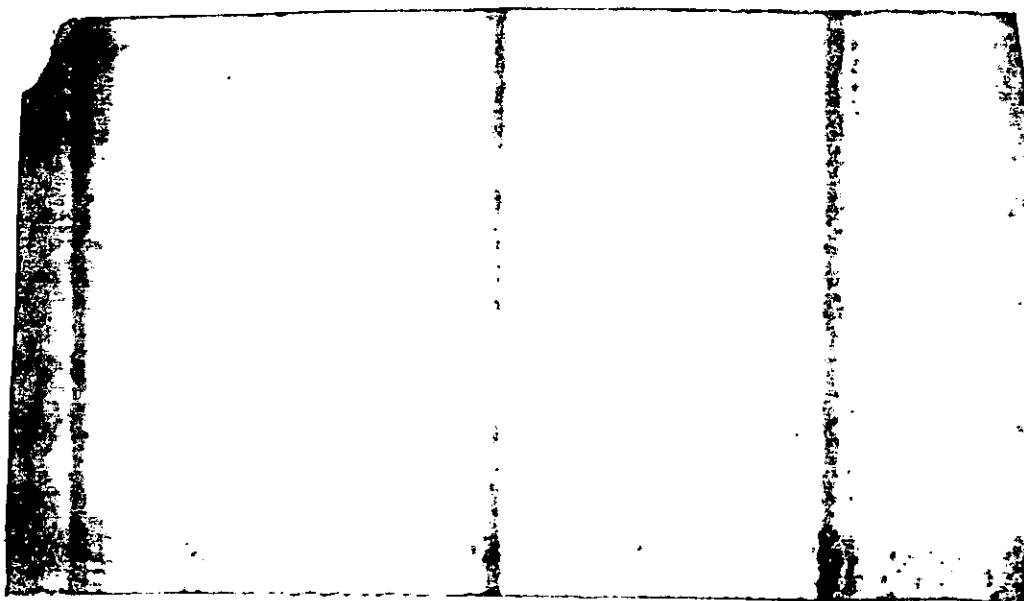
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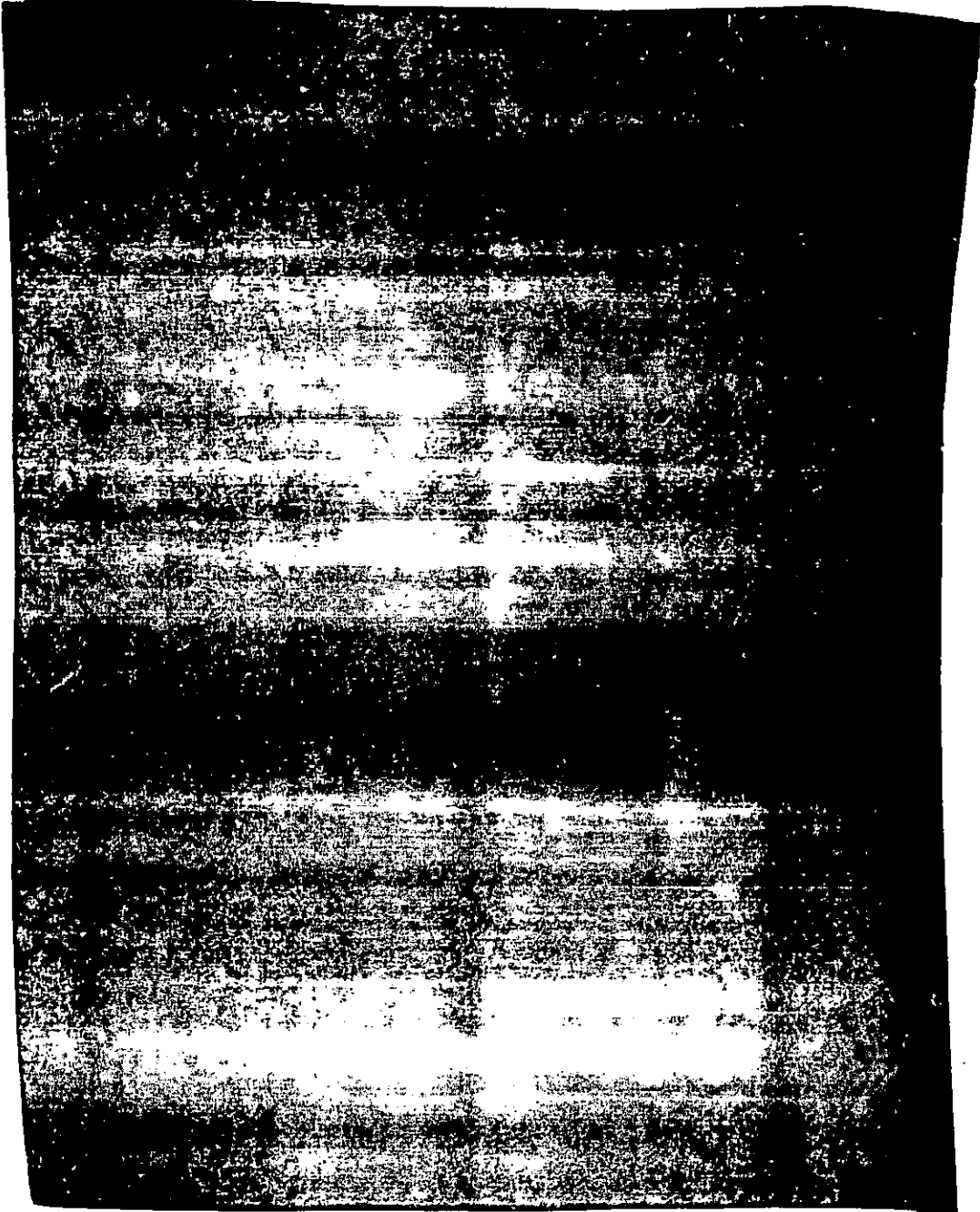




3. (U) LERTCON Changes - General

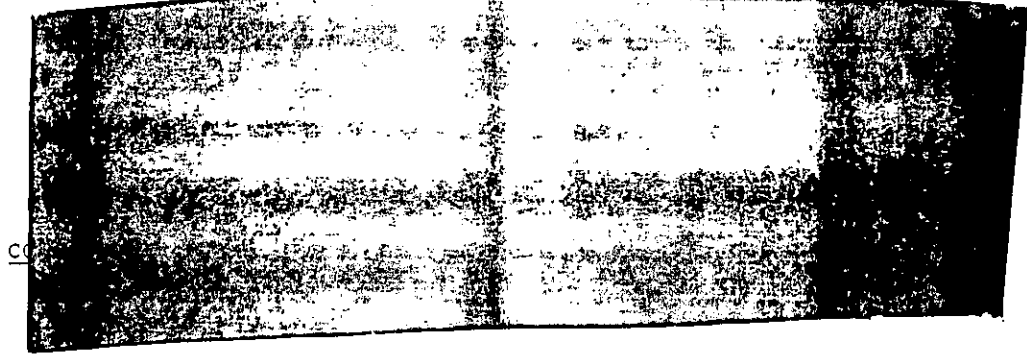
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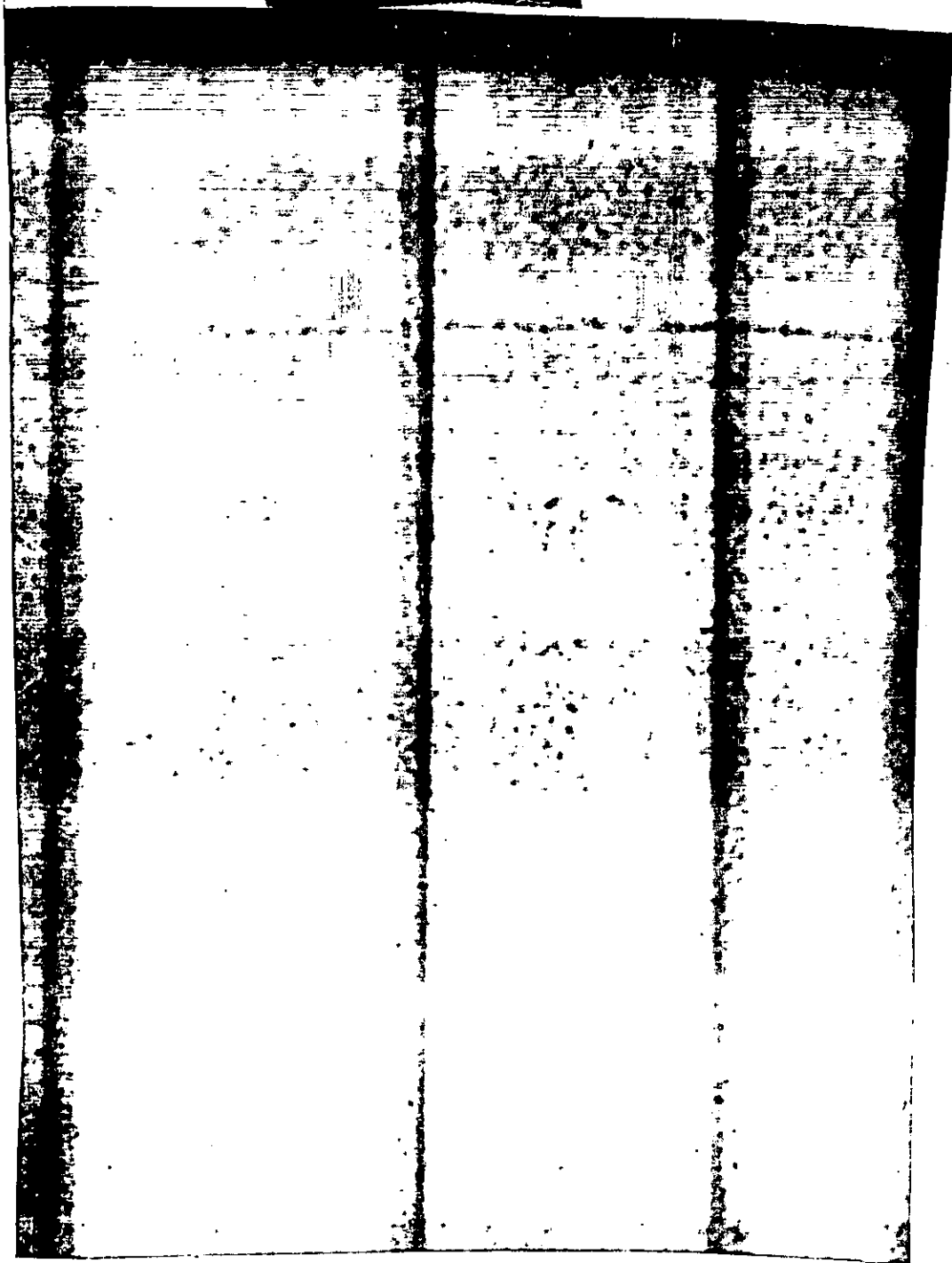


4. (U) Declarations by Commanders of Unified or Specified  
Commands

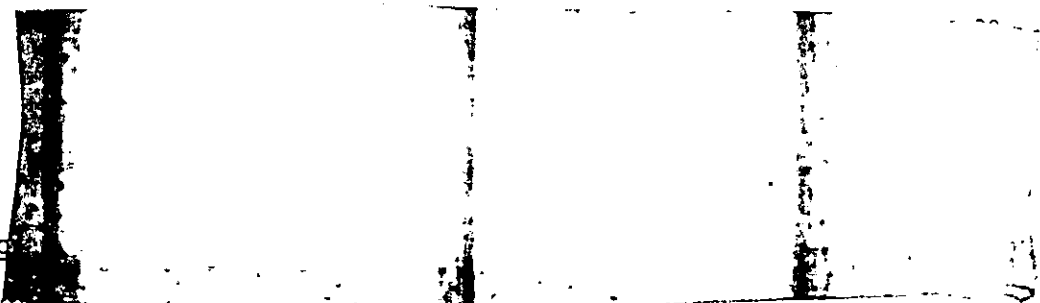
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5. (U) Visibility



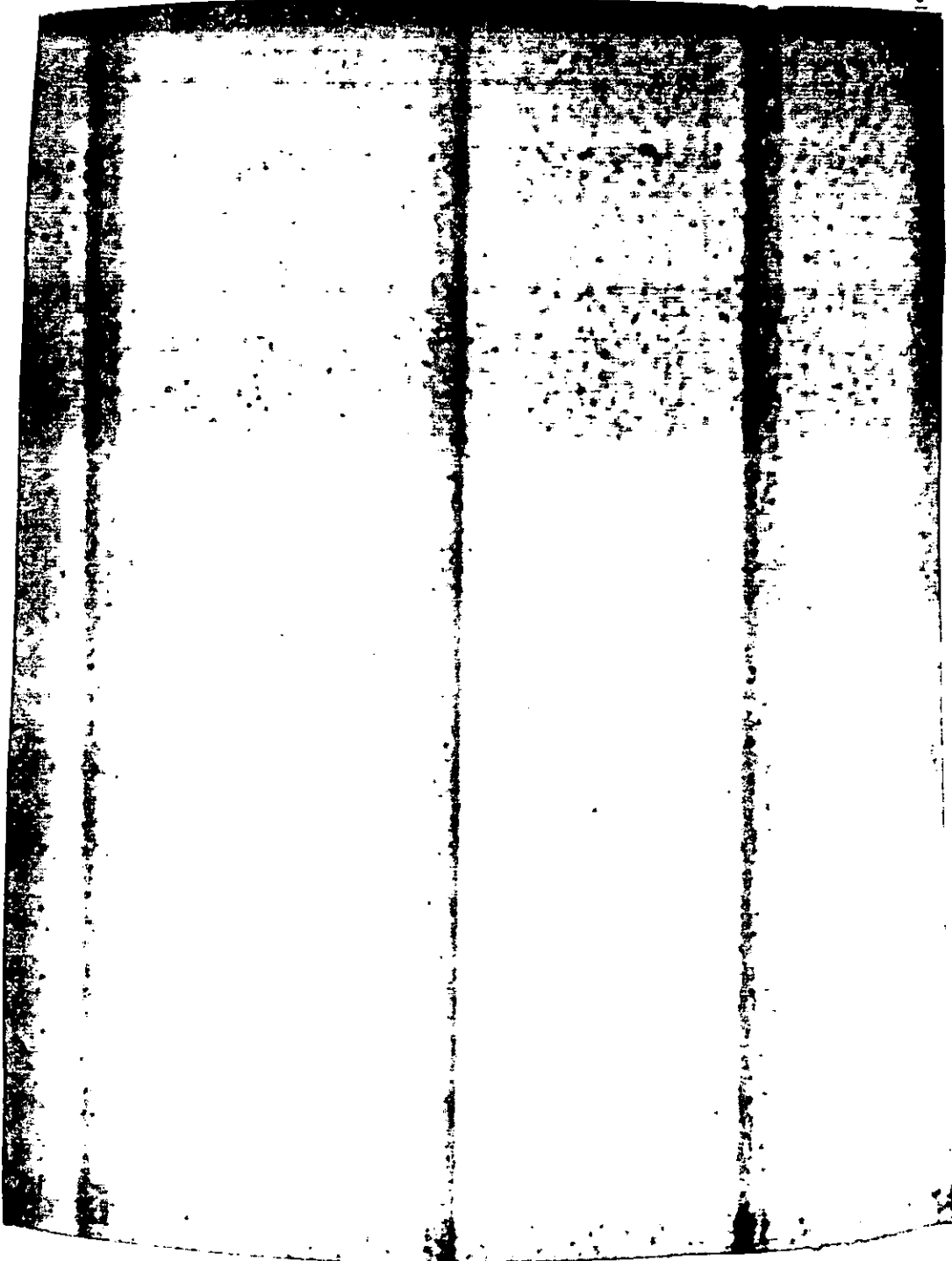


SECTION II

NATO ALERT SYSTEM (U)

1. (U) Purpose. This section summarizes the NATO Alert System. It is extracted from the Major NATO Commanders Alert System Procedures for the Joint Chiefs of Staff, SM-1-79, which should be consulted for further details.

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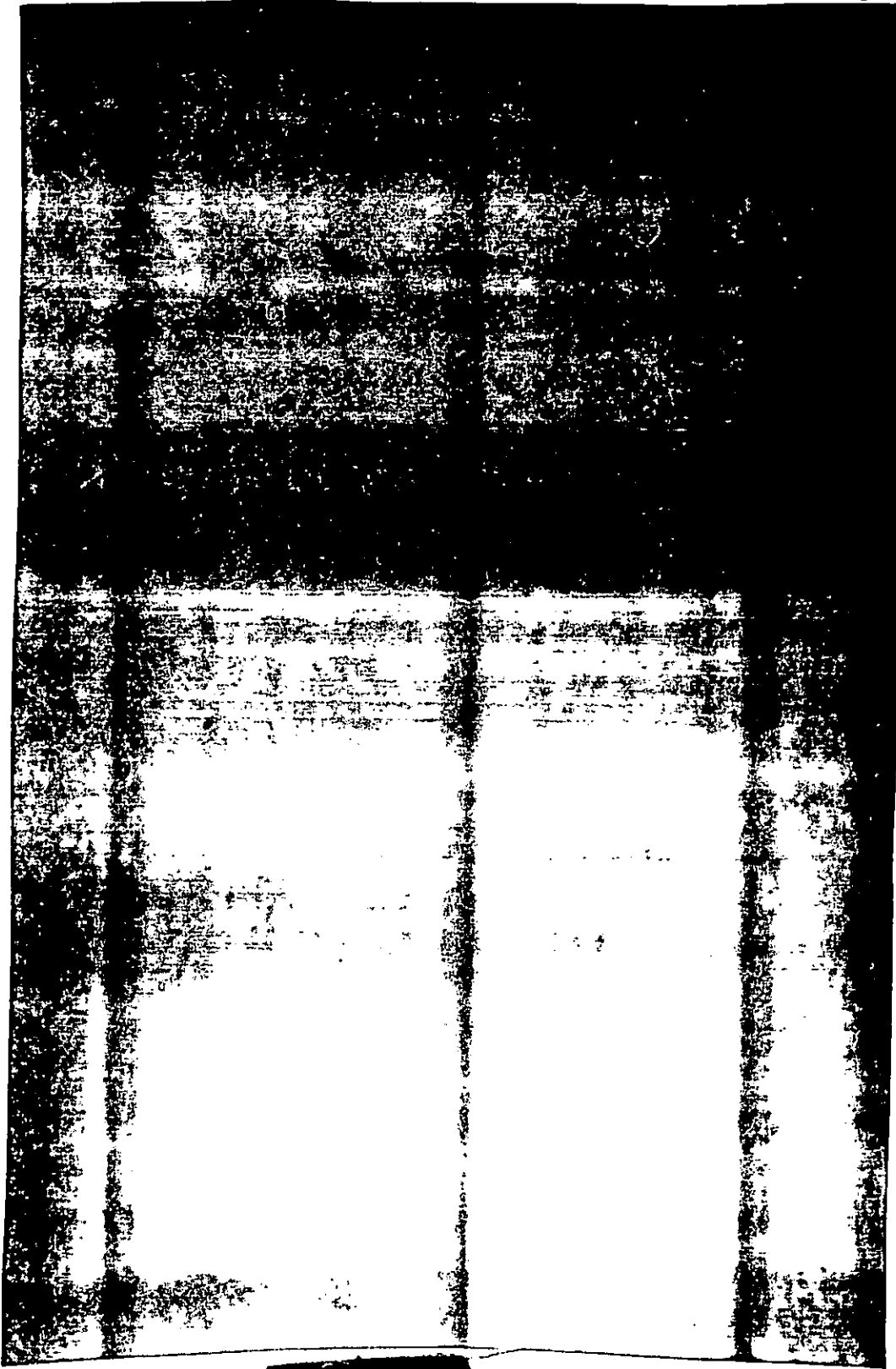


SECTION III

1

MISSILE WARNING SYSTEMS (U)

2



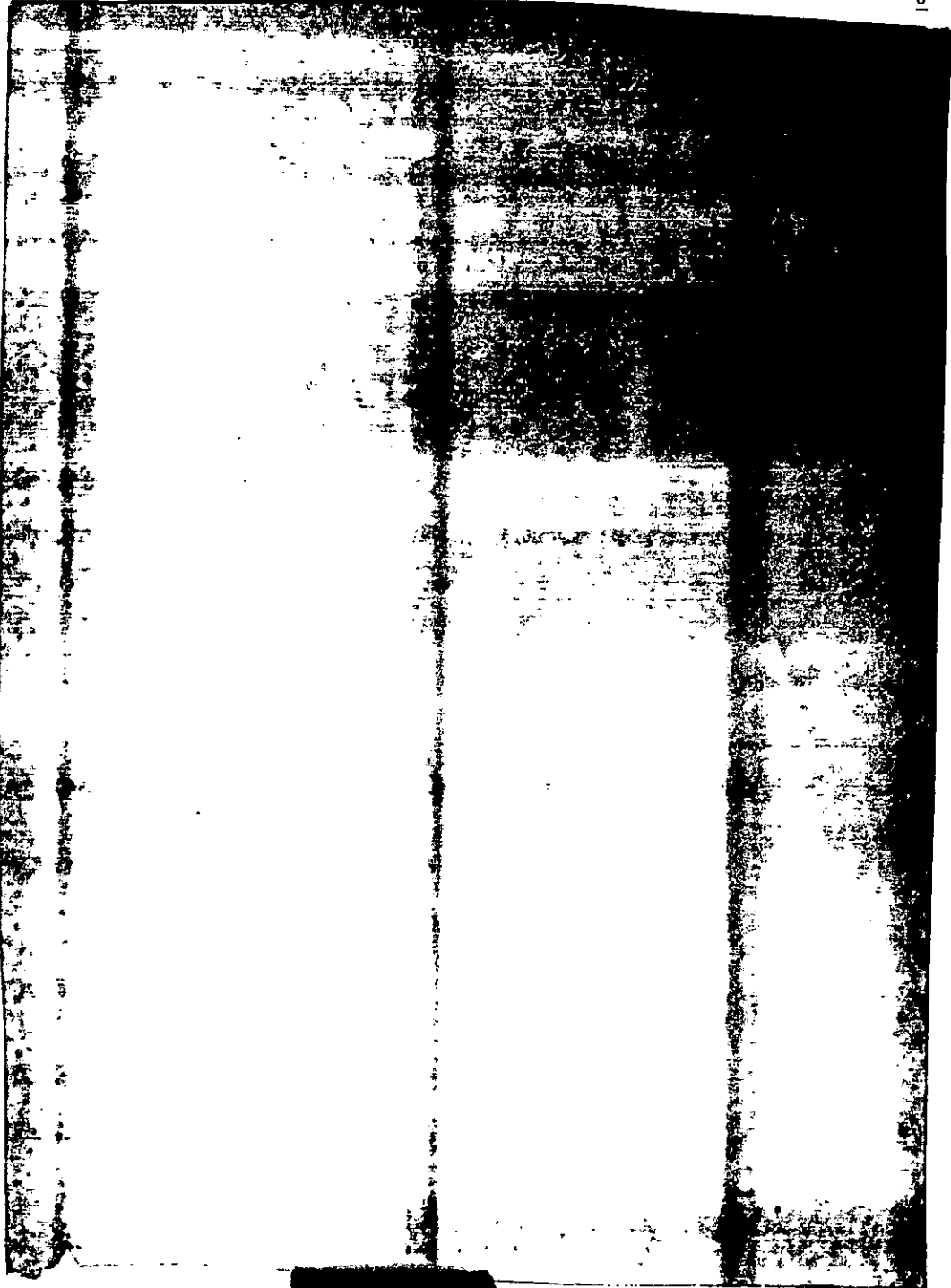


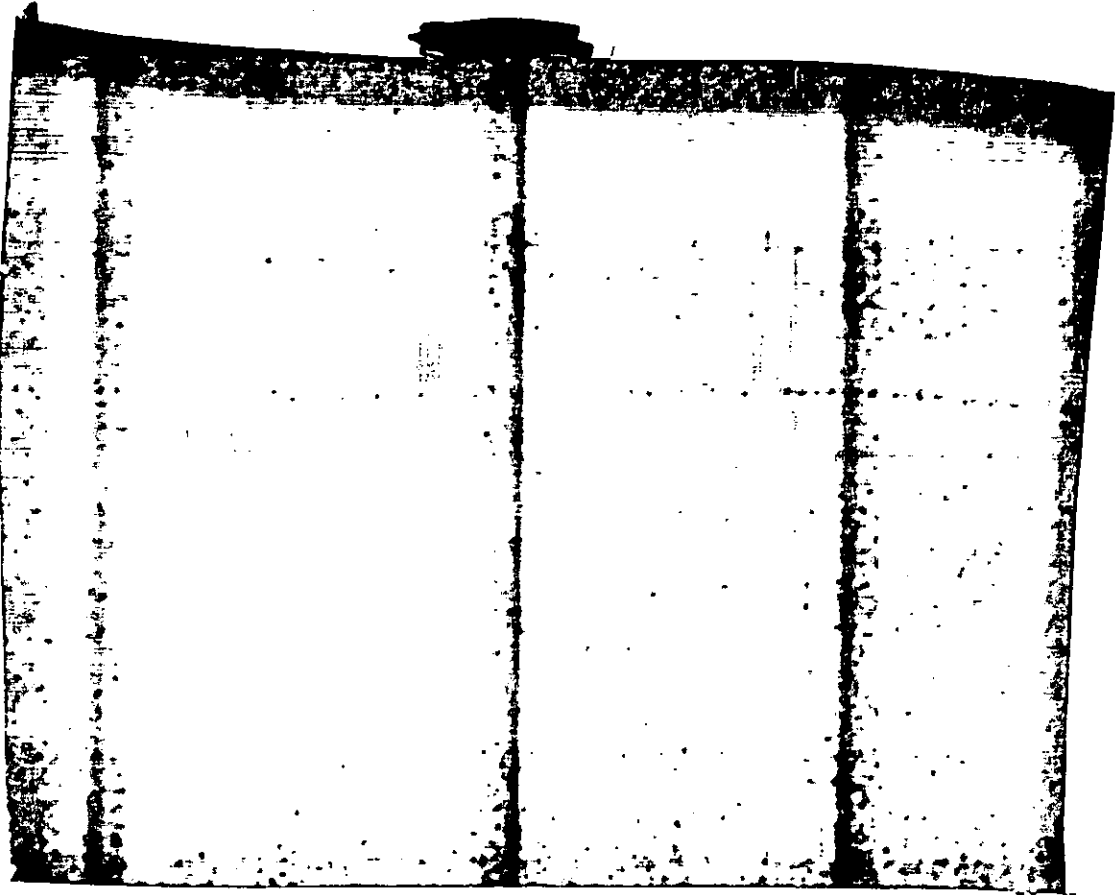
SECTION IV

COMMUNICATION SYSTEMS

1  
2  
3  
4  
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6

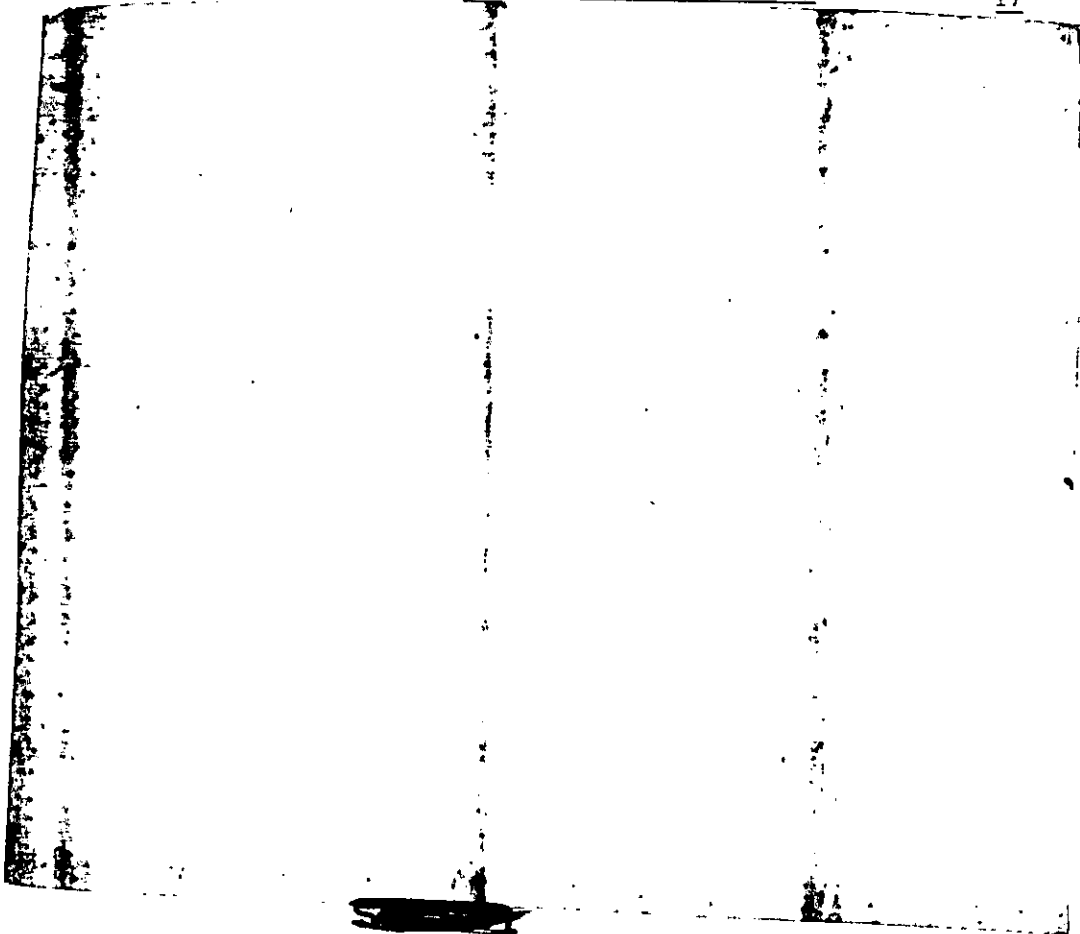
1. (U) Purpose. This section describes selected communications systems available to support transmission of emergency action messages. Chapter 7 contains specific transmission policies.





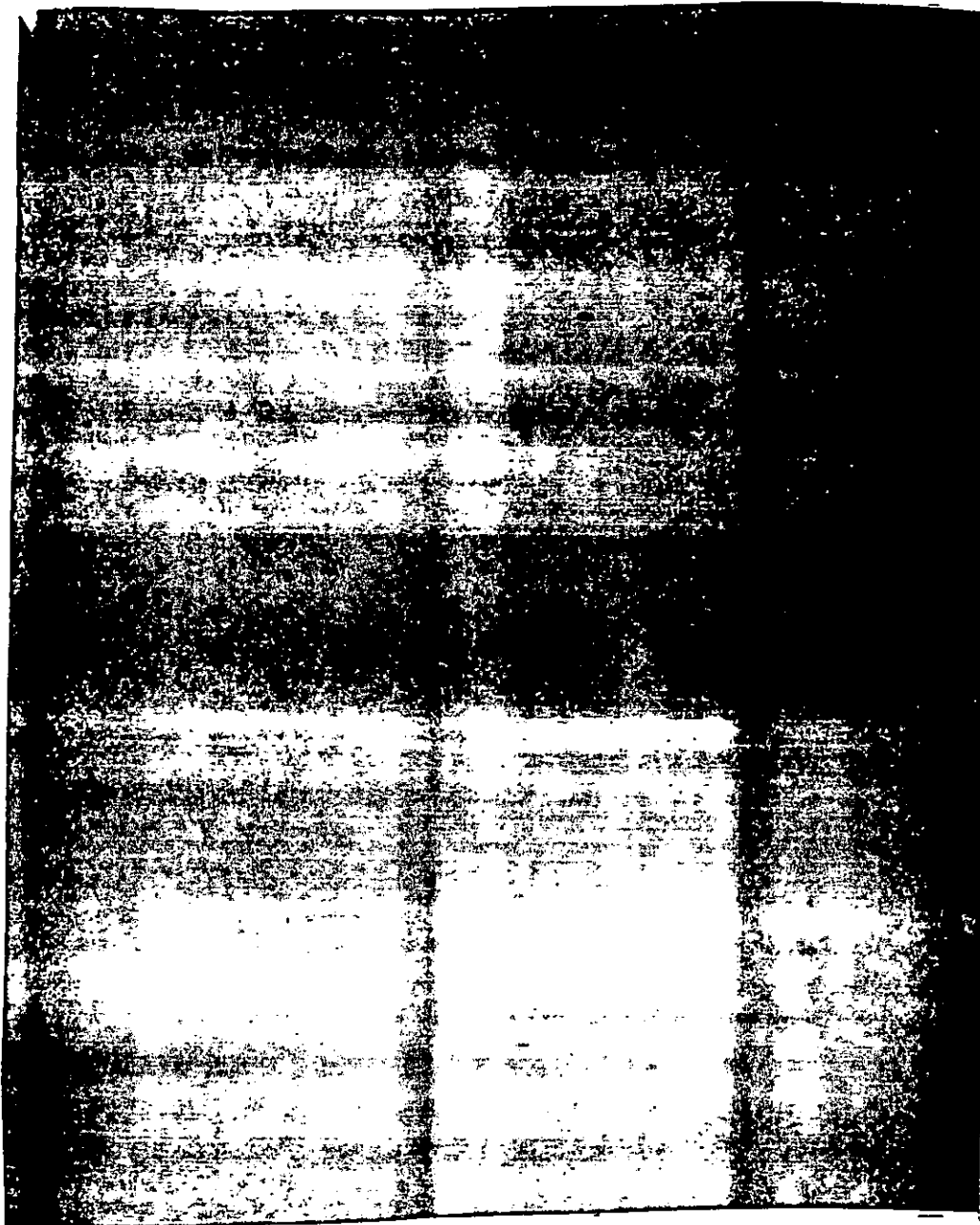
3. (U) Worldwide Airborne Command Post System (WWABNCP)

17



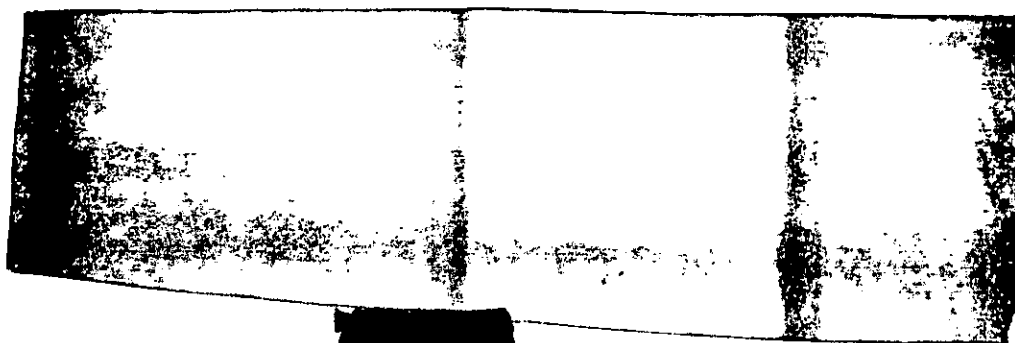
4. (U) US Navy High Power VLF Relay Aircraft (TACAMO)

1



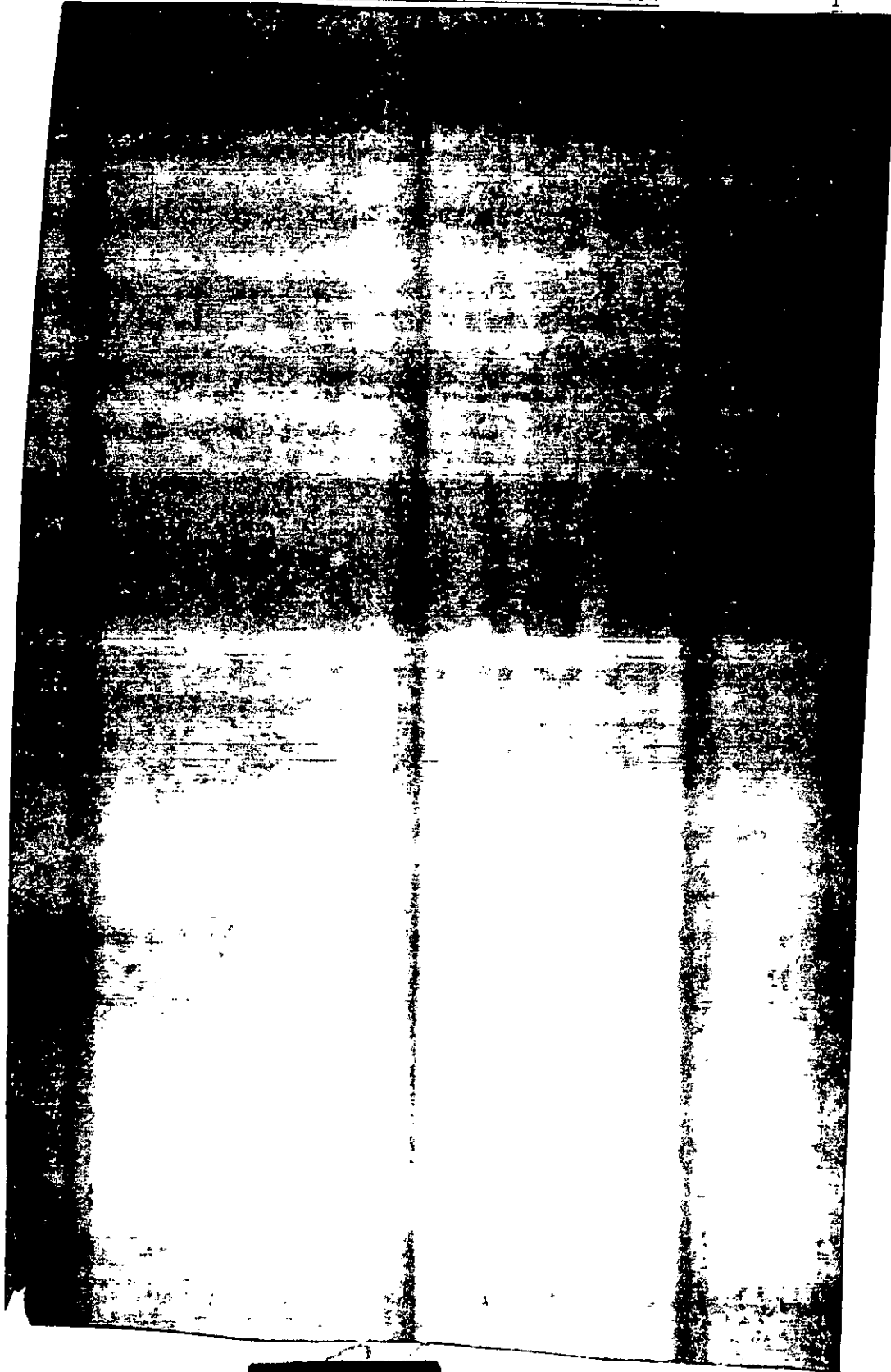
5. (U) Survivable VLF/LF Transmission Systems

29

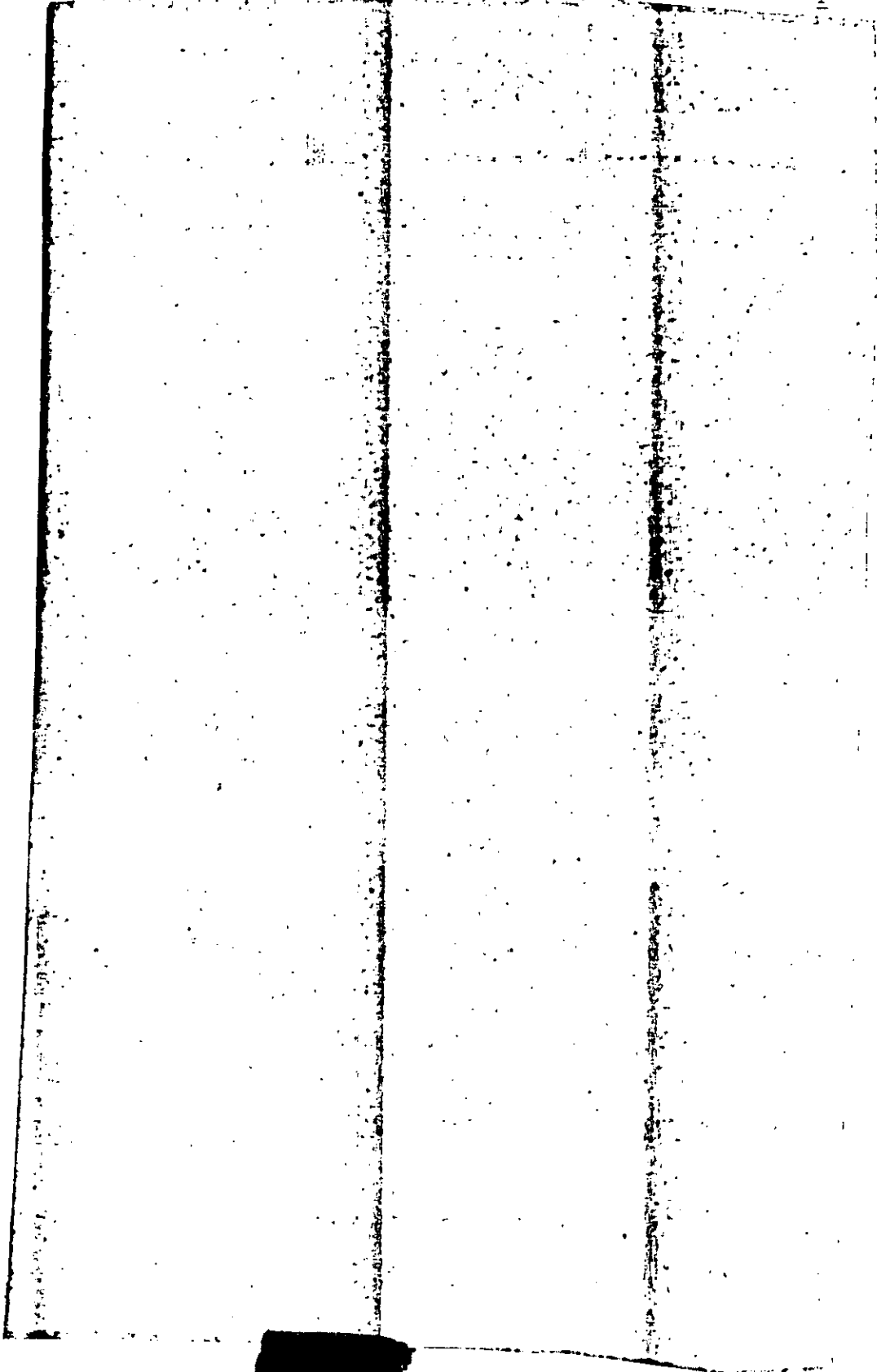


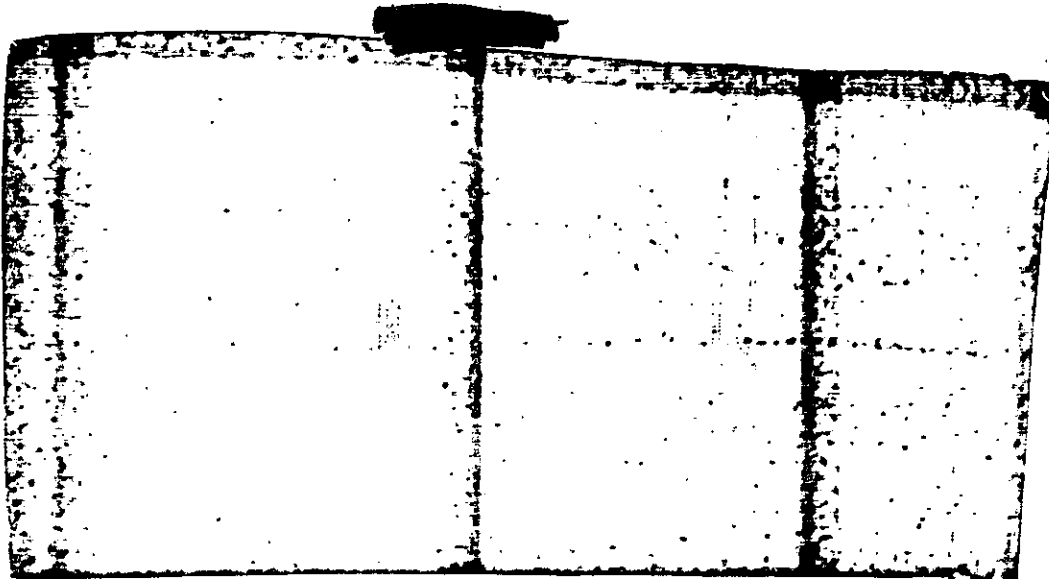
6. (U) Worldwide Airborne Command Post HF/SSB Network

1



7. (U) Worldwide Airborne Command Post UHF Systems





10. (U) Air Force Satellite Communications System (AFSATCOM).

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(To be supplied.)

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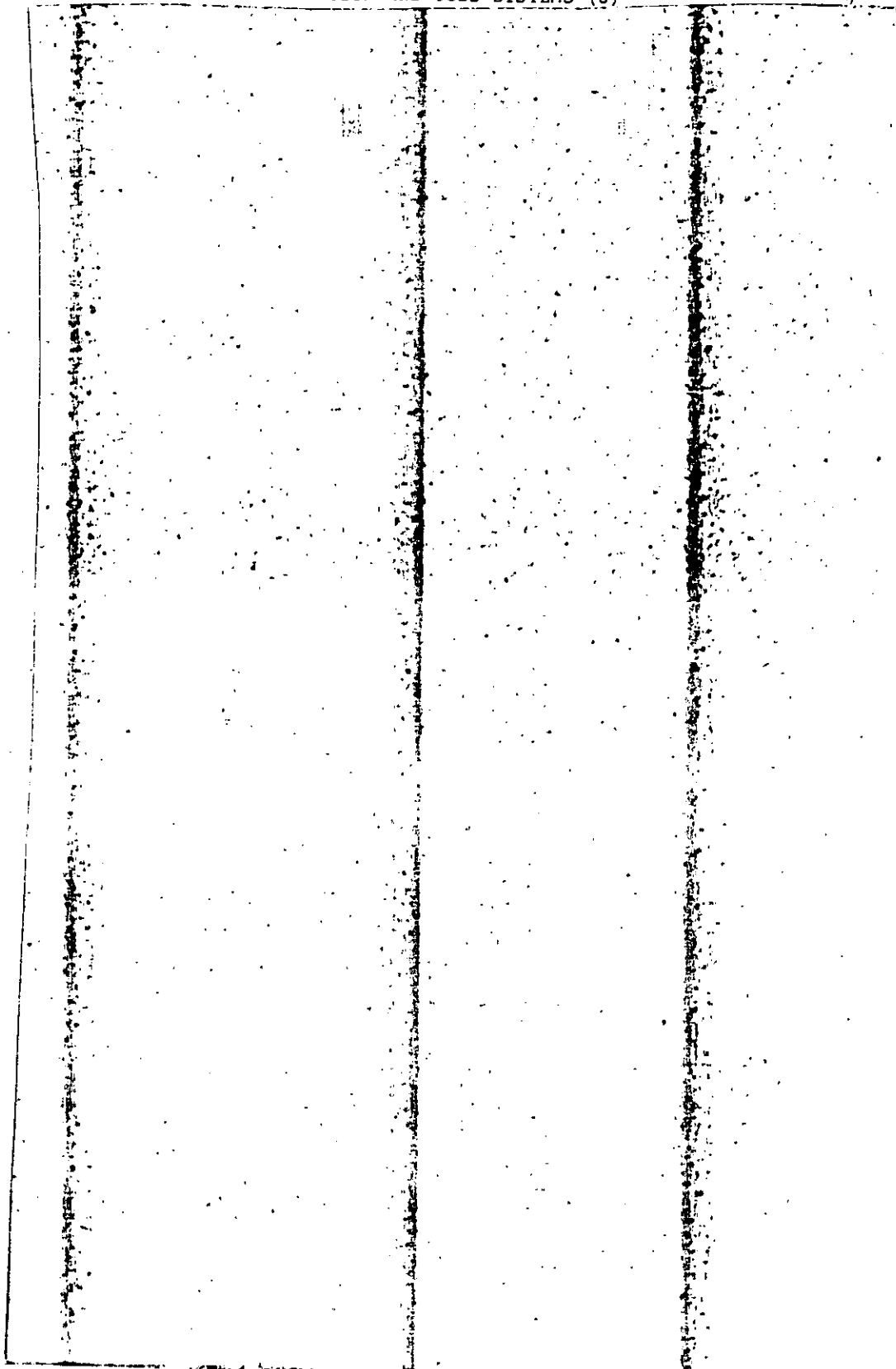
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CHAPTER 5

AUTHENTICATION AND CODE SYSTEMS (U)



9. (U) Control of Systems



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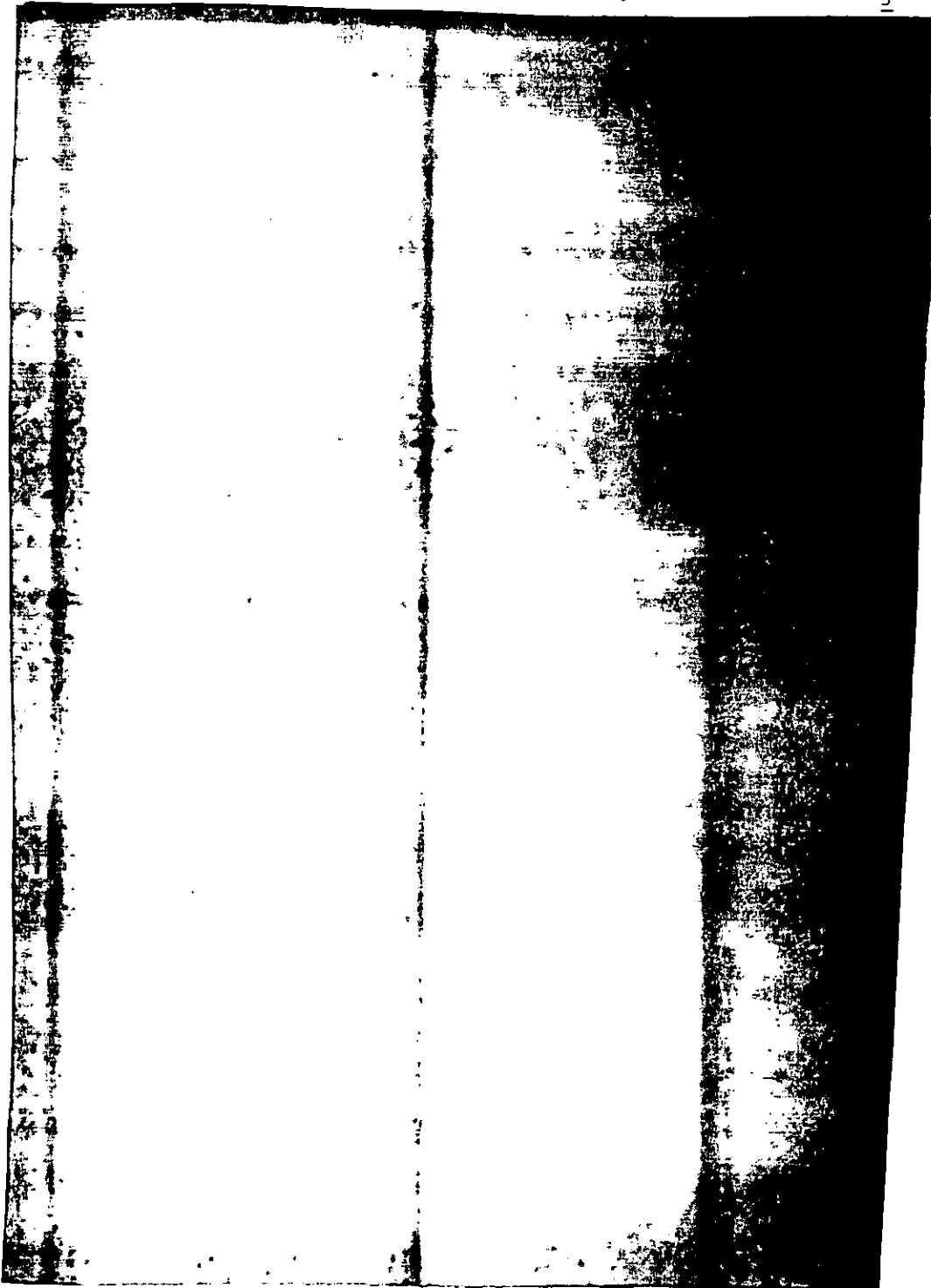


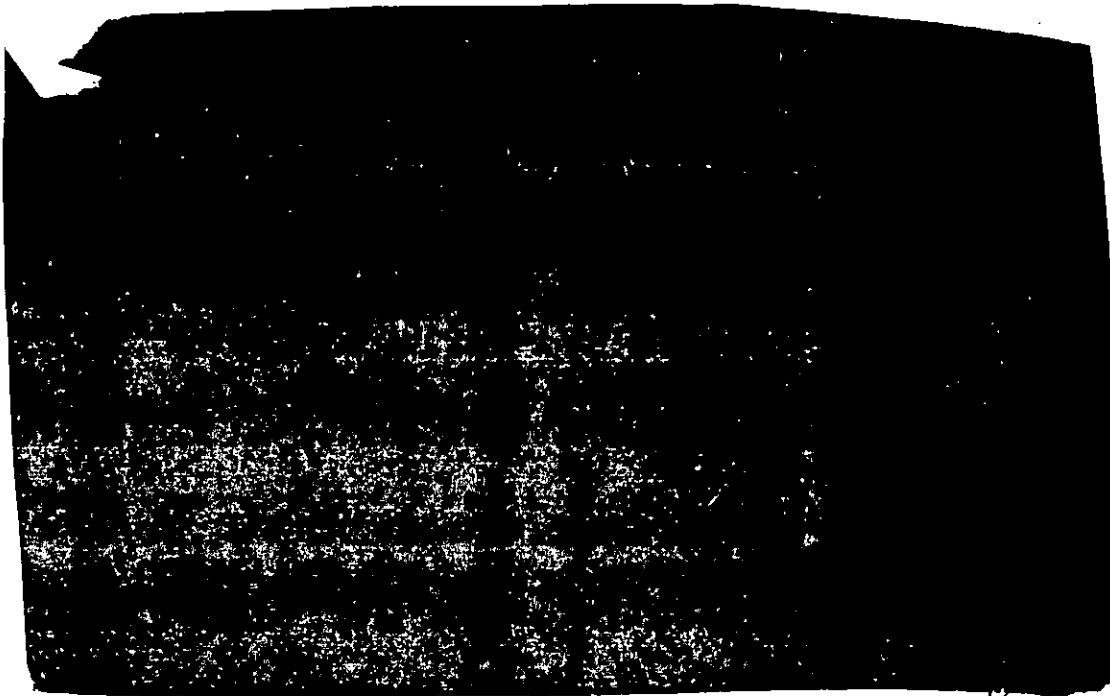
CHAPTER 6

EMERGENCY ACTION MESSAGES (U)

1. (U) General. This chapter describes the system of JCS emergency action messages which direct specific actions authorized by the designated approving authority.

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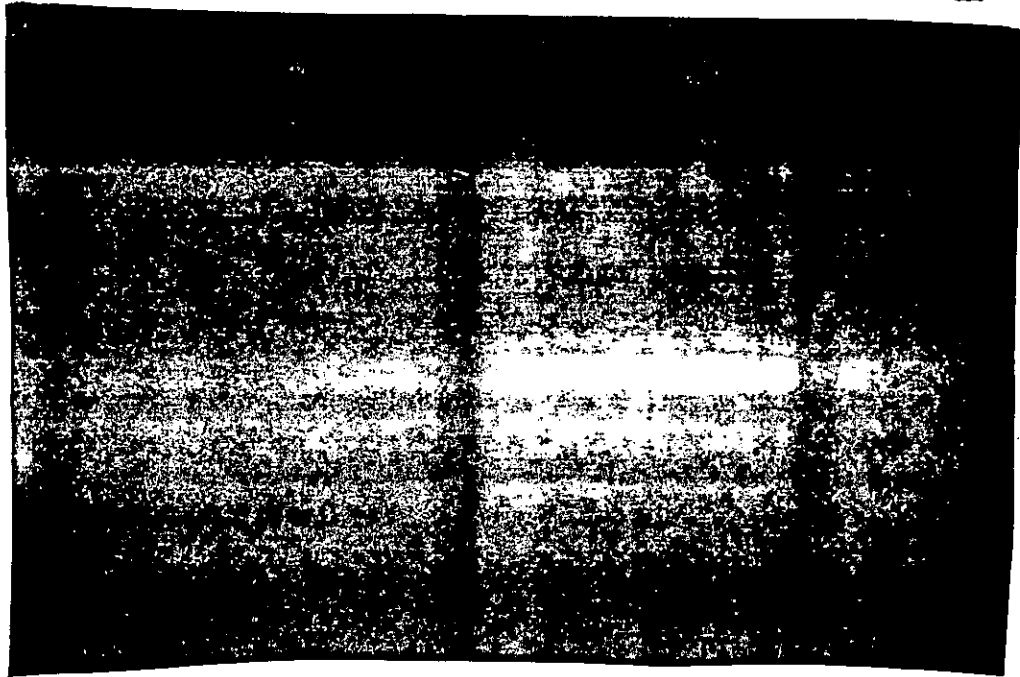




12

3. (U) Message Designators

13



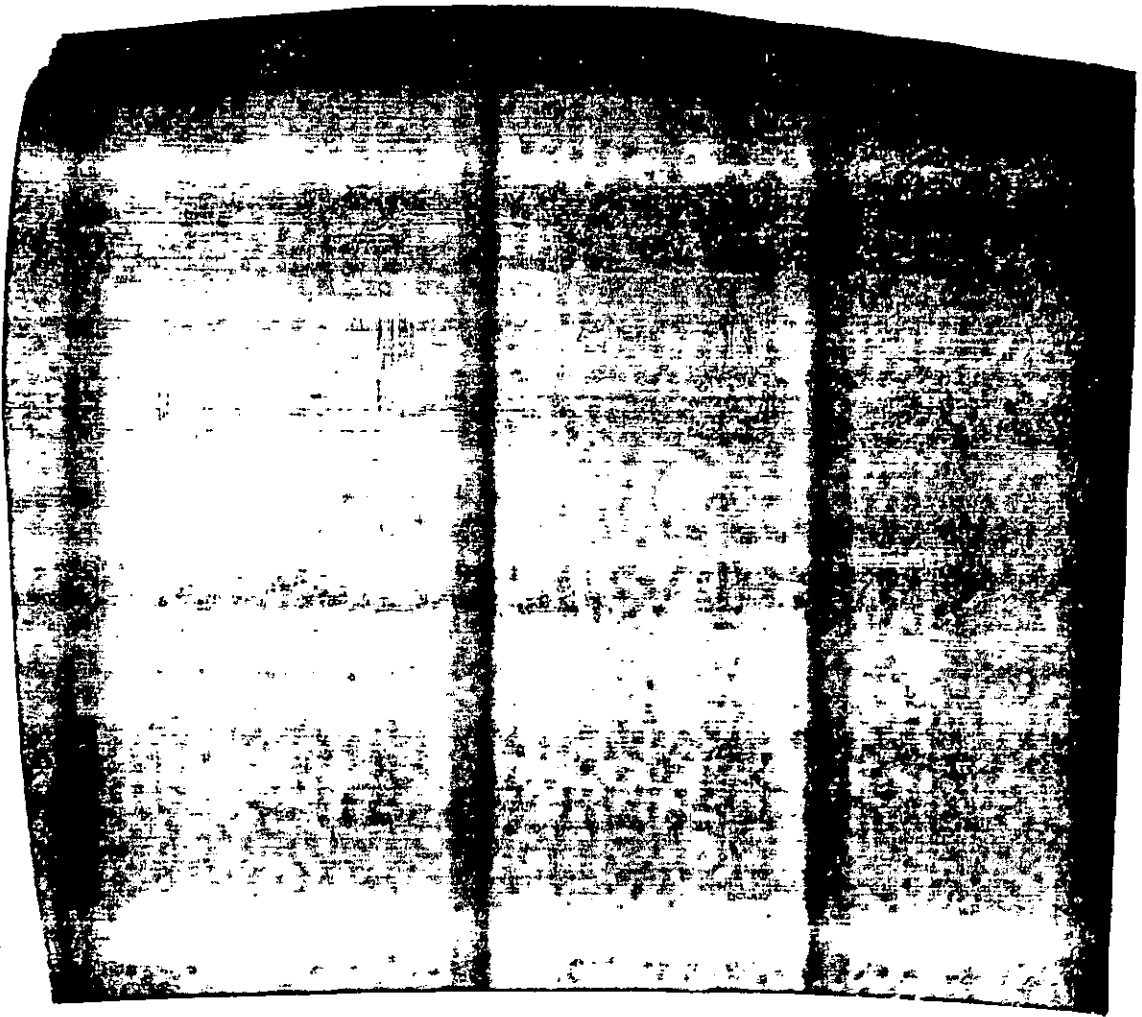
c. (U) When used without reference to the actions they	<u>28</u>
implement, message designators are classified CONFIDENTIAL.	<u>29</u>
Message designators associated with their format or the	<u>30</u>
actions they implement are either SECRET or TOP SECRET,	<u>31</u>



[REDACTED]

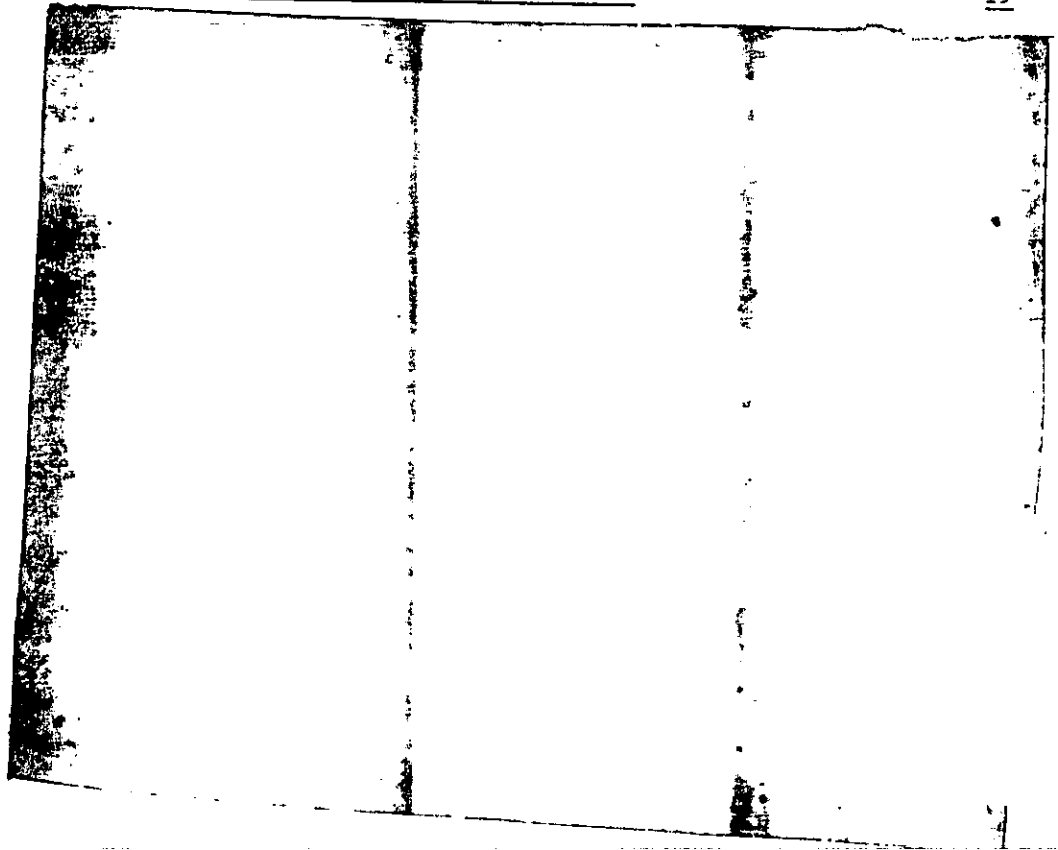
6. (U) Emergency Action Message Validity

[REDACTED]



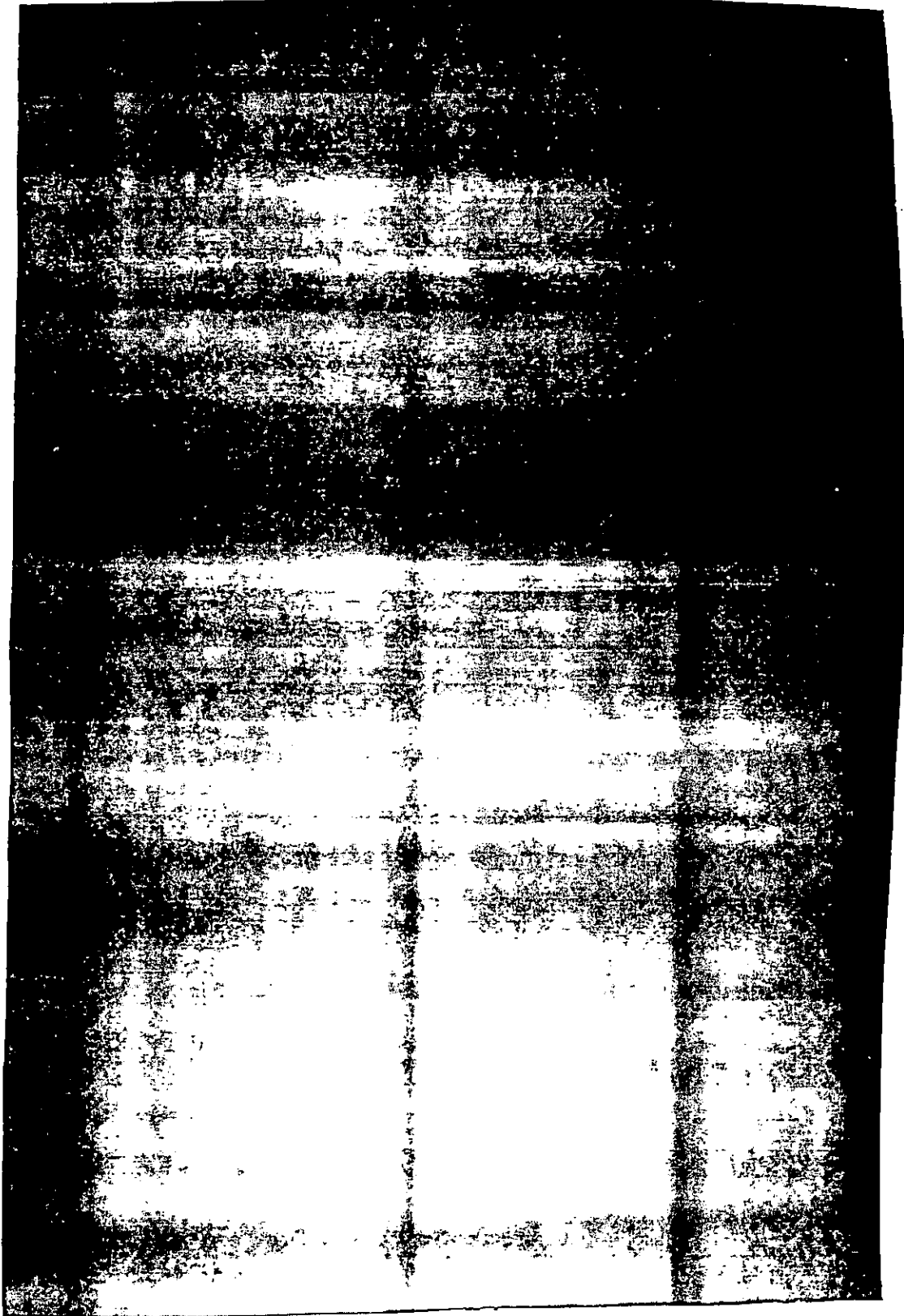
8. (U) Standard Alphanumeric Character Base

19





APPROVING AUTHORITY AND PURPOSE FOR JCS EMERGENCY ACTION  
MESSAGES (U)



[REDACTED]

CHAPTER 7

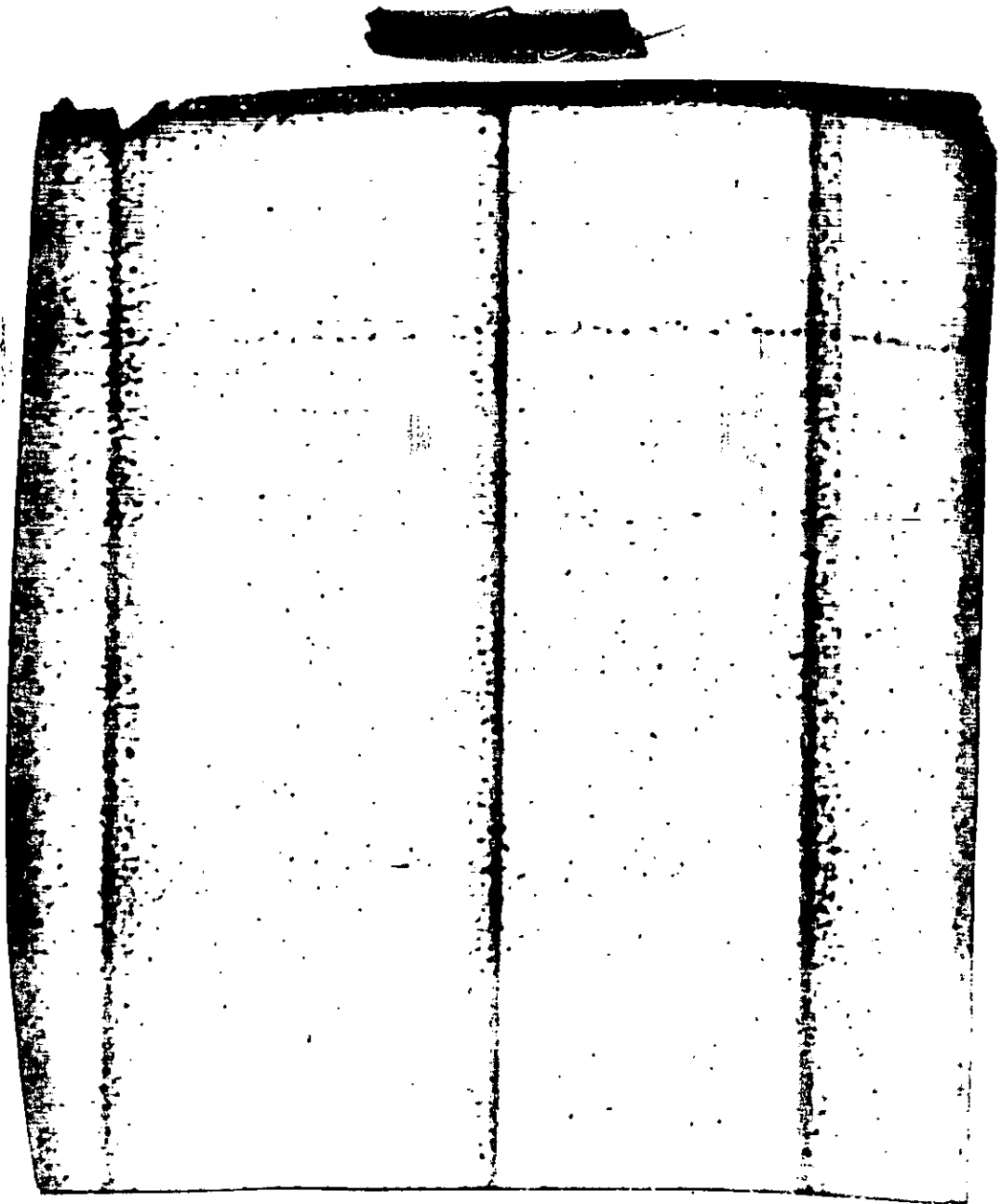
TRANSMISSION OF EMERGENCY ACTION MESSAGES (U)

1

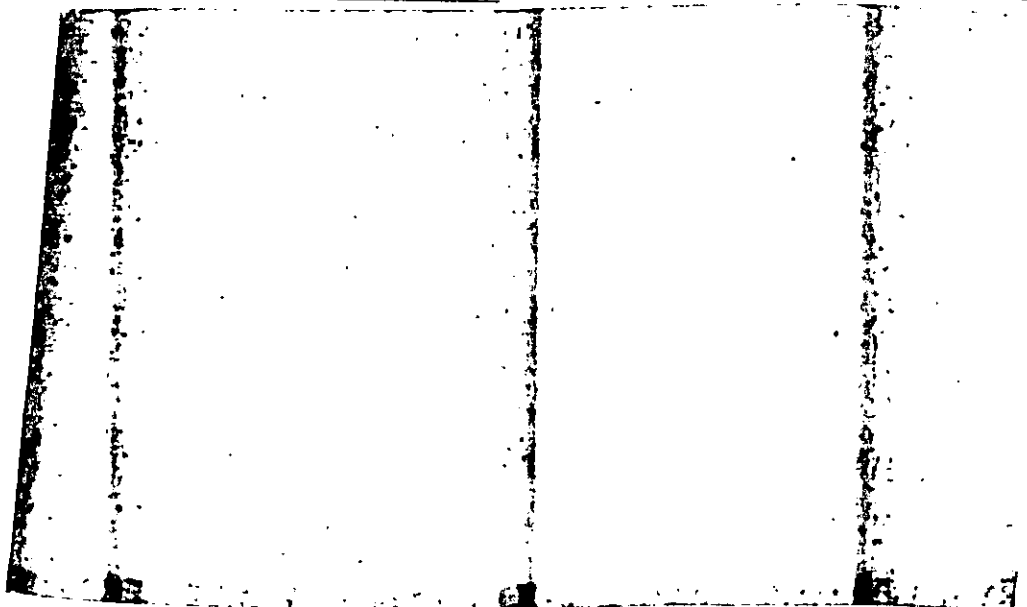
2

1. (b) General.

[REDACTED]



6. (U) Acknowledgment Procedures





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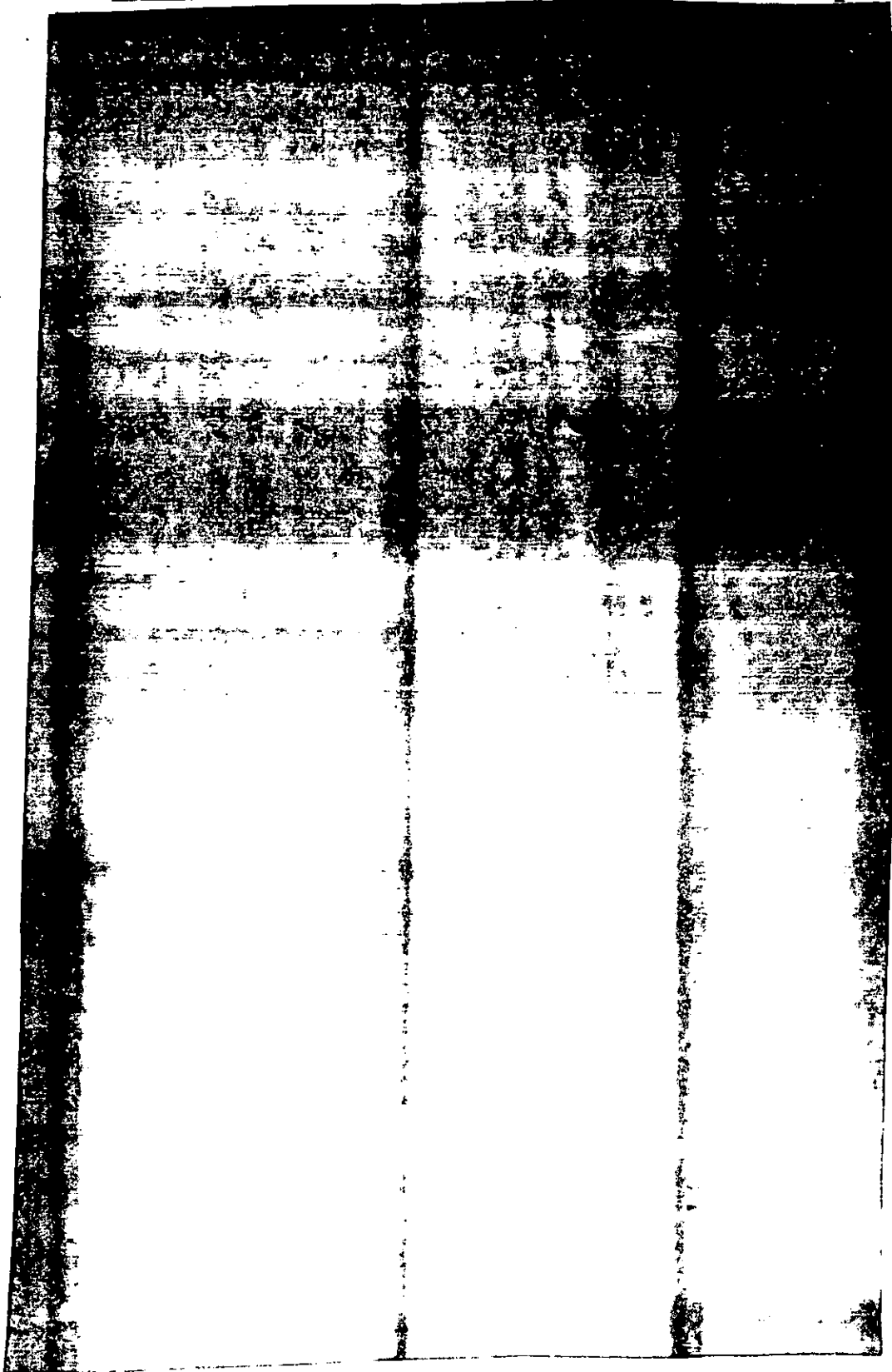


CHAPTER 8

EMERGENCY CONFERENCES (U)

1  
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3

1. (U) General

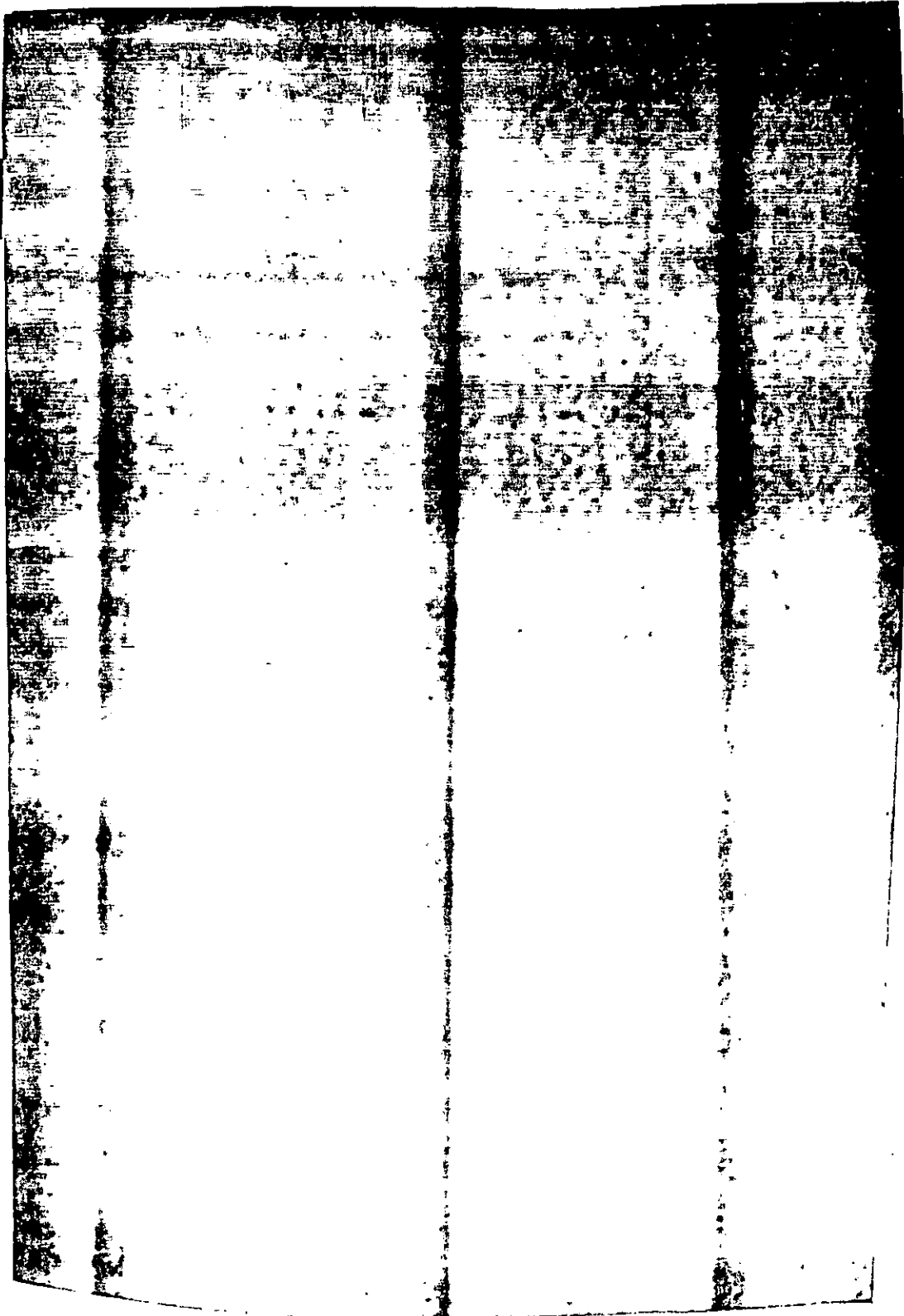


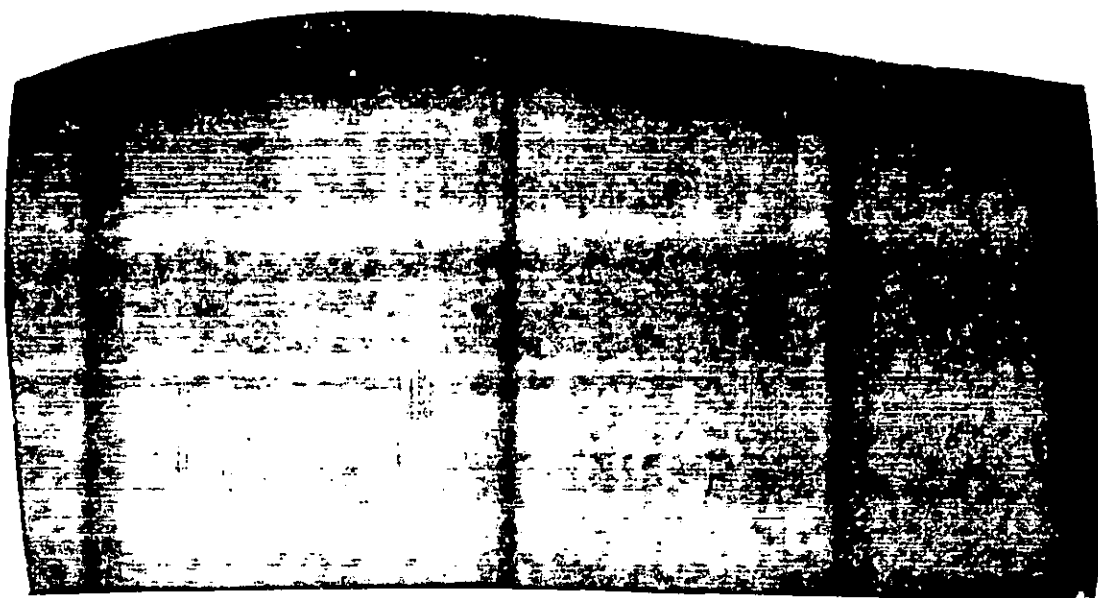


c. (U) Composition. Figure 8-5 lists the conferees for the  
Routine Missile Display Conference.

2

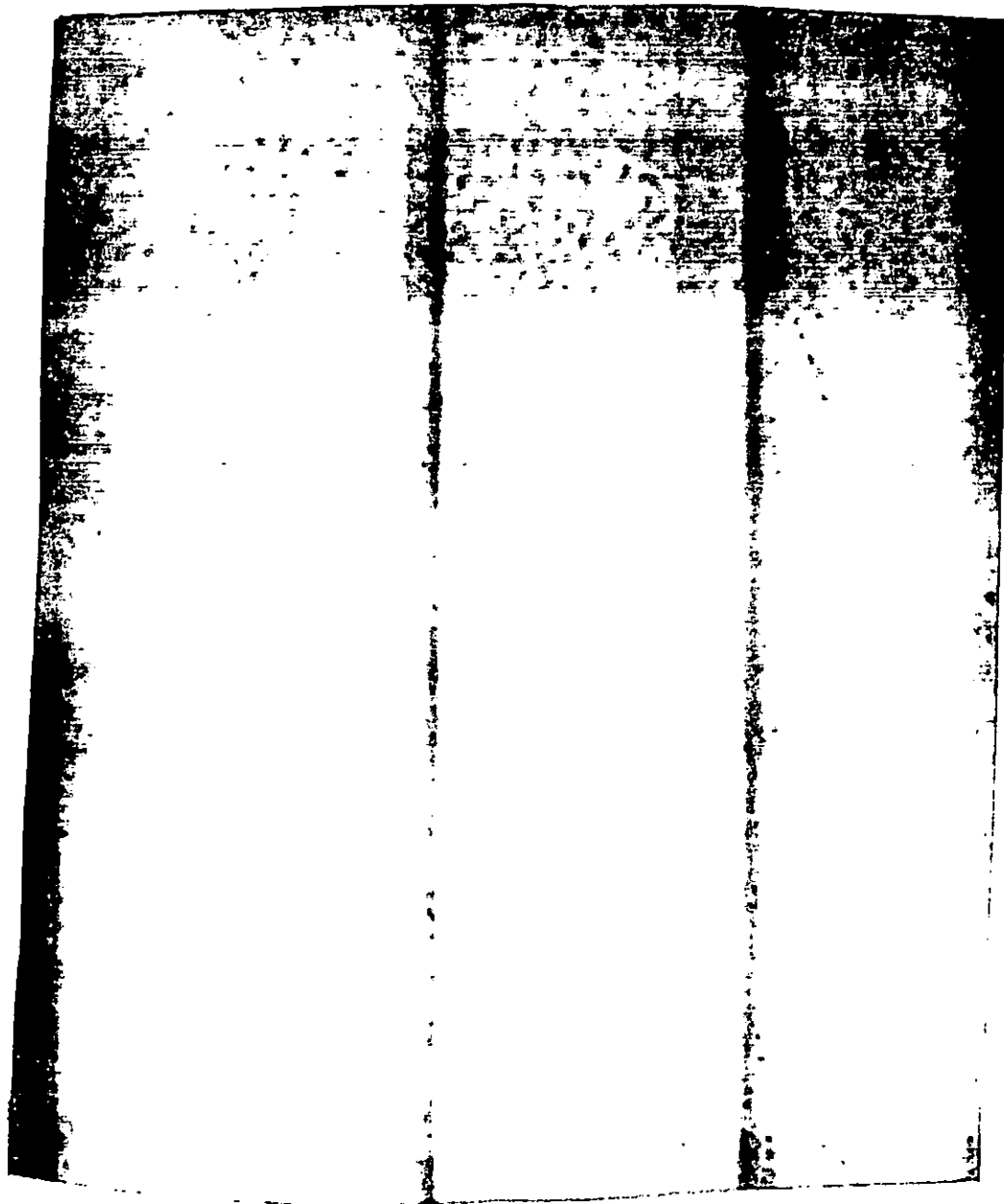
3

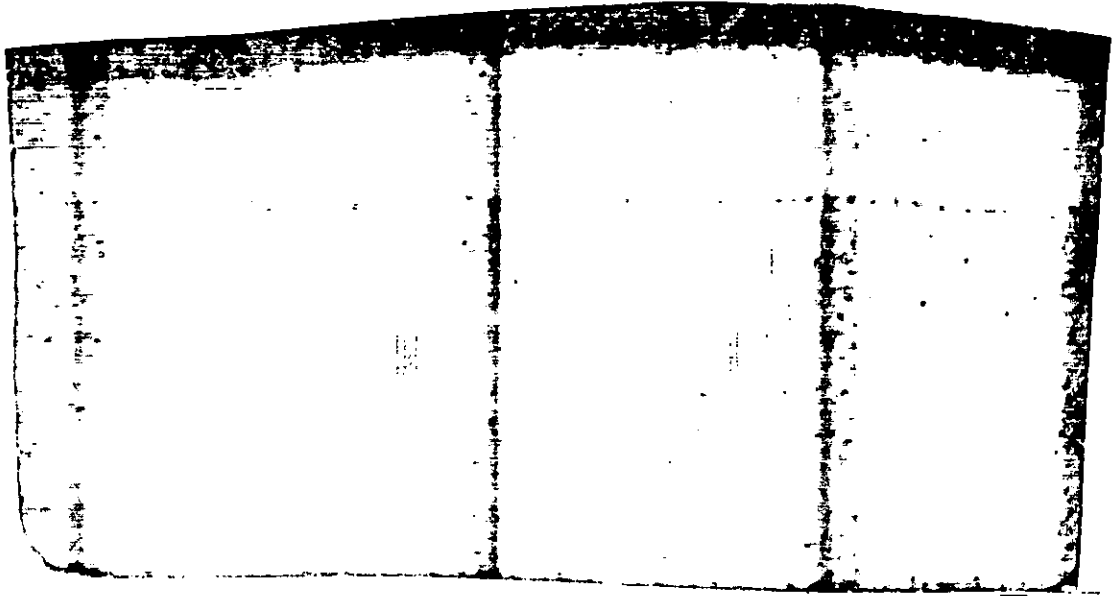




b. (U) Action

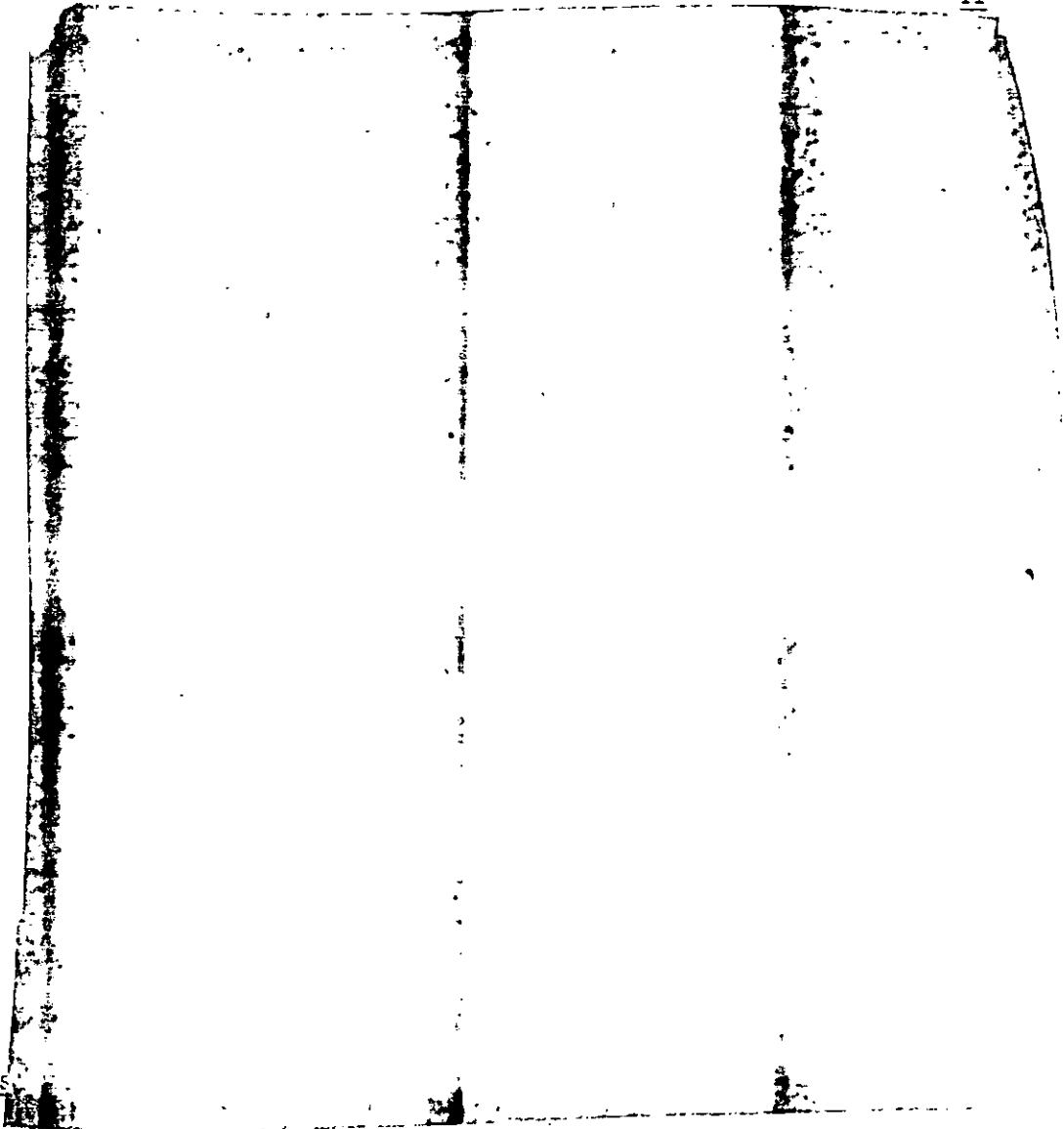
10



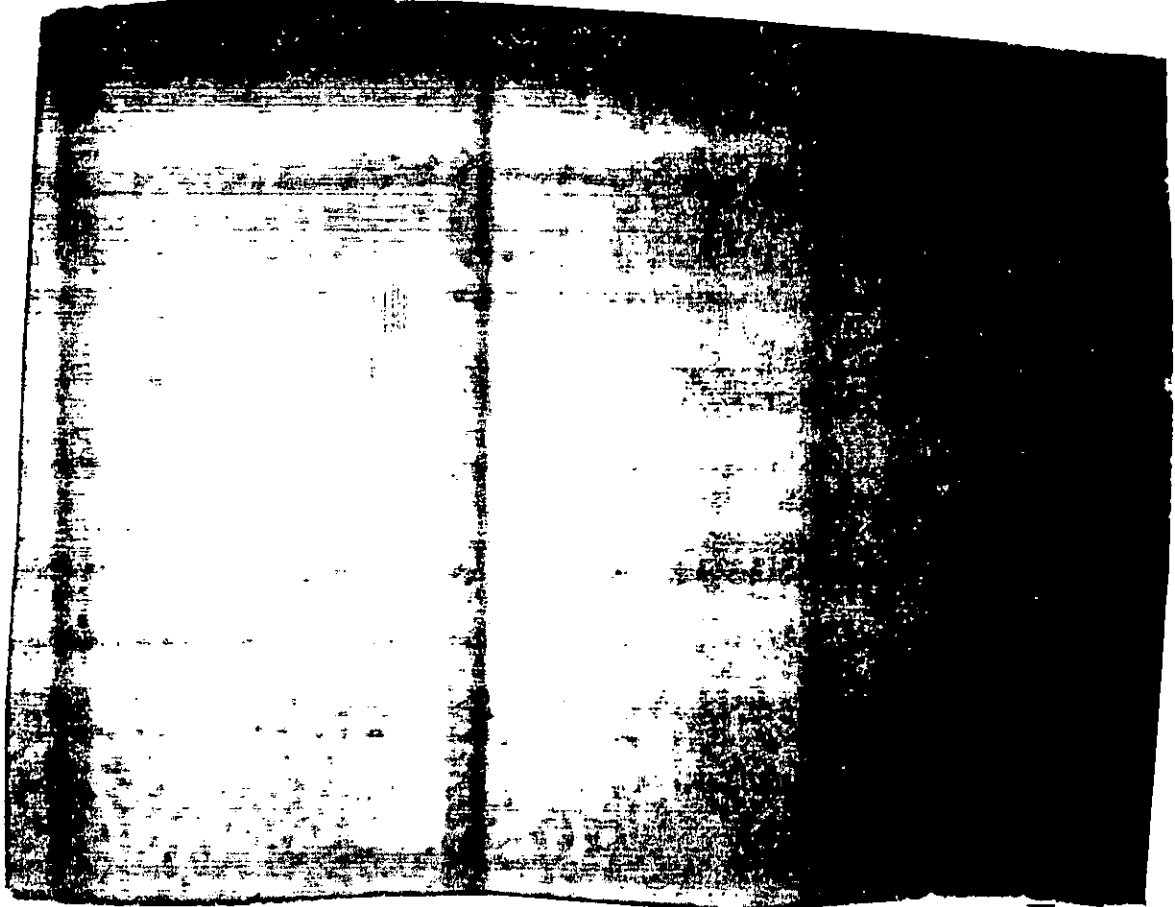


8. (U) Air Activity Conference

11







14. (U) Changes to NORAD/ADCOM Procedures. NORAD/ADCOM must 17  
notify the Joint Chiefs of Staff (ATTN: J-3) by message prior 18  
to making any changes in NORAD procedures that would affect 19  
the procedures or formats described in this chapter. 20

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~~SECRET~~  
FORMAT ALFA (U)

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SYSTEM CONFIDENCE (U)

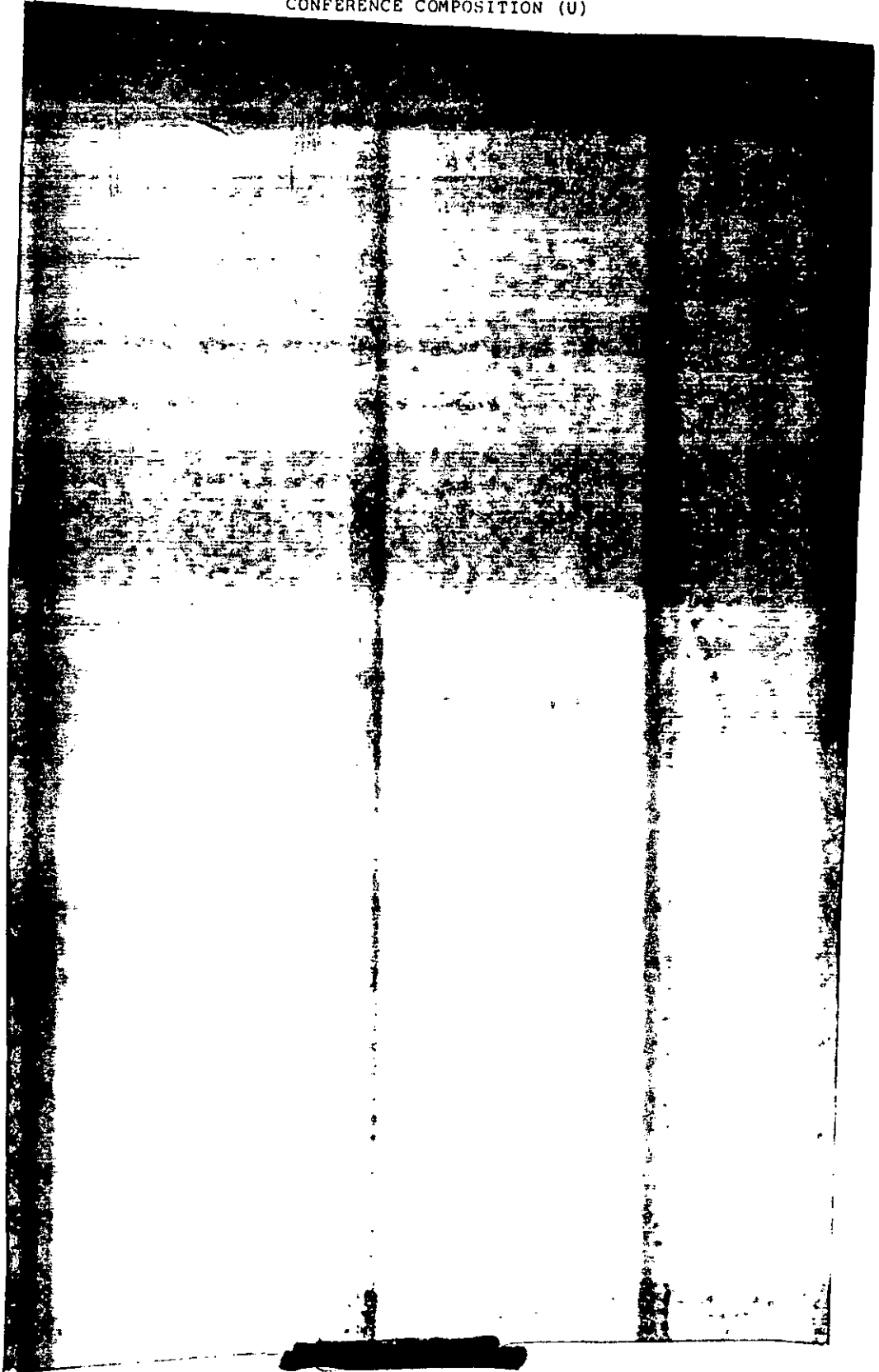
CINCNOBAD'S ASSESSED CONFIDENCE (U)

IF APPROPRIATE (U)

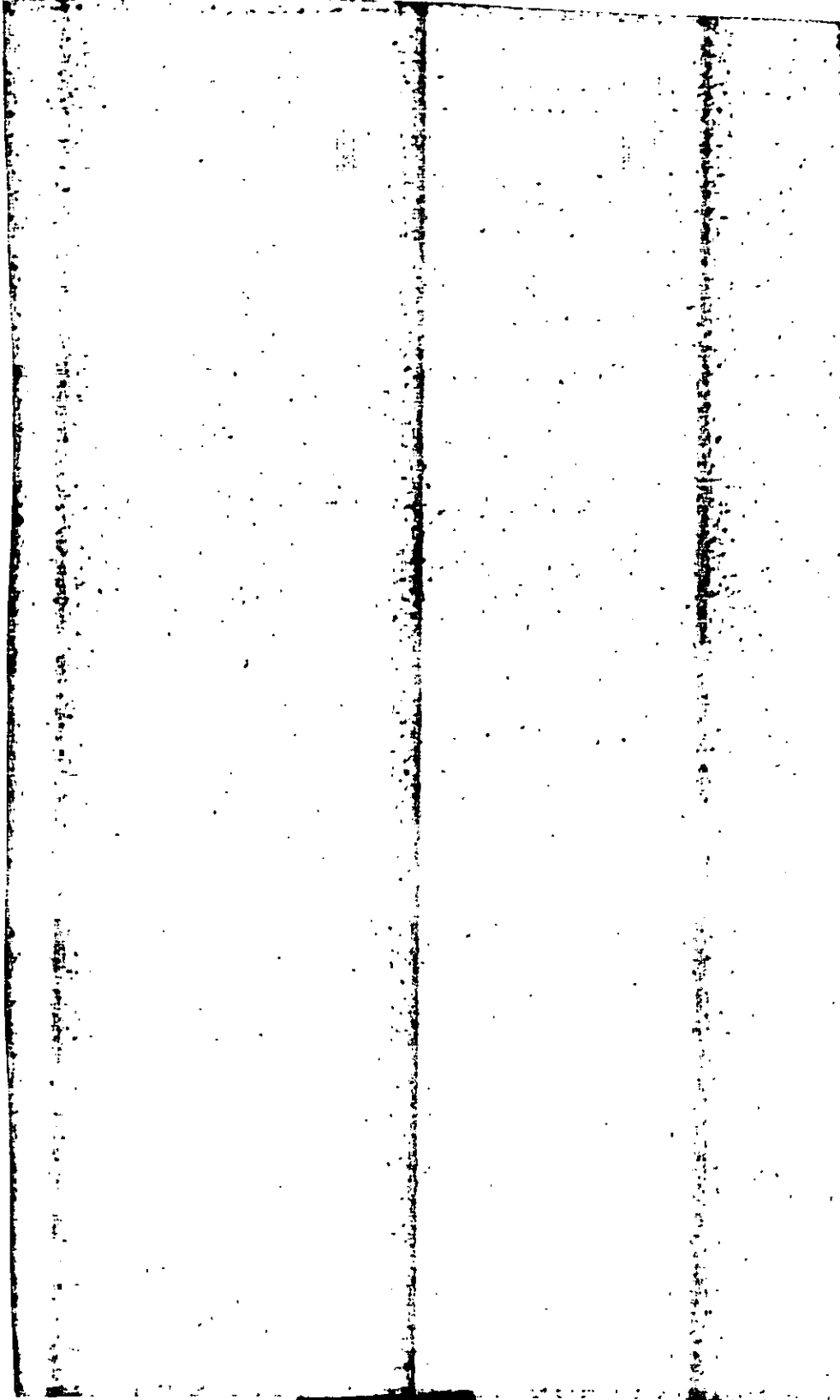
[REDACTED]

[REDACTED]

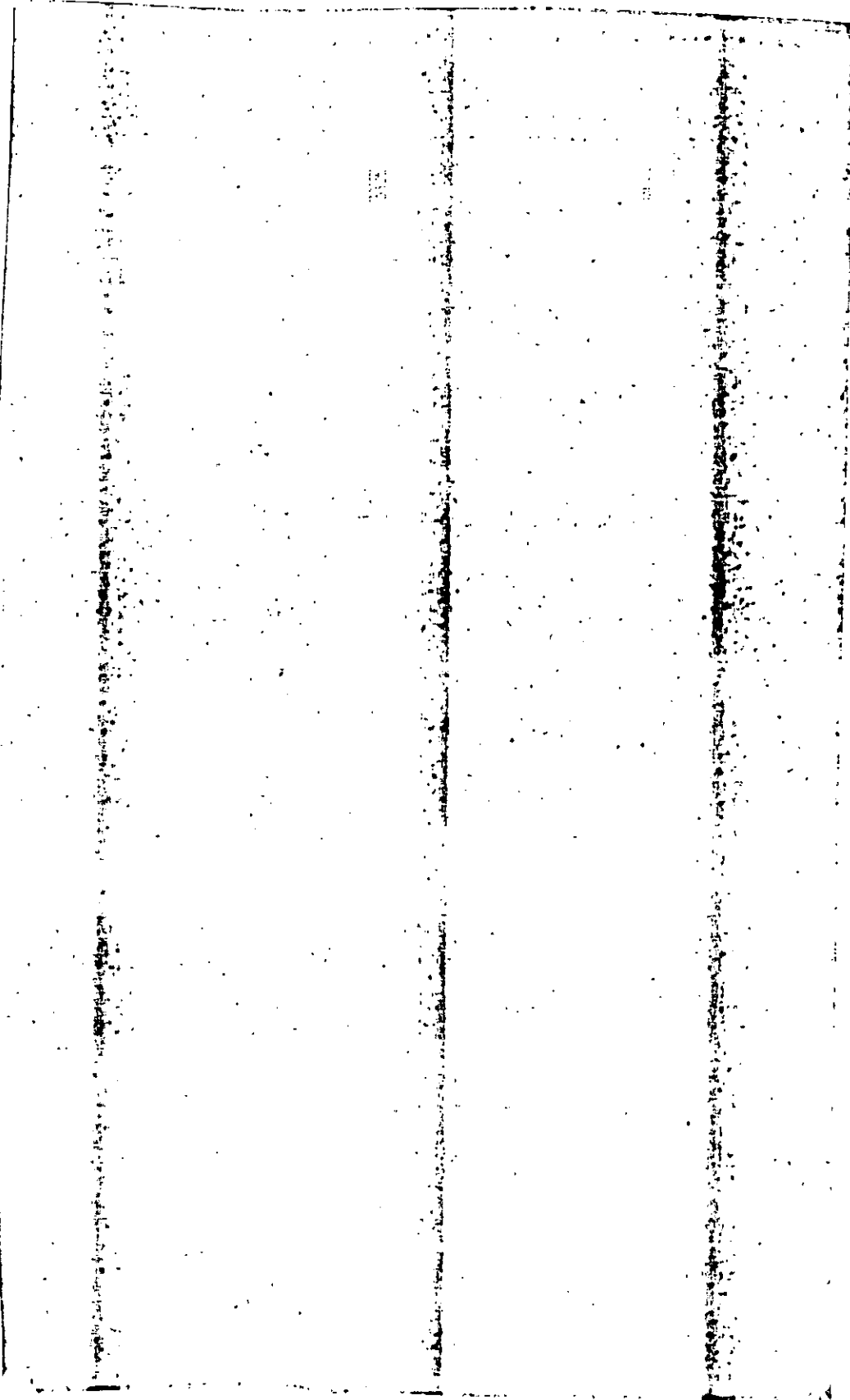
ROUTINE MISSILE DISPLAY/MISSILE DISPLAY  
CONFERENCE COMPOSITION (U)



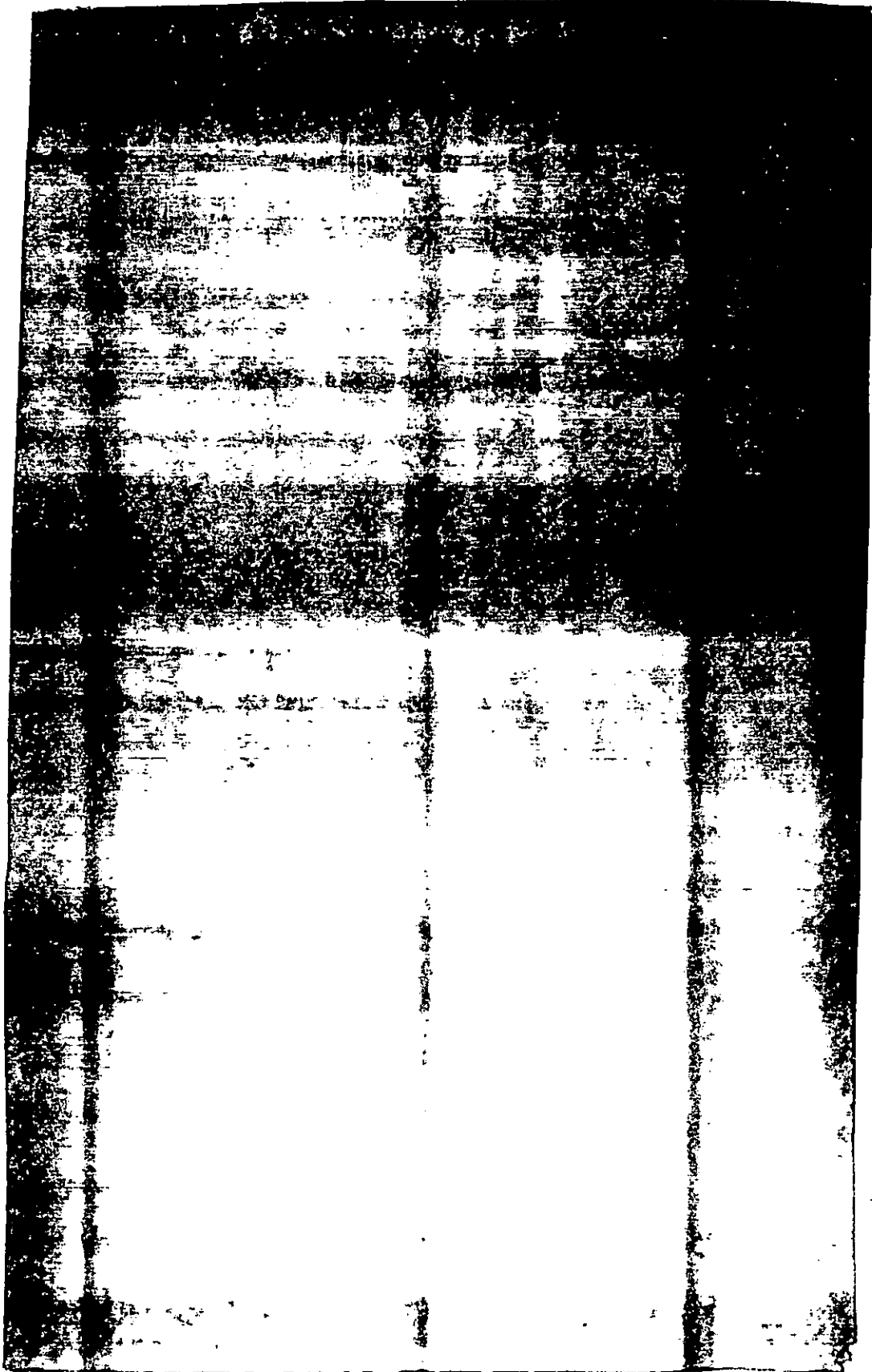
SIT TWO CONFERENCE COMPOSITION (U)



THREAT ASSESSMENT CONFERENCE COMPOSITION (U)



MISSILE ATTACK CONFERENCE COMPOSITION (U)



NUCFLASH CONFERENCE COMPOSITION (U)

The image shows a large, rectangular area that is almost entirely obscured by heavy black and white noise, likely from a poor quality scan or redaction. The noise consists of vertical streaks and a dense pattern of black and white pixels. There are no legible characters or symbols visible within this area.

AIR ACTIVITY CONFERENCE COMPOSITION (U)

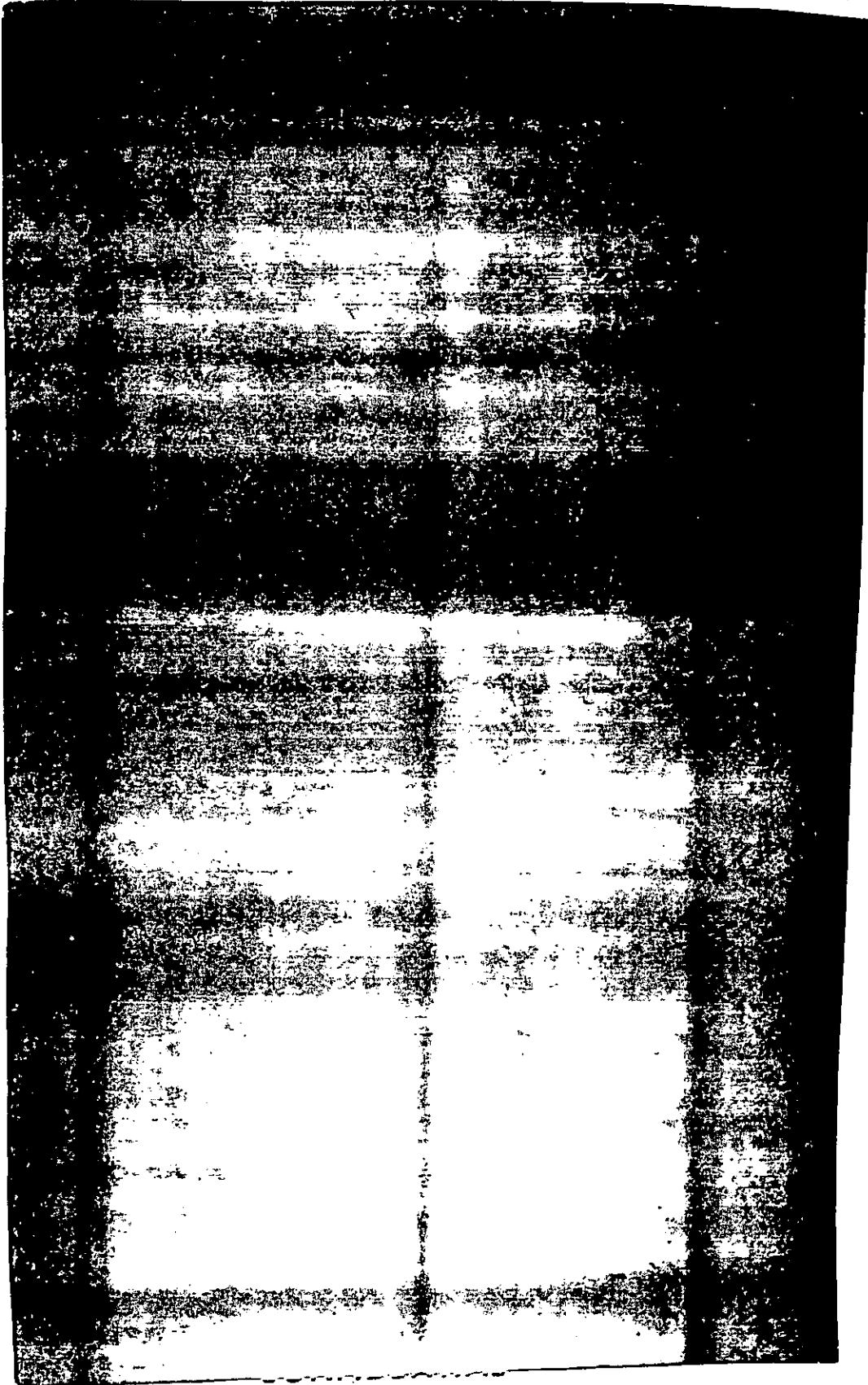
The image shows a large, empty rectangular box with a thick, dark border. The interior of the box is mostly white with some scattered black speckles, suggesting a redacted area or a placeholder for data. The box is oriented vertically and occupies most of the page below the title.



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LERTCON CONFERENCE COMPOSITION (U)  
(LERTCONS AND NATO Equivalents)



The main body of the document is a large, dark, and heavily distorted rectangular area, likely representing a redacted table or list of names and positions. The content is illegible due to the high level of contrast and noise in the scan.

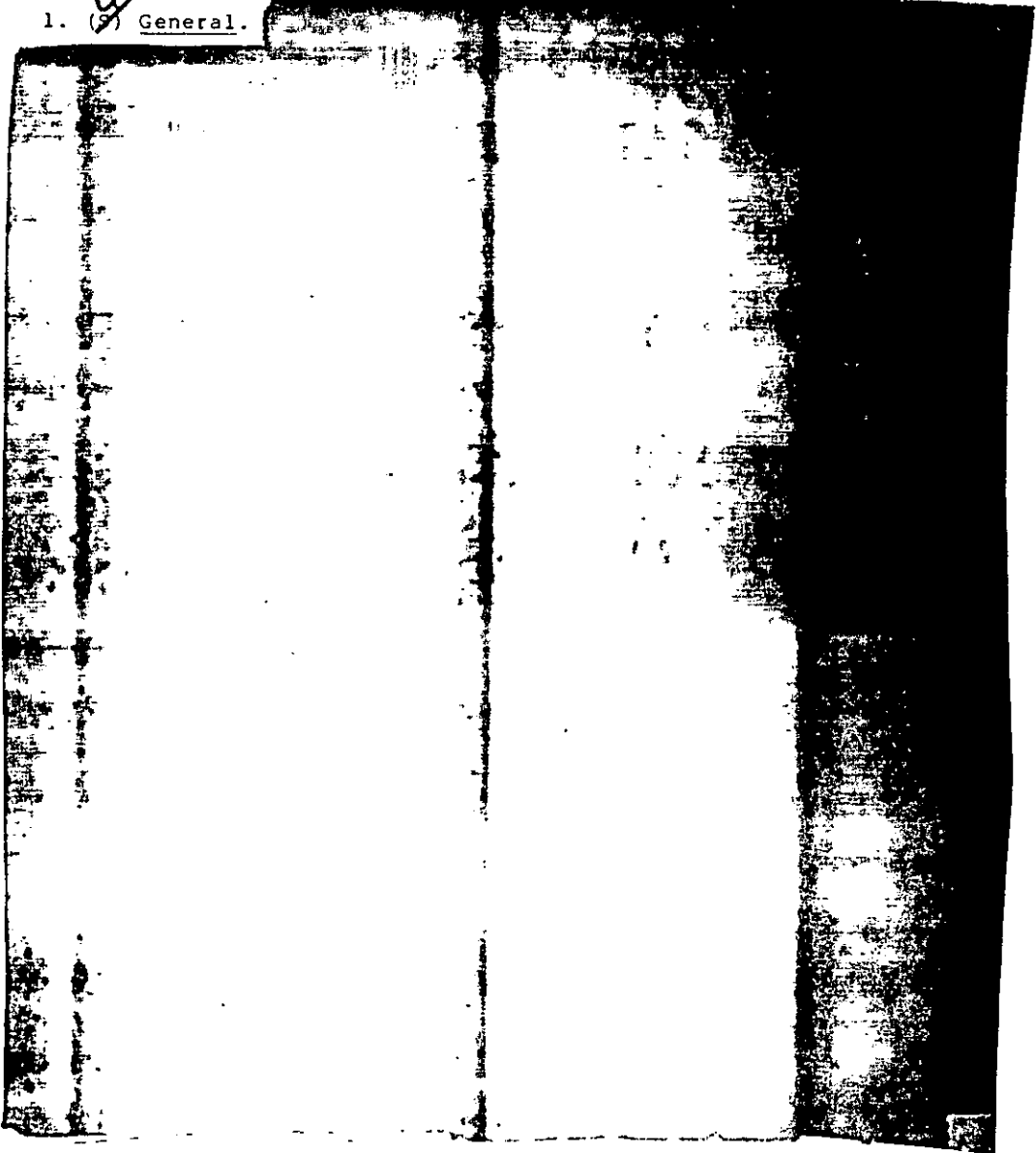
CHAPTER 9

REQUESTS FOR SELECTIVE RELEASE OF NUCLEAR WEAPONS (U)

1

2

1. General.



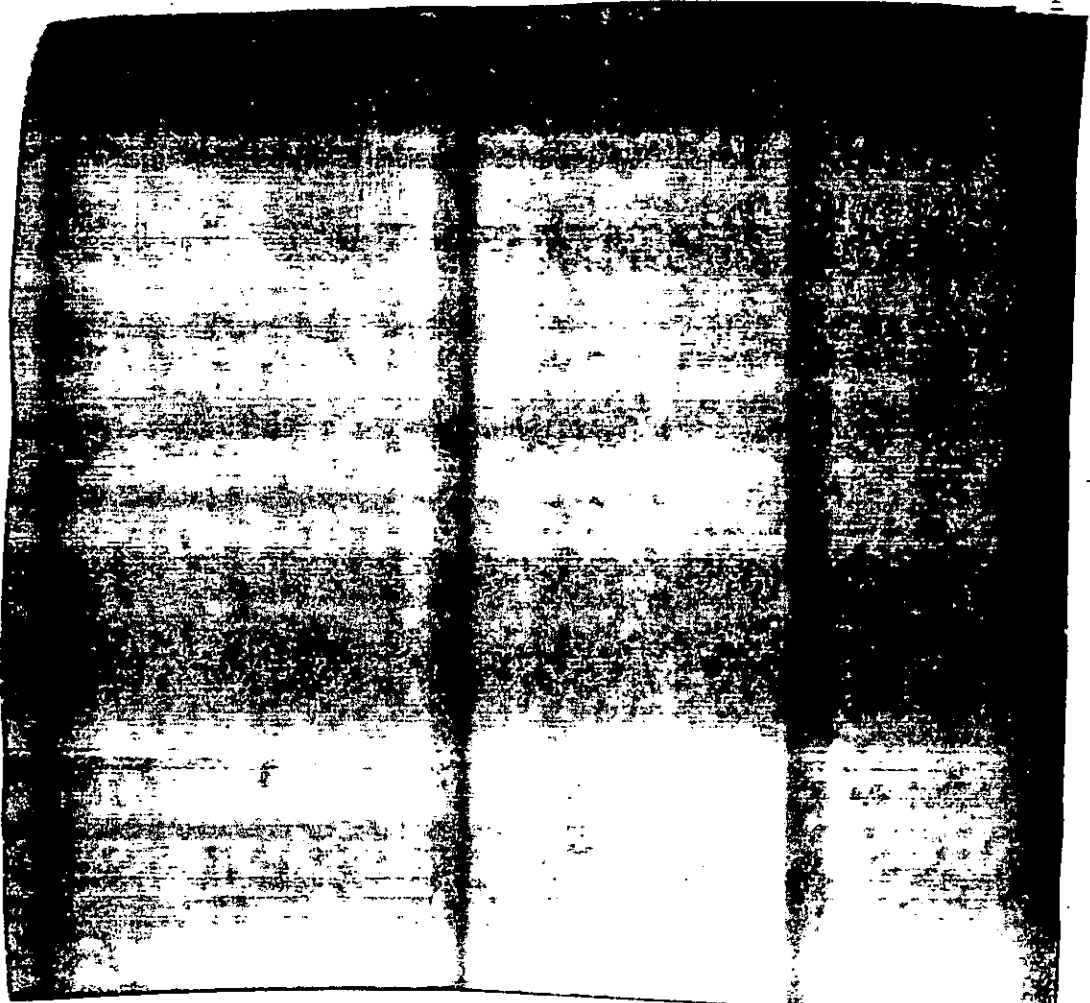
2. (U) Message Designators

28

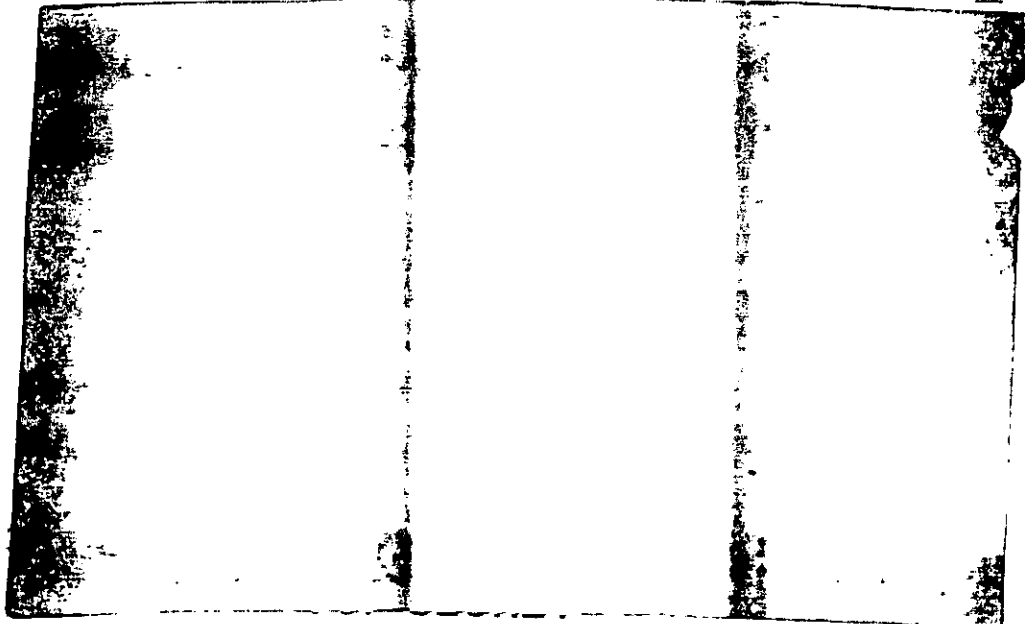


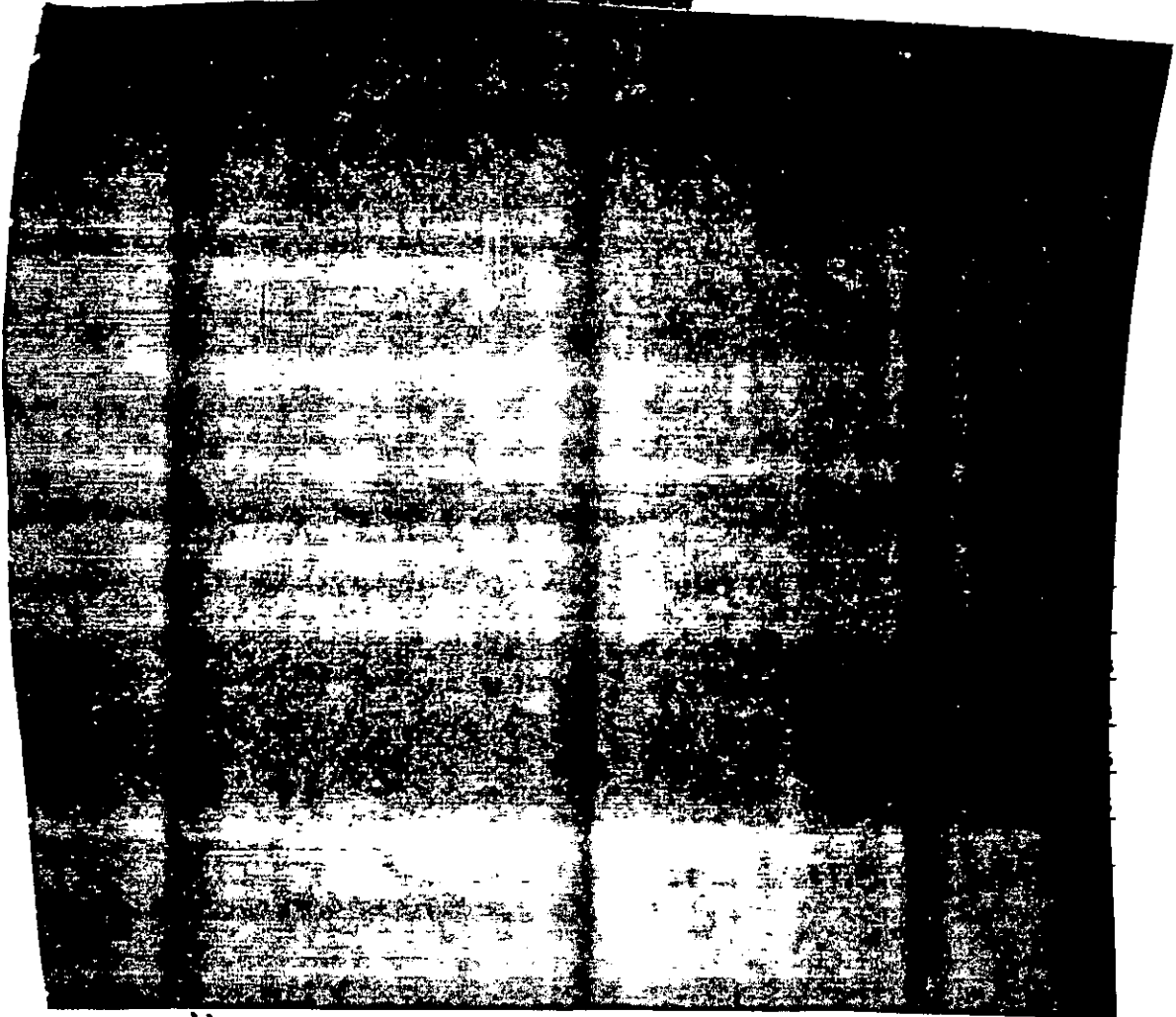


6. (U) Responses

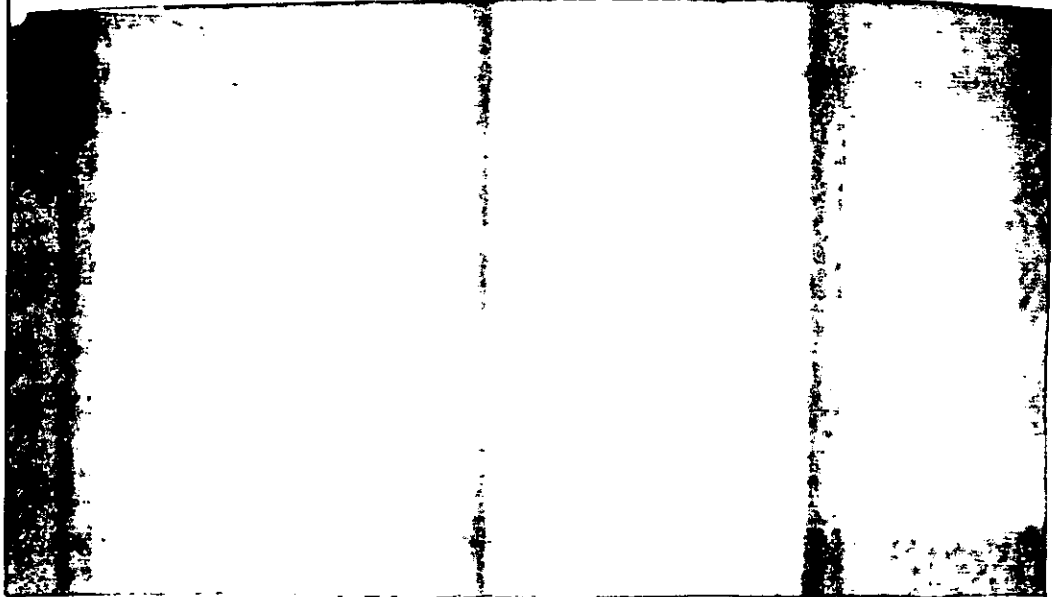


9. (U) Message Formats



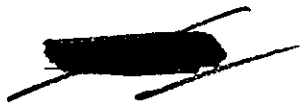


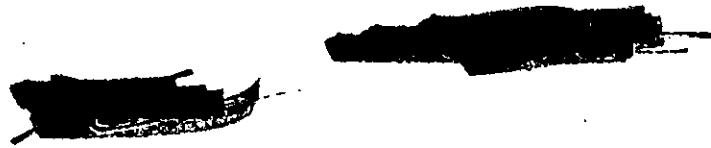
10. <sup>u</sup>(c) Message Contents. The information included in each 21  
part must be in accordance with the instructions in this 22  
paragraph. 23





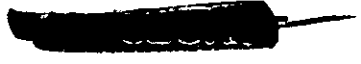
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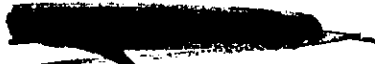


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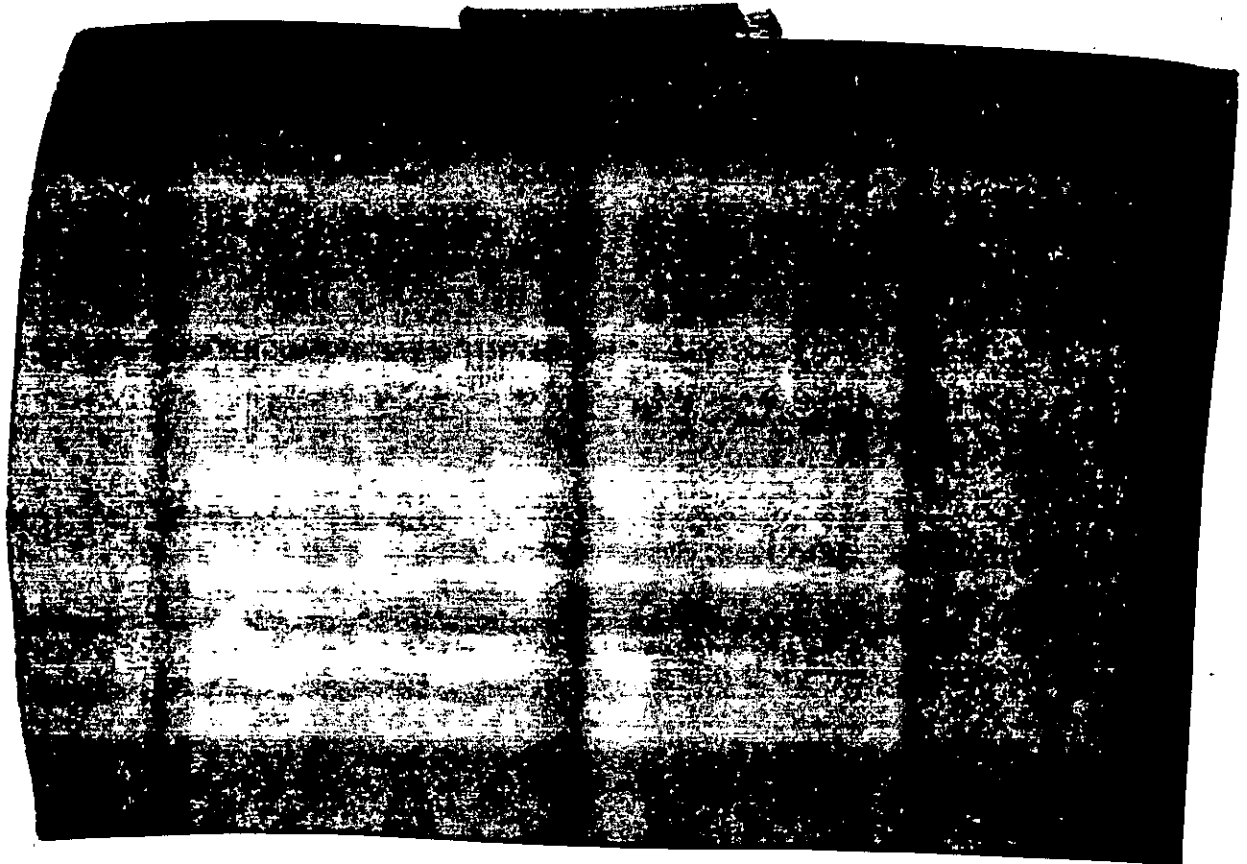
2



WEAPON TARGET DATA FORMAT (U)

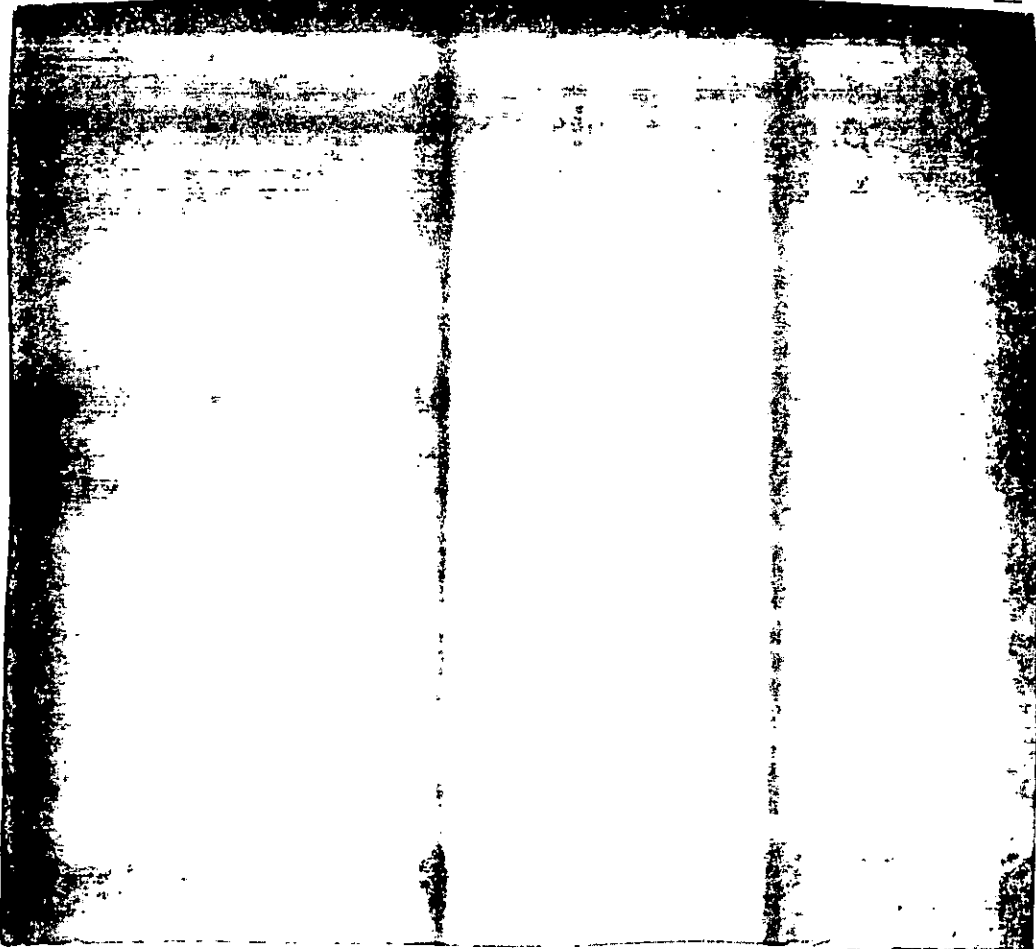
A large rectangular area of the page is completely blacked out, obscuring the table content. The table structure is faintly visible through the redaction, showing a grid with approximately 3 columns and 10 rows.





3. (U) Examples

16



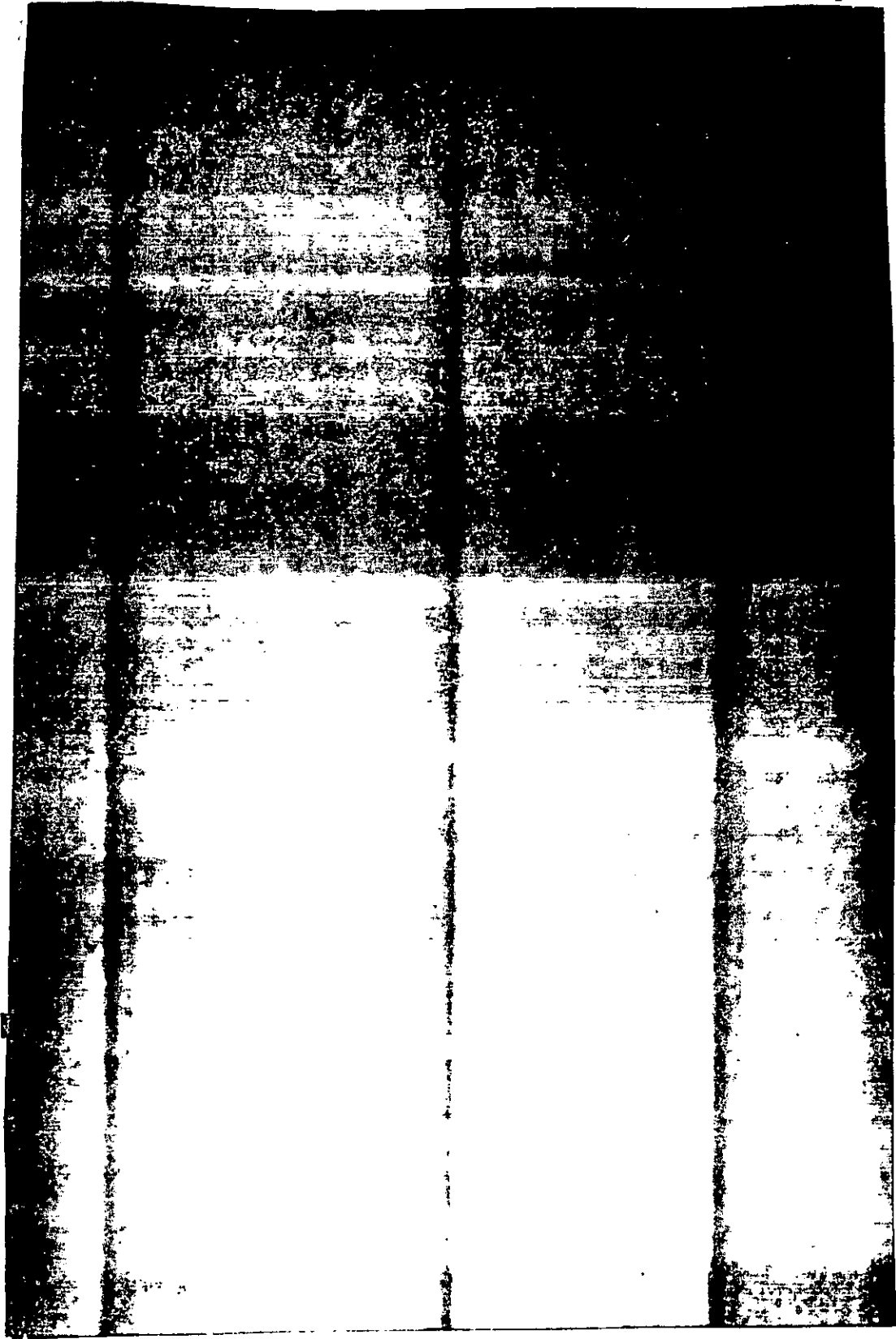


CHAPTER 10

1

NUCLEAR EXECUTION MESSAGES (U)

2



CHAPTER 11

NUCLEAR TERMINATION MESSAGES

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1. <sup>u</sup>(S) General.

CHAPTER 12

ALERT AND PREPARATION MESSAGES (U)

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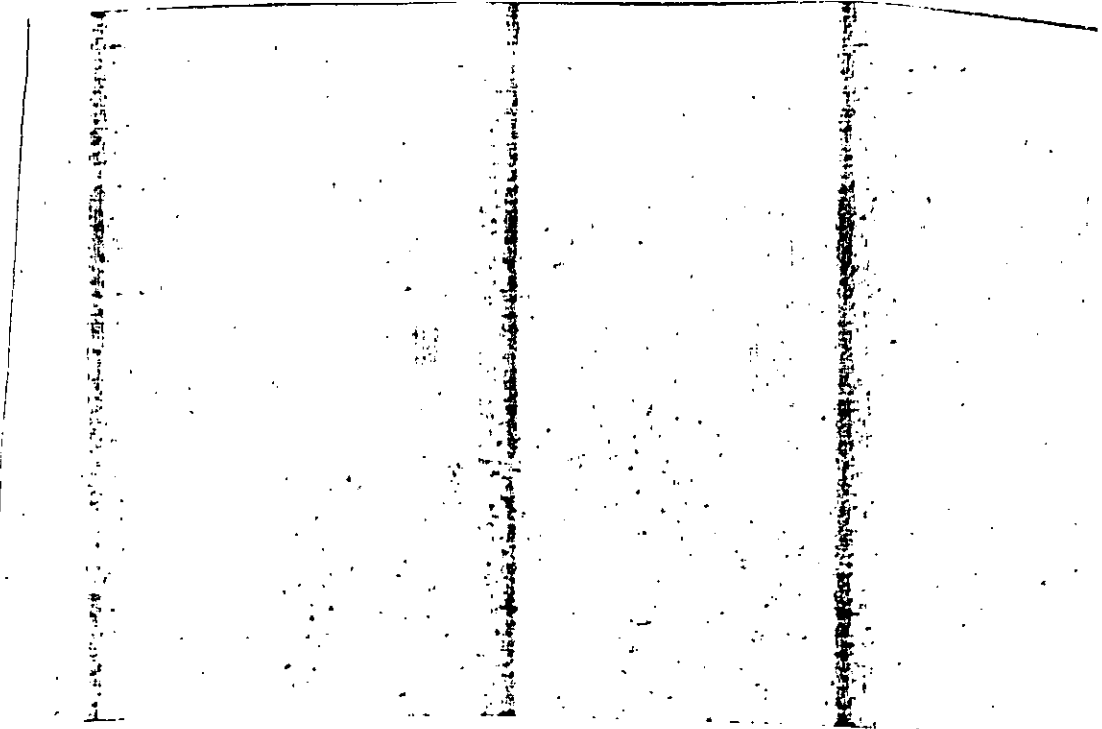
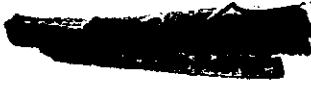






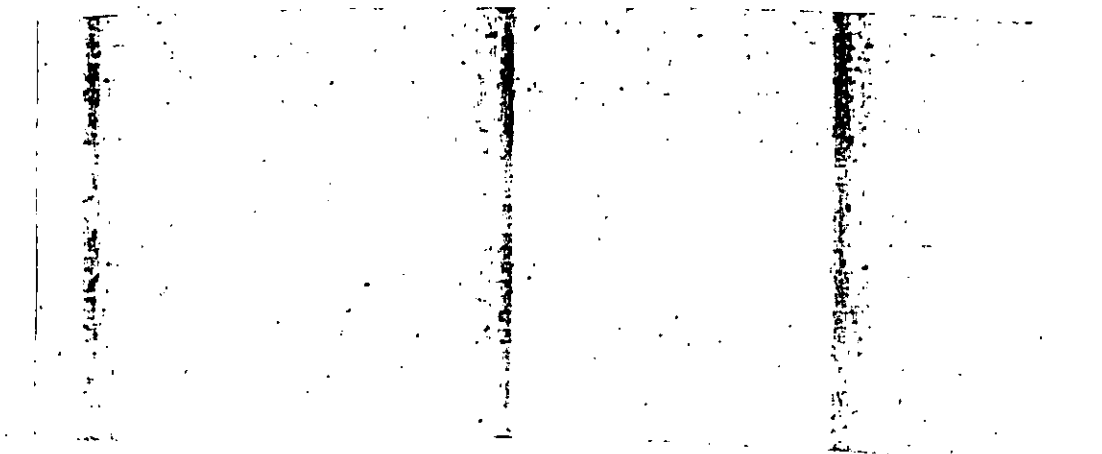
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3. (U) Message Contents

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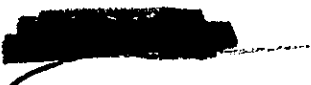


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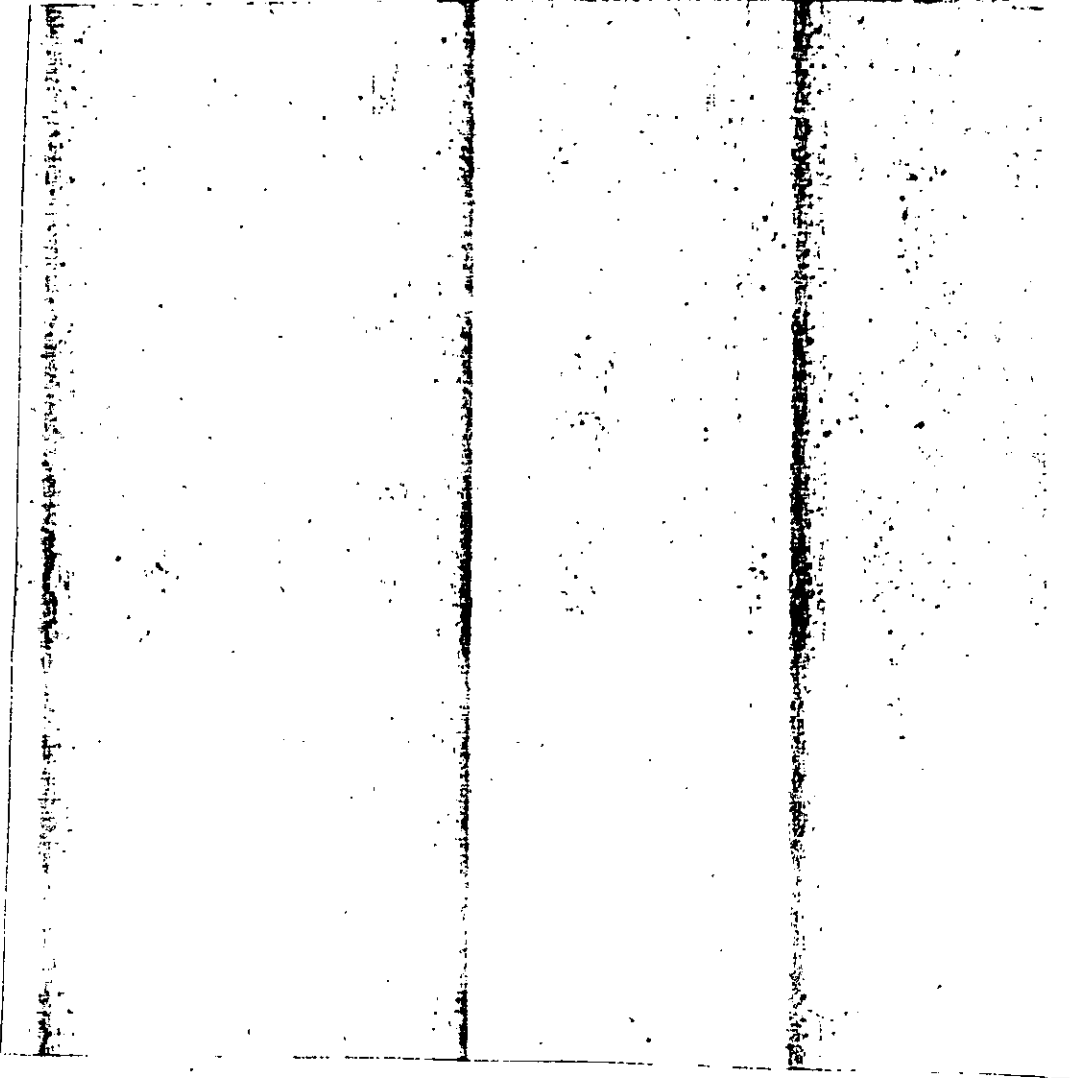
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5. (U) Examples. The following examples are based upon the  
hypothetical situation described.

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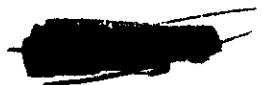
12-30

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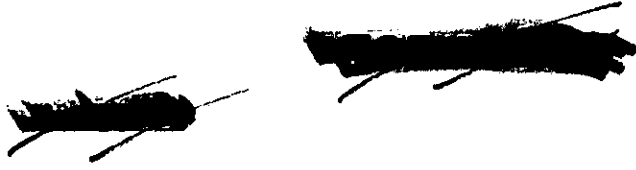




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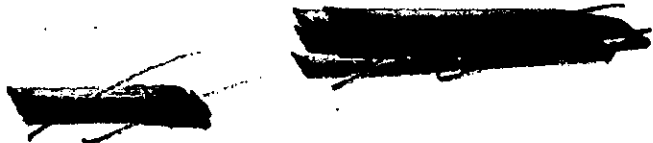






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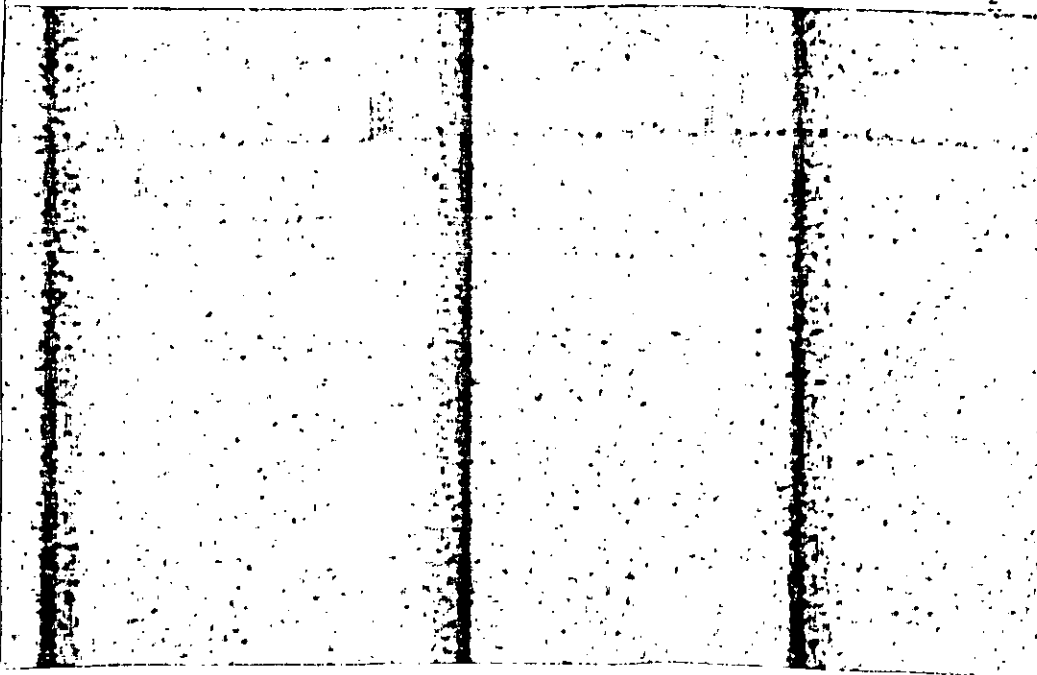


SECTION VIII

1

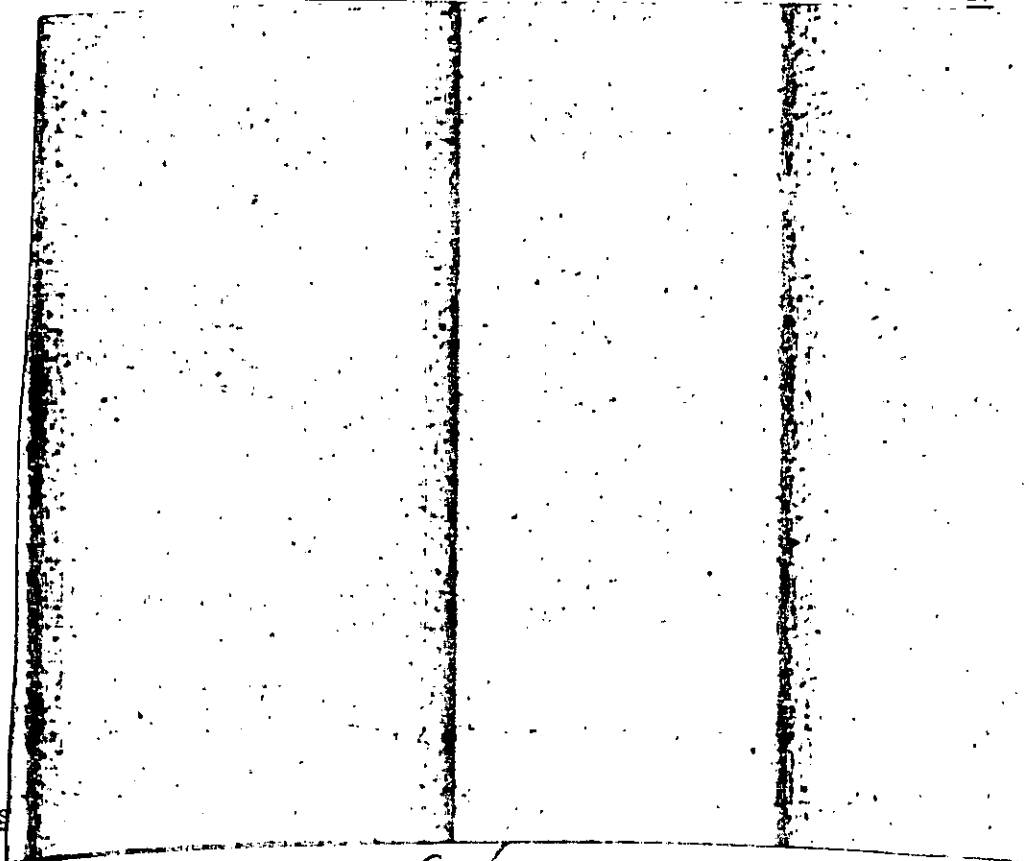
RED ROCKET (U)

2



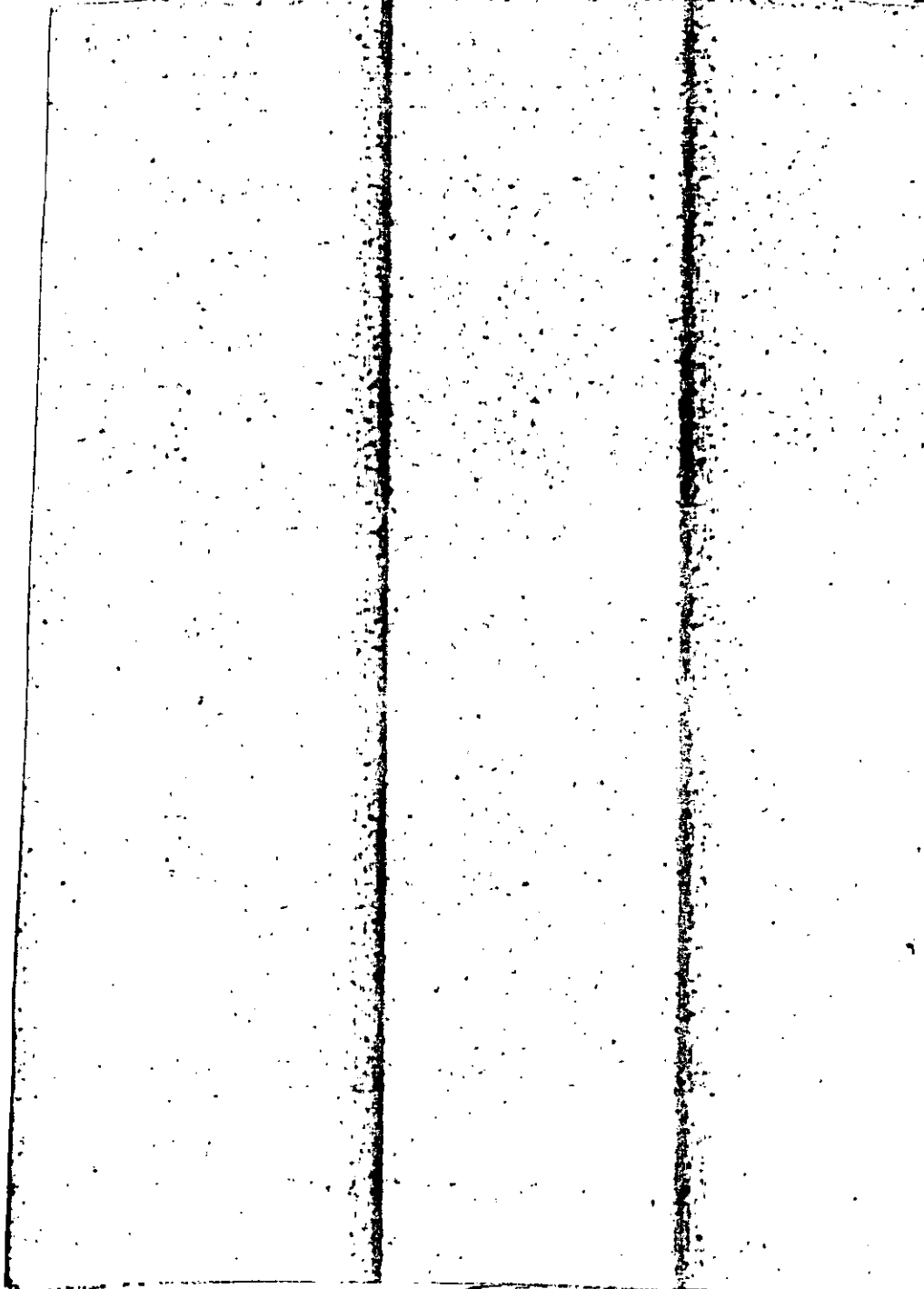
3. (U) Means of Transmission

17





4. (U) Message Addressing



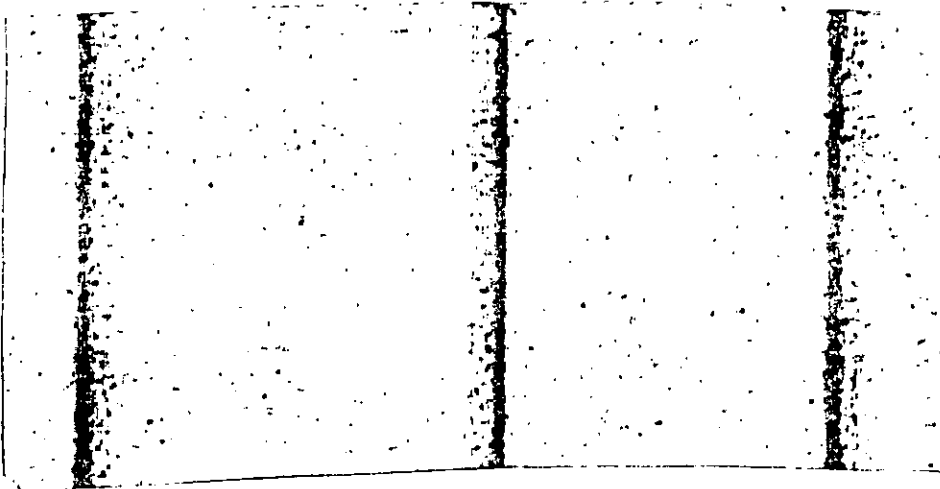
RED ROCKET Format

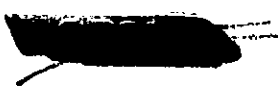


3. # (U) VOICE REPORTS OF RECEIPT ARE REQUIRED.

(Selective addressees) WILL ACKNOWLEDGE DIRECTLY TO THE NATIONAL MILITARY COMMAND CENTER BY THE FASTEST MEANS AVAILABLE.

4. # (U) INSTRUCTIONS IN TEXT ARE EFFECTIVE AT (date-time group ZULU).





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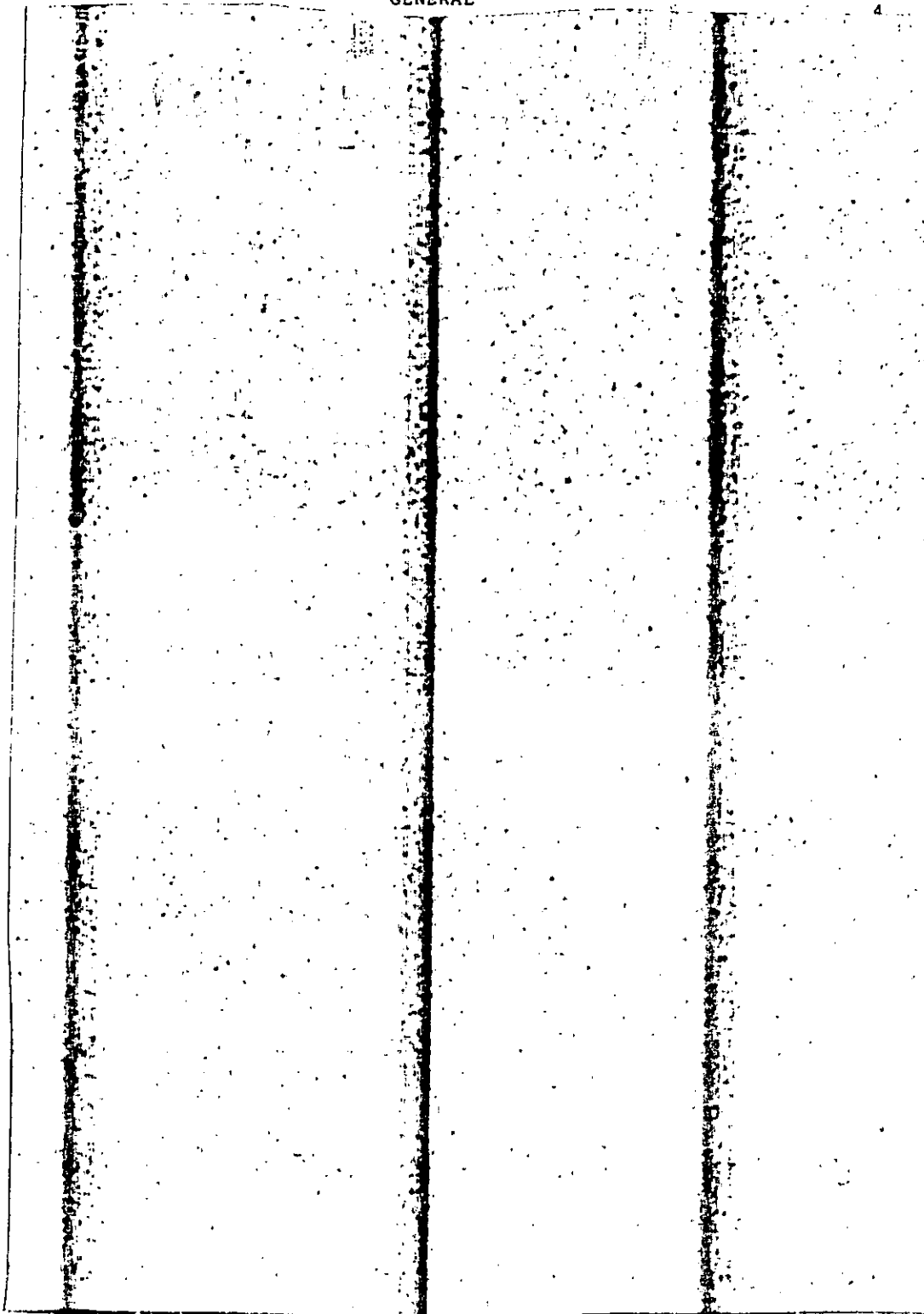
CHAPTER 13

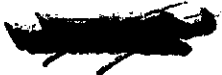
EXERCISE EMERGENCY ACTION MESSAGES (U)

SECTION I

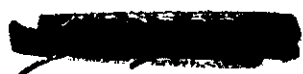
GENERAL

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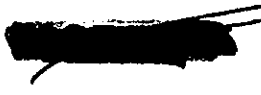




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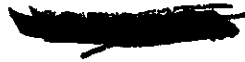
SECTION X

WHITE ROCKET MESSAGE FORMAT

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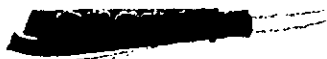






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CHAPTER 14

EXERCISES (U)

1. (U) General. Exercises of emergency action procedures are conducted to insure a high level of proficiency in these procedures, to refine and improve existing procedures, and to provide a means for evaluating individual and system efficiency. To the extent that exercises accomplish these objectives, they are beneficial.

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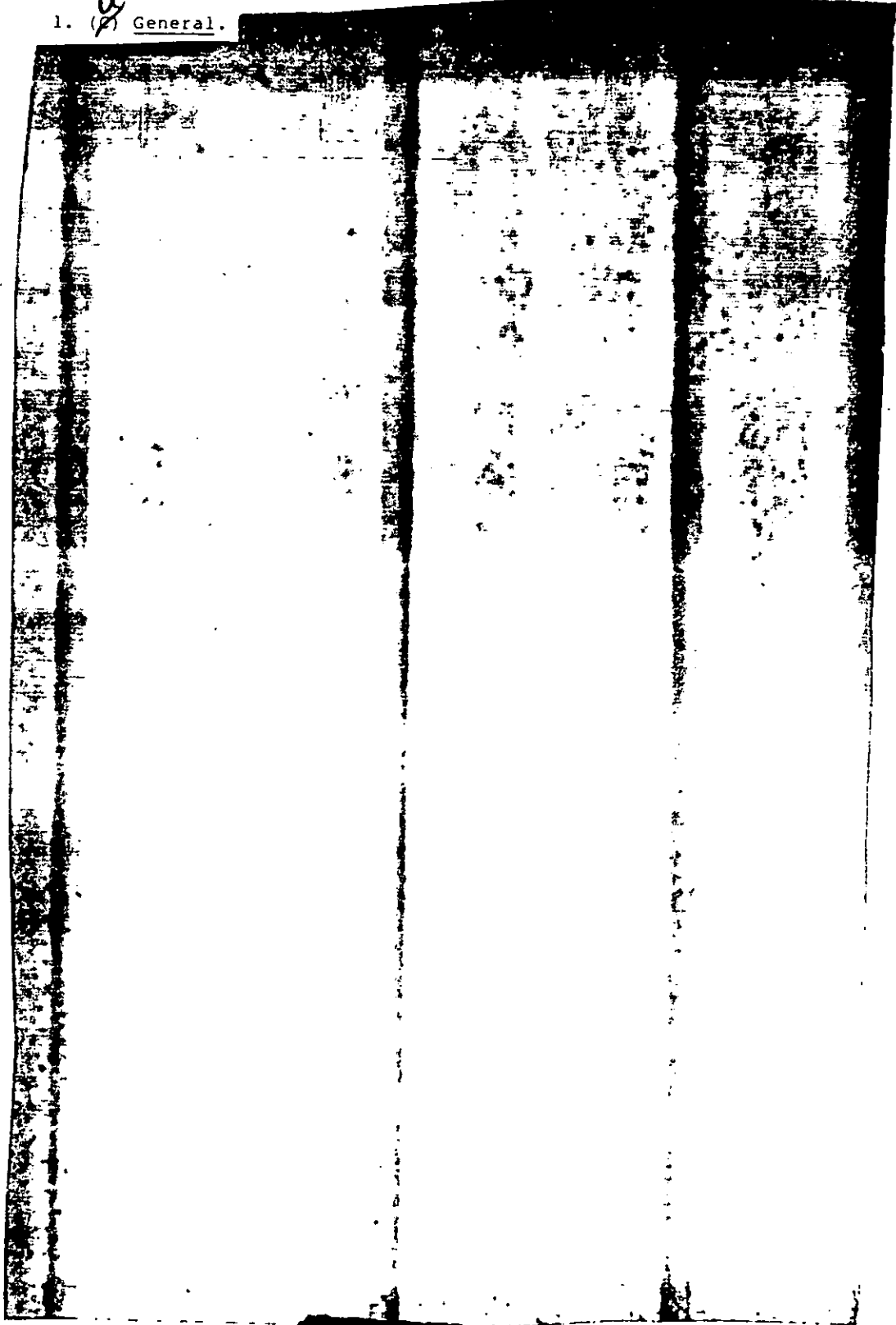


CHAPTER 15

COMMUNICATIONS TESTS (U)

1

1. <sup>u</sup>~~(S)~~ General.





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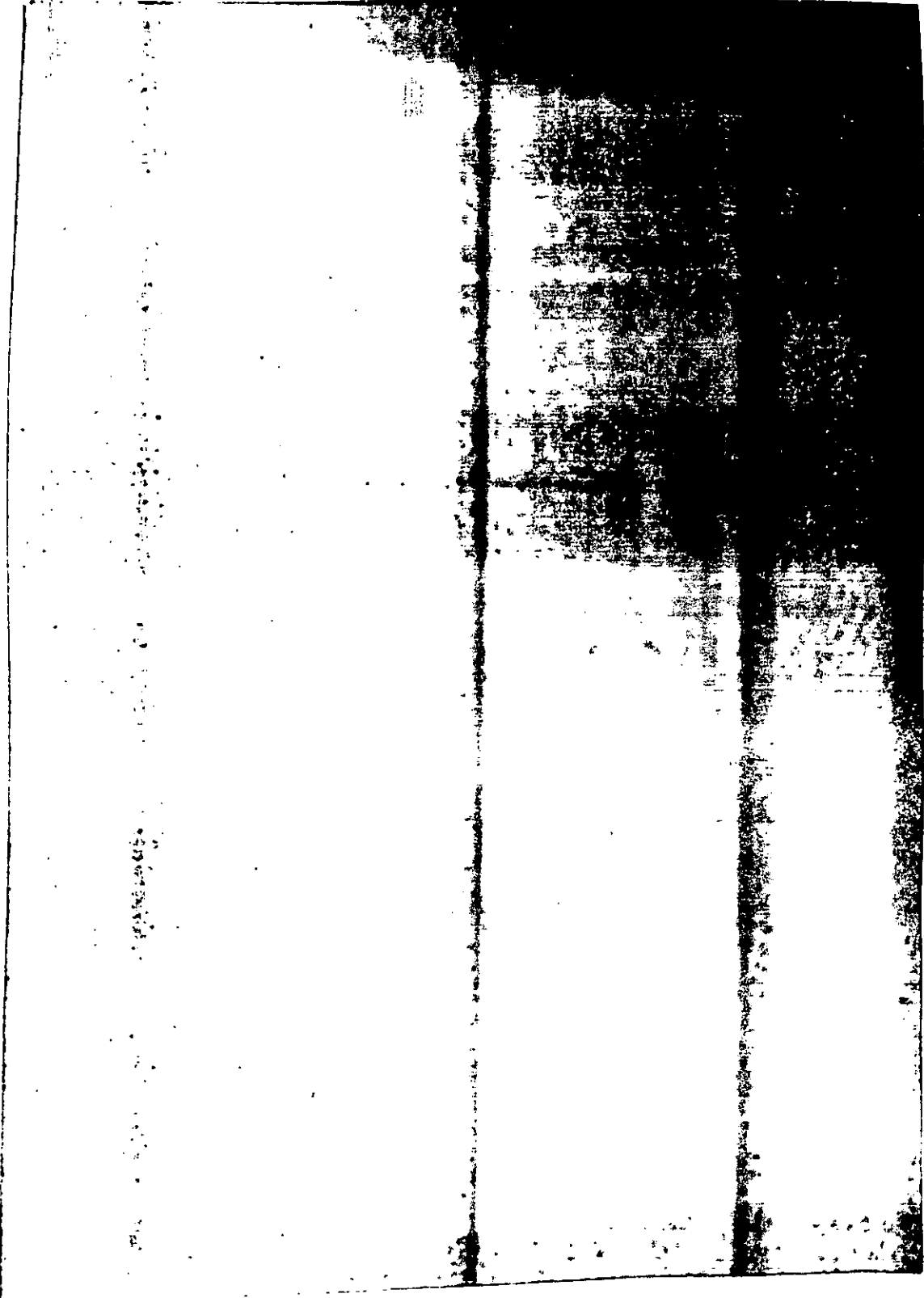




SECTION II

CRIS AND AIGs AUTHORIZED FOR USE  
WITH EMERGENCY ACTION MESSAGES (U)

10/1/74



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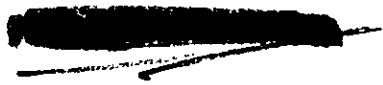
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CHAPTER 17  
LOCATOR SYSTEM (U)

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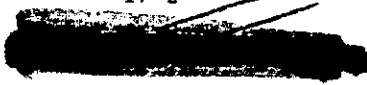
2

1. <sup>y</sup> (C) General.

2. <sup>W</sup> (C) Procedures.



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#52

# EMERGENCY ACTION PROCEDURES OF THE JOINT CHIEFS OF STAFF



## VOLUME I GENERAL (U)

1 APRIL 1984

Excised Under the Provisions of (The Freedom of Information Act) 5USC552 (b) 1

JOINT CHIEFS OF STAFF  
WASHINGTON, D.C. 20301

FOI CASE NO. 85-FOI-262  
Document 1 of 5 Documents

*Excised version  
declassified + released  
FOIA 1566 4/7/86*

OPR: OJCS/J3  
J3M: 485-84

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THE JOINT STAFF

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THE JOINT CHIEFS OF STAFF  
WASHINGTON D C 20301

J3M-485-84  
1 April 1984

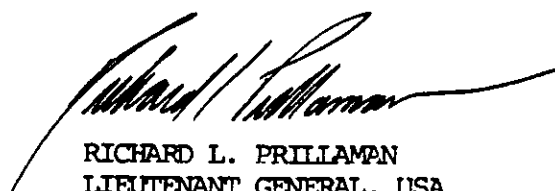
MEMORANDUM FOR: See Distribution

Subject: Emergency Action Procedures of the Joint Chiefs of Staff, Volume I - General (U)

1. (U) The Emergency Action Procedures of the Joint Chiefs of Staff have been revised to accommodate the implementation of SIOP 6A.

3. (U) Attention is directed to Chapter 1 regarding reproduction and release of emergency action procedures. All recipients of this document must ensure strict compliance with the directions contained herein. Under no circumstances will the Emergency Action Procedures of the Joint Chiefs of Staff be disclosed to any agencies or individuals outside the Department of Defense who are not on distribution for this document unless such distribution has been approved in accordance with JCS Memorandum of Policy No. 39, "Special Safeguards for JCS Papers."

4. (U) Without attachment, this memorandum is downgraded to CONFIDENTIAL.

  
RICHARD L. PRILLAMAN  
LIEUTENANT GENERAL, USA  
DIRECTOR FOR OPERATIONS

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Strategic Operations Division, J-3  
Chief, Nuclear Warfare Status Branch  
Strategic Operations Division, J-3  
Chief, Requirements Branch  
Joint Operations Division, J-3  
Chief, NMCS Operations Division, J-3  
Chief, Command and Control Division, J-3

EMERGENCY ACTION PROCEDURES OF THE JOINT CHIEFS OF STAFF

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EMERGENCY ACTION PROCEDURES OF THE JOINT CHIEFS OF STAFF (U)

GLOSSARY

The abbreviations, brevity codes, and acronyms listed below are in use in Volumes I, II, III, IV, V, and VI of the Emergency Action Procedures of the Joint Chiefs of Staff. An additional glossary addressing EAM dissemination and communications systems terminology is contained in Volume VII.

ADCOM.....Aerospace Defense Command

AFSATCOM.....Air Force Satellite Communications System

AIG.....Address Indicator Group

ANMCC.....Alternate National Military Command Center

AUTODIN.....Automatic Digital Network

AUTOSEVOCOM.....Automatic Secure Voice Communications

AUTOVON.....Automatic Voice Network

BMEWS.....Ballistic Missile Early Warning System

CCPDS.....Command Center Processing and Display System

CEP.....Circular error probable

CIC.....Content indicator code

CINC.....Commander in Chief  
 CINCAD.....Commander in Chief, Aerospace Defense Command  
 CINCMAC.....Commander in Chief, Military Airlift Command  
 CINCNORAD.....Commander in Chief, North American Air  
                   Defense Command  
 CINCSAC.....Commander in Chief, Strategic Air Command  
 CONUS.....Continental United States  
 CRI.....Collective routing indicator  
 DDO (NMCC).....Deputy Director for Operations (National  
                   Military Command Center), Joint Staff  
 DEFCON.....Defense readiness condition  
 DGZ.....Desired ground zero  
 DIRNSA.....Director, National Security Agency  
 DSP.....Defense Support Program  
 EA.....Emergency action(s)  
 EAM.....Emergency action message  
 EAP.....Emergency action procedures  
 EAP-JCS.....Emergency Action Procedures of the Joint  
                   Chiefs of Staff  
 ECP.....Emergency command precedence  
 EHF.....Extremely high frequency  
 EMERGCON.....Emergency condition

ERCS.....Emergency Rocket Communications System  
FGD.....Footprint Group Designator  
  
HF.....High frequency  
ICBM.....Intercontinental ballistic missile  
IEMATS.....Improved Emergency Message Automatic  
Transmission System  
  
J-3.....Operations Directorate, Joint Staff  
JCS.....Joint Chiefs of Staff  
JCSAN.....JCS Alerting Network  
JTF.....Joint task force  
LERTCON.....Alert condition  
LF.....Low frequency  
MAC.....Military Airlift Command  
  
MHZ.....Megahertz  
MOLINK.....Direct communications link (US-USSR)  
NATO.....North Atlantic Treaty Organization  
NBC.....Nuclear Biological Chemical  
NCA.....National Command Authorities



NEACP.....National Emergency Airborne Command Post

OJCS.....Organization of the Joint Chiefs of Staff

PA.....Planning Assumption

PARCS.....Perimeter Acquisition Radar Attack  
Characterization System

SAC.....Strategic Air Command

SACEUR.....Supreme Allied Commander, Europe

SACLANT.....Supreme Allied Commander, Atlantic

SAO.....Selected Attack Option

SIOP.....Single Integrated Operational Plan

SLBM.....Sea-launched ballistic missile

SOI.....Space Object Identification

SPADOC.....Space Defense Operations Center

SSBN.....Fleet ballistic missile submarine nuclear

TACAMO.....Navy EC-130Q VLF relay aircraft  
TDD.....Target DGZ designator  
UHF.....Ultra high frequency  
UK.....United Kingdom  
US.....United States  
USCINCCENT.....Commander in Chief, US Central Command  
USCINCEUR.....US Commander in Chief, Europe  
USCINCLANT.....Commander in Chief, US Atlantic Command  
USCINCREDB.....Commander in Chief, US Readiness Command  
USCINCSO.....Commander in Chief, US Southern Command  
USEUCOM.....US European Command  
USCINCPAC.....Commander in Chief, US Pacific Command  
USLANTCOM.....US Atlantic Command  
USPACOM.....US Pacific Command  
USREDCOM.....US Readiness Command  
USSOUTHCOM.....US Southern Command  
USSR.....Union of Soviet Socialist Republics  
VLF.....Very low frequency  
WWABNCP.....Worldwide Airborne Command Post System  
WWMCCS.....Worldwide Military Command and Control System



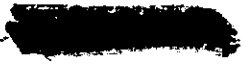
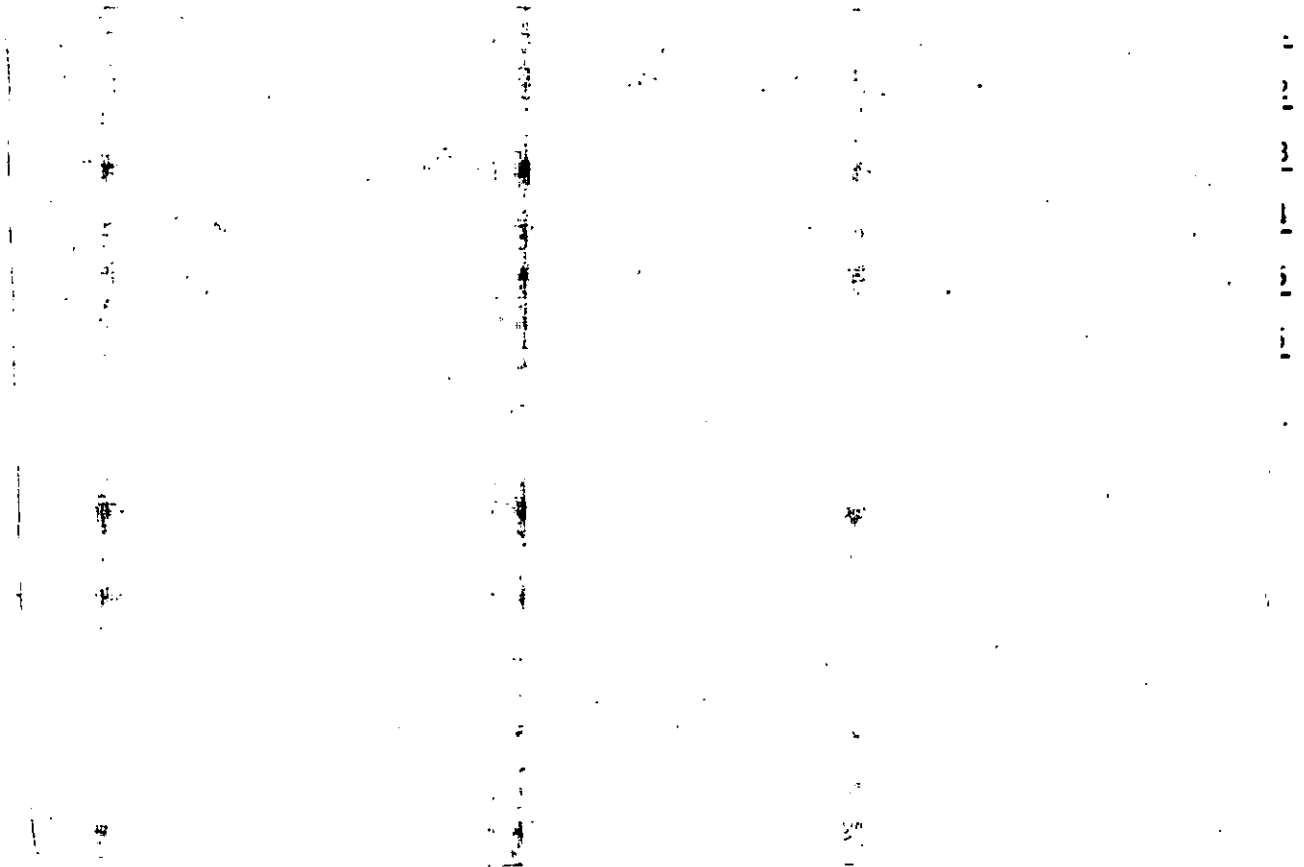
CHAPTER 1 1

SECTION 1 2

GENERAL (U) 3

1. (U) Purpose. The Emergency Action Procedures of the 4  
Joint Chiefs of Staff (EAP-JCS) are designed to prescribe 5  
the emergency action messages and procedures used by the 6  
Joint Chiefs of Staff to maintain command and control of US 7  
Forces and nuclear weapons. 8

2. (U) Concept. EAP-JCS are designed to accomplish the 9  
following tasks: 10



3. (U) Dissemination. Emergency Action Procedures of the JCS will be disseminated on a strict need-to-know basis only. EAP-JCS are published in separate volumes to restrict access of critical procedures to those users with a specific need to know. Reproduction and release of these procedures are governed by JCS Memorandum of Policy No. 39, "Special Safeguards for JCS Papers," and SM-313-FY, "Safeguarding the Single Integrated Operational Plan."

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a. (U) Reproduction to support implementation of the EAP-JCS will be restricted to that authorized by the Director for Operations, Joint Chiefs of Staff.

[REDACTED]

(1) (U) Chief of Staff, US Army; Chief of Naval Operations; Chief of Staff, US Air Force; and Commandant of the Marine Corps are authorized to distribute EAP-JCS within their respective Services, following the guidance in JCS Memorandum of Policy No. 39.

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(2) (U) Commanders of unified and specified commands may distribute EAP-JCS to their subordinate military activities or commands based on their NEED TO KNOW. Whenever possible, extracts of these procedures will be used.

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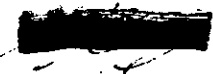
b. (U) Requests for release of the EAP-JCS, or for information therefrom, to any person or agency, military or civilian, not on the original distribution list for these procedures will be referred to the Secretary, Joint Chiefs of Staff.

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c. (U) Because emergency action procedures of the Services and unified and specified commands are frequently based on the EAP-JCS, the safeguards above apply to those Service and unified and specified command publications which reveal the EAP-JCS.

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d. (U) Under no condition will information contained in 1  
the EAP-JCS be released to contractor personnel. 2

4. (U) Revisions to the Publication. The Director for 3  
Operations, Joint Staff, will maintain these procedures and 4  
revise them. Submit comments and recommendations to the 5  
Joint Chiefs of Staff, J-3 (ATTN: Command and Control 6  
Division (CCD)). 7

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SECTION II

RESPONSIBILITIES (U)

- 1. (U) Commanders of Unified and Specified Commands

  - a. (U) The appropriate duty officers of unified and specified commands must be thoroughly familiar with the Emergency Action Procedures of the Joint Chiefs of Staff (EAP-JCS) which apply to them and with the facilities, equipment, and procedures provided to implement these procedures.

2. (U) The Military Services

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3. (U) <u>Defense Communications Agency</u> . The Defense	<u>17</u>
Communications Agency assures long haul, rapid transmission	<u>18</u>
of emergency messages by exercising operational and	<u>19</u>
managerial direction over the Defense Communications System	<u>20</u>
in accordance with the mission, functions, and	<u>21</u>
responsibility assigned by the Secretary of Defense or by	<u>22</u>



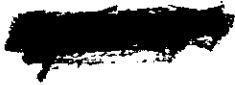


the Joint Chiefs of Staff under the authority and direction of the Secretary of Defense.

4. (U) The Organization of the Joint Chiefs of Staff. The Organization of the Joint Chiefs of Staff is responsible for accomplishing the tasks contained herein.

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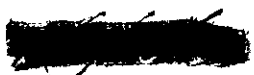




SECTION III  
DEFINITIONS (U)

1. (U) JCS Pub 1 contains standard definitions for planning and operational use. Listed below are definitions which either do not appear in JCS Pub 1 or which need to be expanded for application to the Emergency Action Procedures of the Joint Chiefs of Staff.

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5. (U) Attack Options

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14. (D) Emergency Action Messages (EAM). Messages through which the Joint Chiefs of Staff and the National Command Authorities, through the Joint Chiefs of Staff, pass significant directives to the commanders of the unified and specified commands, their forces, and other military and Government agencies.

17. (U) Executing Commander (SIOP). A commander to whom nuclear weapons are released for delivery against specific targets or in accordance with approved plans.

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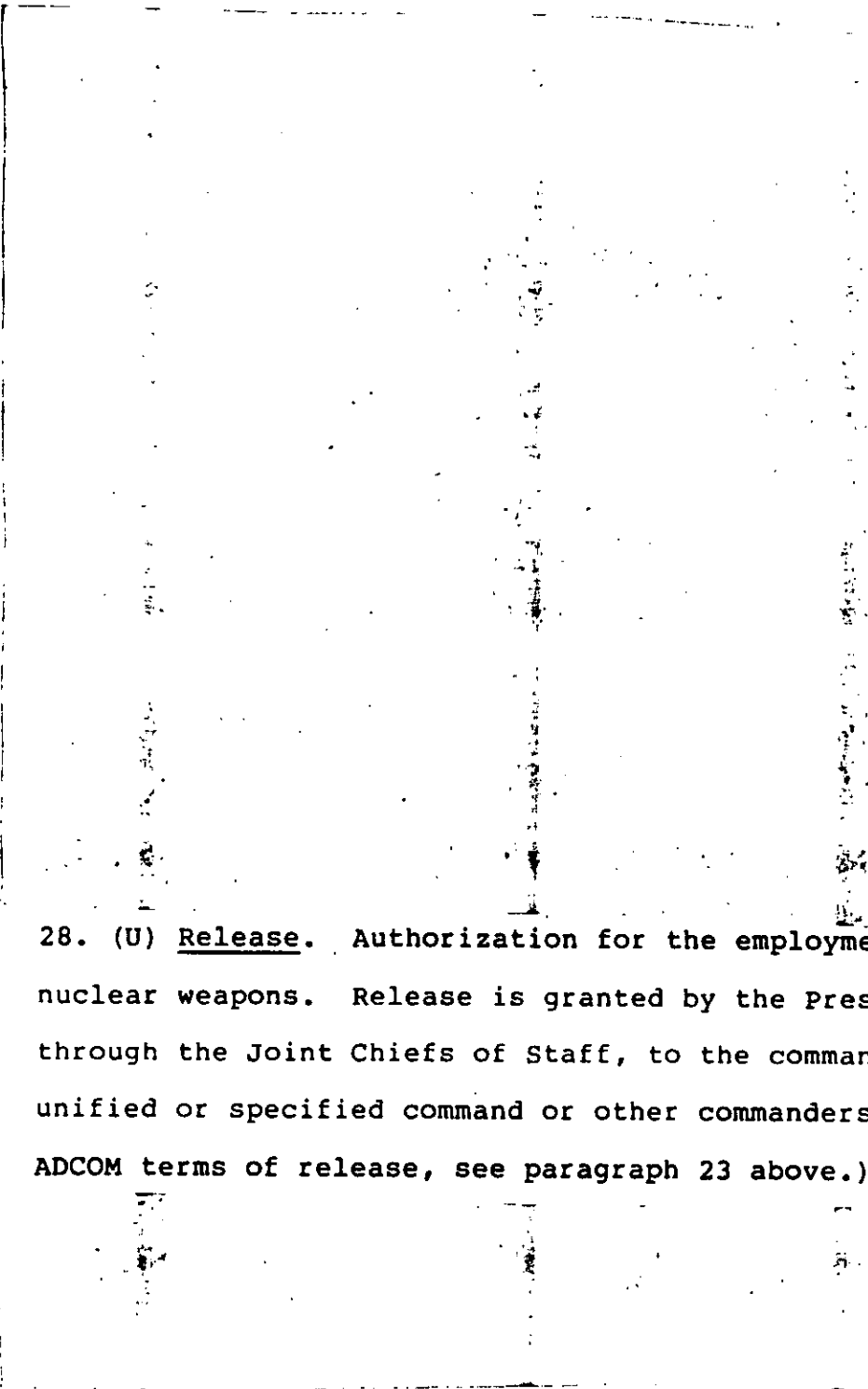
20. (U) Major NATO Commanders. Supreme Allied Commander, Atlantic (SACLANT); Supreme Allied Commander, Europe (SACEUR); and Commander in Chief, Channel (CINCHAN).

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23. (U) National Command Authorities (NCA). The National Command Authorities consist only of the President and the Secretary of Defense or their duly deputized alternates or

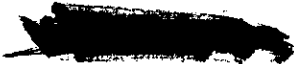
successors. The chain of command runs from the President to the Secretary of Defense and through the Joint Chiefs of Staff to the commanders of unified and specified commands. The channel of communication for execution of the SIOP and other time-sensitive operations shall be from the President through the Chairman, Joint Chiefs of Staff, representing the Joint Chiefs of Staff, to the executing commanders.

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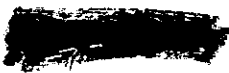
28. (U) Release. Authorization for the employment of nuclear weapons. Release is granted by the President, through the Joint Chiefs of Staff, to the commander of a unified or specified command or other commanders. (For ADCOM terms of release, see paragraph 23 above.)





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34. (U) ZULU. Greenwich Mean Time (the mean solar time of the meridian of Greenwich, England, used as the prime basis of standard time throughout the world). ZULU time is used in all emergency action messages.

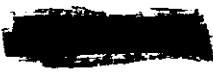


CHAPTER 1

LIST OF EFFECTIVE PAGES

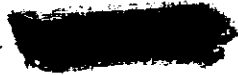
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CHAPTER 2

COMMUNICATIONS (U)

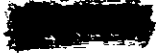
SECTION I

TRANSMISSION OF EMERGENCY ACTION MESSAGES (U)

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e. (U) Record Copy Message Formats



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JCSAN/AUTOVON AUTOMATIC CONFERENCE ARRANGER

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COMMUNICATIONS TESTS (U)

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3. (U) Communications Tests for Commanders

SECTION III  
EMERGENCY CONFERENCES (U)

1. (U) General

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EMERGENCY TELEPHONE CONFERENCE (U)  
(LERTCONS and NATO Equivalents)




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Section III  
Chapter 2

SECTION IV

CADs AND AIGs AUTHORIZED FOR USE  
WITH EMERGENCY ACTION MESSAGES (U)

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SECTION V

AIGs FOR RED AND WHITE ROCKET MESSAGES (U)

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CHAPTER 2

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CHAPTER 3  
AUTHENTICATION AND CODE SYSTEMS (U)

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6. (U) JCS Cipher Systems

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CHAPTER 3  
LIST OF EFFECTIVE PAGES

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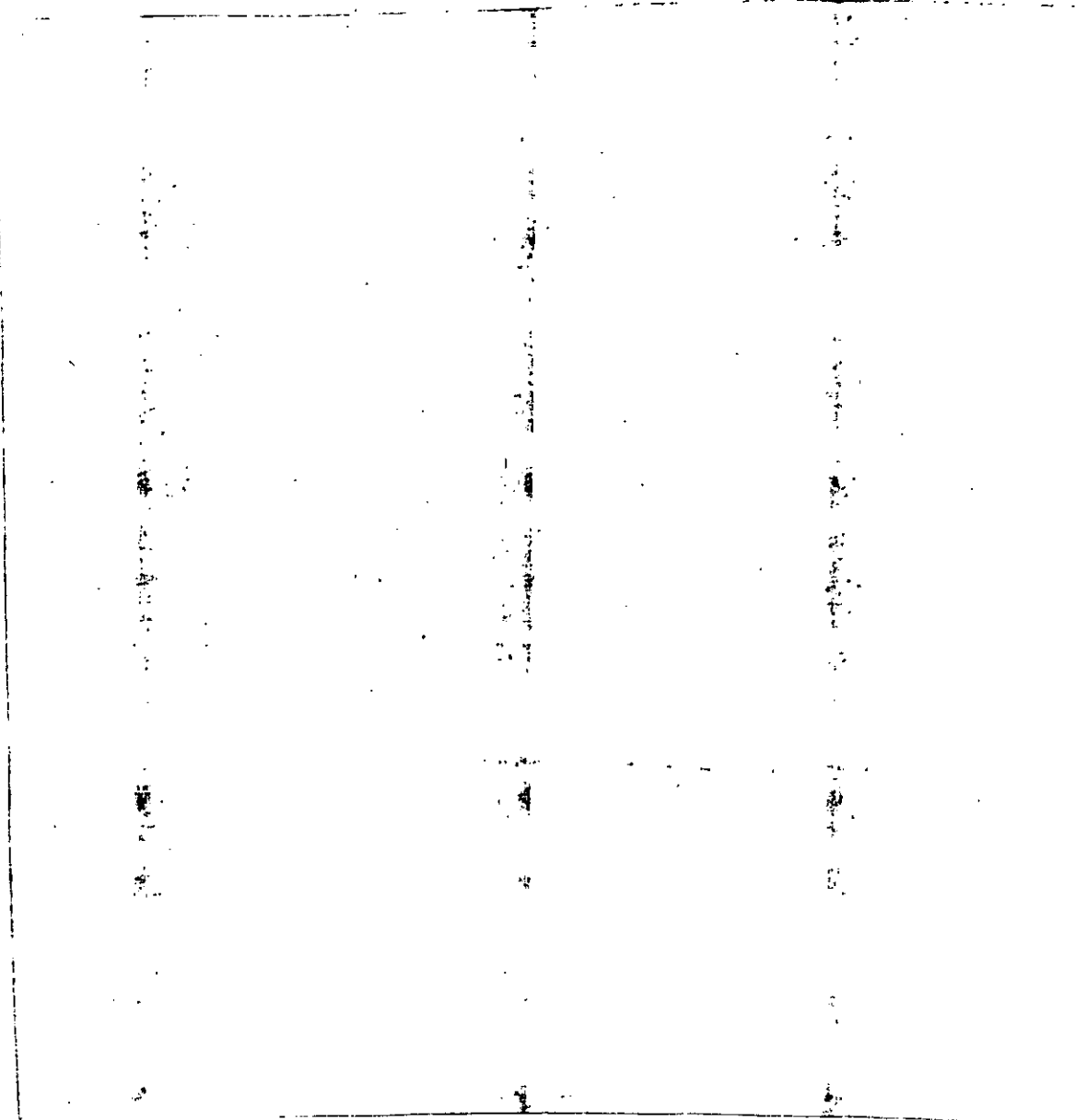


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CHAPTER 4  
ALERTING SYSTEMS (U)  
SECTION I  
ALERT SYSTEM OF THE JOINT CHIEFS OF STAFF (JCS) (U)



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3. (U) Authority to Declare

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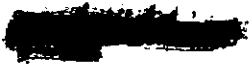
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4. (U) Procedures

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	<u>9</u>
5. (U) <u>Exercises</u>	<u>10</u>
a. (U) Exercise Terms. The following exercise terms and meanings are assigned:	<u>11</u>
<u>ALERT CONDITION</u>	<u>13</u>
<u>TERM</u>	<u>14</u>
DEFCON 5	<u>15</u>
DEFCON 4	<u>16</u>
DEFCON 3	<u>17</u>
DEFCON 2	<u>18</u>
DEFCON 1	<u>19</u>
DEFENSE EMERGENCY	<u>20</u>
AIR DEFENSE EMERGENCY	<u>21</u>
	<u>22</u>





AIR DEFENSE EMERGENCY Warning RED	BIG NOISE	<u>1</u>
	APPLE JACK	<u>2</u>
AIR DEFENSE EMERGENCY Warning YELLOW	BIG NOISE	<u>3</u>
	LEMON JUICE	<u>3</u>
AIR DEFENSE EMERGENCY Warning WHITE	BIG NOISE	<u>4</u>
	SNOW MAN	<u>5</u>
b. (U) Exercise terms will be used to direct tests or		<u>6</u>
exercises conducted to increase or simulate an increase		<u>7</u>
in readiness posture for training purposes.		<u>8</u>
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SECTION II

NATO ALERT SYSTEM (U)

1. (U) Purpose. This section summarizes the NATO Alert System. "The Major NATO Commanders Alert System Procedures for the Joint Chiefs of Staff," MJCS 179-80, contains detailed information on the NATO Alert System and should be referred to for specific descriptions, actions, and responsibilities.

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CHAPTER 4  
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4-7	"	<u>7</u>
4-8	"	<u>8</u>
4-9	"	<u>9</u>
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4-12	"	<u>12</u>
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CHAPTER 5

EMERGENCY ACTION MESSAGES (U)

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2. (U) Message Designators

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c. (U) When used without reference to the actions they implement, message designators are classified CONFIDENTIAL. Message designators associated with their format or the actions they implement are either SECRET or TOP SECRET, depending upon the classification of the format and the actions implemented.

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4. (U) Emergency Action Message Validity

b. (U) Variable Format Message

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c. (U) General Purpose Message

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5. (U) Incomplete or Incorrect Messages

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6. (U) Standard Alphanumeric Character Base

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8. (U) Acknowledgment



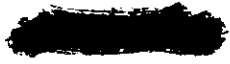
9. (U) Actions Upon Receipt of a JCS Emergency Action Message

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CHAPTER 5  
LIST OF EFFECTIVE PAGES

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5-8	"	<u>8</u>
5-9	"	<u>9</u>
5-10	"	<u>10</u>
5-11	"	<u>11</u>
5-12	"	<u>12</u>
5-13	"	<u>13</u>
5-14	"	<u>14</u>
5-15	"	<u>15</u>
5-16	"	<u>16</u>
5-17	"	<u>17</u>
5-18	"	<u>18</u>
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CHAPTER 6

ALERT AND PREPARATION MESSAGES (U)

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c. (U) Part 3: Option. This part designates one of the following options:





4. (U) Examples

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SECTION VII  
RED ROCKET (U)

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2. (U) Means of Transmission

4. (U) Message Addressing

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RED ROCKET FORMAT (U)

3.# (U) VOICE REPORTS OF RECEIPT ARE REQUIRED. (SELECTIVE ADDRESSEES) WILL ACKNOWLEDGE DIRECTLY TO THE NATIONAL MILITARY CENTER BY THE FASTEST MEANS AVAILABLE.)

4.# (U) INSTRUCTIONS IN TEXT ARE EFFECTIVE AT (date-time group ZULU).

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**SECTION VIII**

**APPROVING AUTHORITY AND PURPOSE FOR JCS  
ALERT, PREPARATION, AND CHEMICAL RELEASE  
EMERGENCY ACTION MESSAGES (U)**

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CHAPTER 6 1  
 LIST OF EFFECTIVE PAGES 2

6-1	Original	6-21	Original	6-41	Original	<u>3</u>
6-2	"	6-22	"	6-42	"	<u>4</u>
6-3	"	6-23	"	6-43	"	<u>5</u>
6-4	"	6-24	"	6-44	"	<u>6</u>
6-5	"	6-25	"	6-45	"	<u>7</u>
6-6	"	6-26	"	6-46	"	<u>8</u>
6-7	"	6-27	"	6-47	"	<u>9</u>
6-8	"	6-28	"	6-48	"	<u>10</u>
6-9	"	6-29	"			<u>11</u>
6-10	"	6-30	"			<u>12</u>
6-11	"	6-31	"			<u>13</u>
6-12	"	6-32	"			<u>14</u>
6-13	"	6-33	"			<u>15</u>
6-14	"	6-34	"			<u>16</u>
6-15	"	6-35	"			<u>17</u>
6-16	"	6-36	"			<u>18</u>
6-17	"	6-37	"			<u>19</u>
6-18	"	6-38	"			<u>20</u>
6-19	"	6-39	"			<u>21</u>
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CHAPTER 7

CHEMICAL RELEASE PROCEDURES

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CHAPTER 8

SELECTIVE RELEASE OF NUCLEAR WEAPONS (U)

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e. (U) Selective release procedures for Major NATO  
Commanders are outlined in appropriate NATO documents.

2. (U) Message Designators

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(8) (U) Chapters 9 and 10 of this volume and the EAP-JCS, Vol V, "Nuclear Control Orders," contain amplified instructions and guidance on above messages.



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6. (U) Responses

9. (U) Message Formats

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10. (U) Message Contents. The information included in each part of the message should be in accordance with the following instructions. The goal is to provide the JCS and the NCA with a solid basis for appraisals and decisions.

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12. (U) Request Procedures for Predesignated Nonnuclear Commanders

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3. (U) Examples

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CHAPTER 8

LIST OF EFFECTIVE PAGES

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8-6	"	8-26	"
8-7	"	8-27	"
8-8	"	8-28	"
8-9	"	8-29	"
8-10	"	8-30	"
8-11	"	8-31	"
8-12	"	8-32	"
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CHAPTER 9

NUCLEAR EXECUTION MESSAGES (U)

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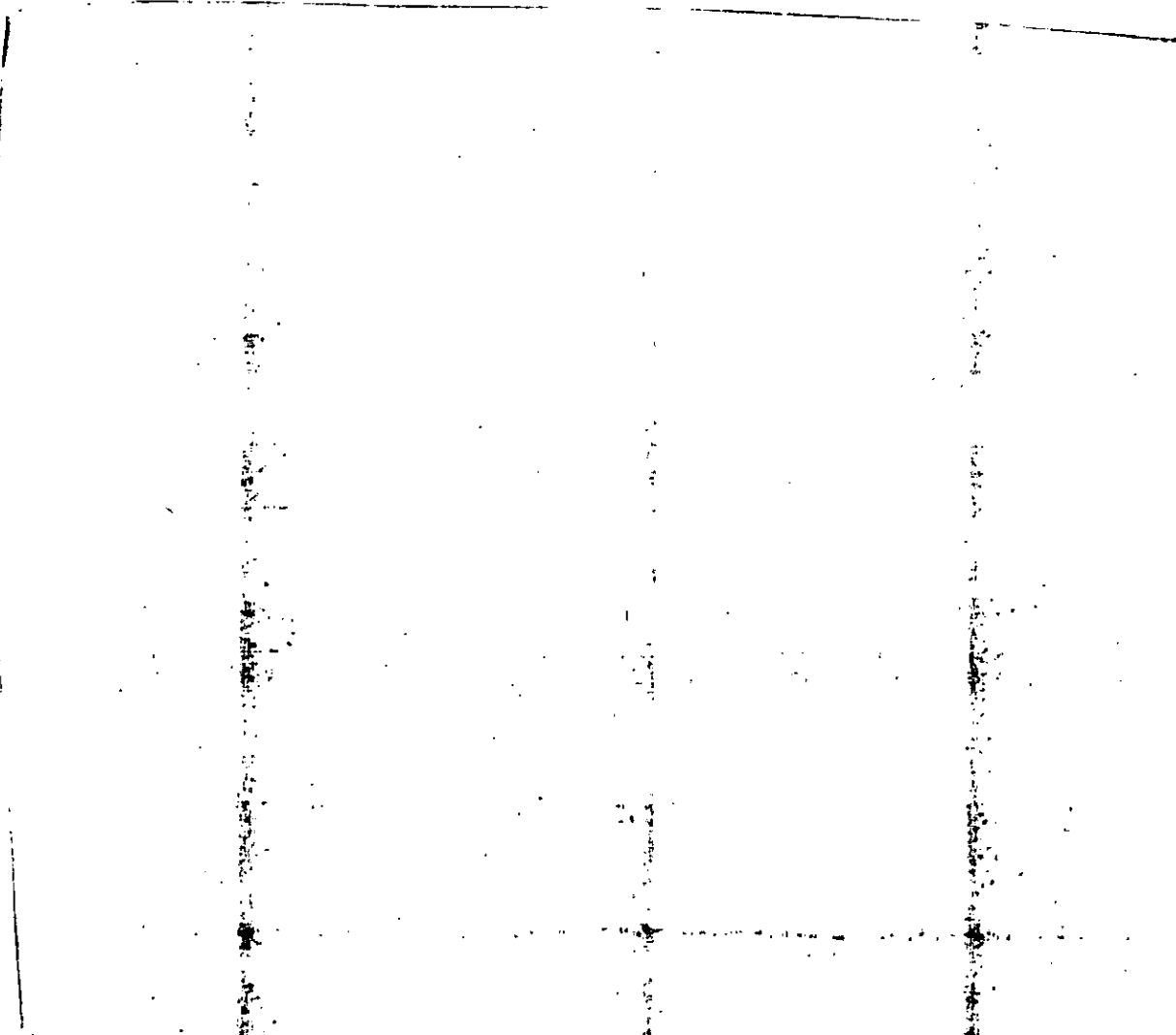


b. (U) Message Contents

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b. (U) Message Contents

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b. (U) Message Contents

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APPROVING AUTHORITY AND PURPOSE FOR JCS EMERGENCY ACTION  
MESSAGES (U)

Figure 9-1  
9-18

Chapter 9



CHAPTER 9  
LIST OF EFFECTIVE PAGES

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CHAPTER 10

NUCLEAR TERMINATION MESSAGES (U)

1. (U) General. This chapter describes the purpose and format for JCS nuclear termination messages. EAP-JCS, Volume V, "Nuclear Control Orders," provides specific message contents.

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b. (U) Message contents



APPROVING AUTHORITY AND PURPOSE FOR  
NUCLEAR TERMINATION MESSAGES (U)

Figure 10-1  
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Chapter 10



CHAPTER 10

LIST OF EFFECTIVE PAGES

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CHAPTER 11

EXERCISES (U)

1. (U) General. Exercises of emergency action procedures are designed to ensure a high level of proficiency in these procedures, refine and improve existing procedures, and provide a means for training individual and system efficiency.

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CHAPTER 11  
LIST OF EFFECTIVE PAGES

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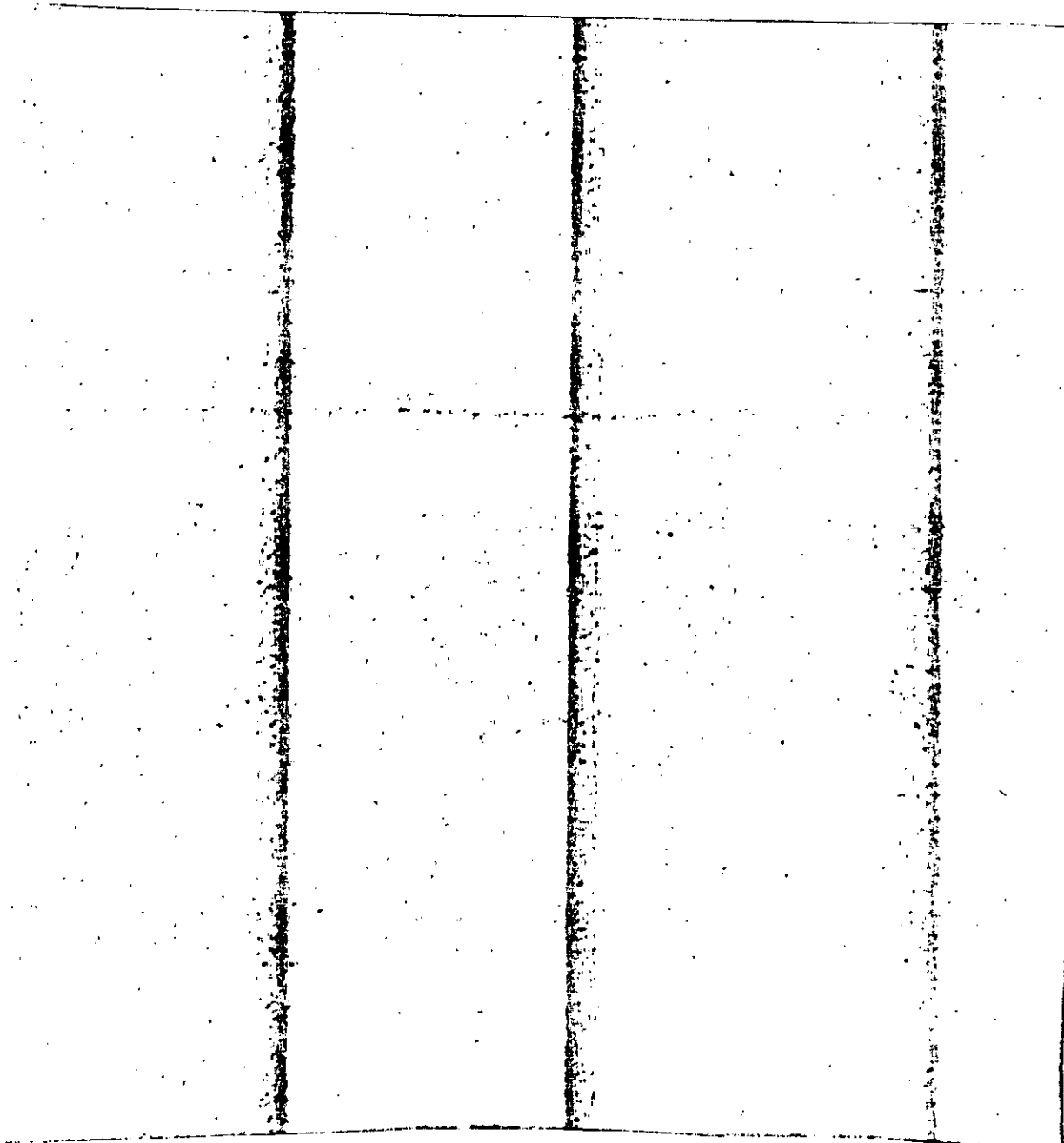
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CHAPTER 12  
EXERCISE EMERGENCY ACTION MESSAGES (U)

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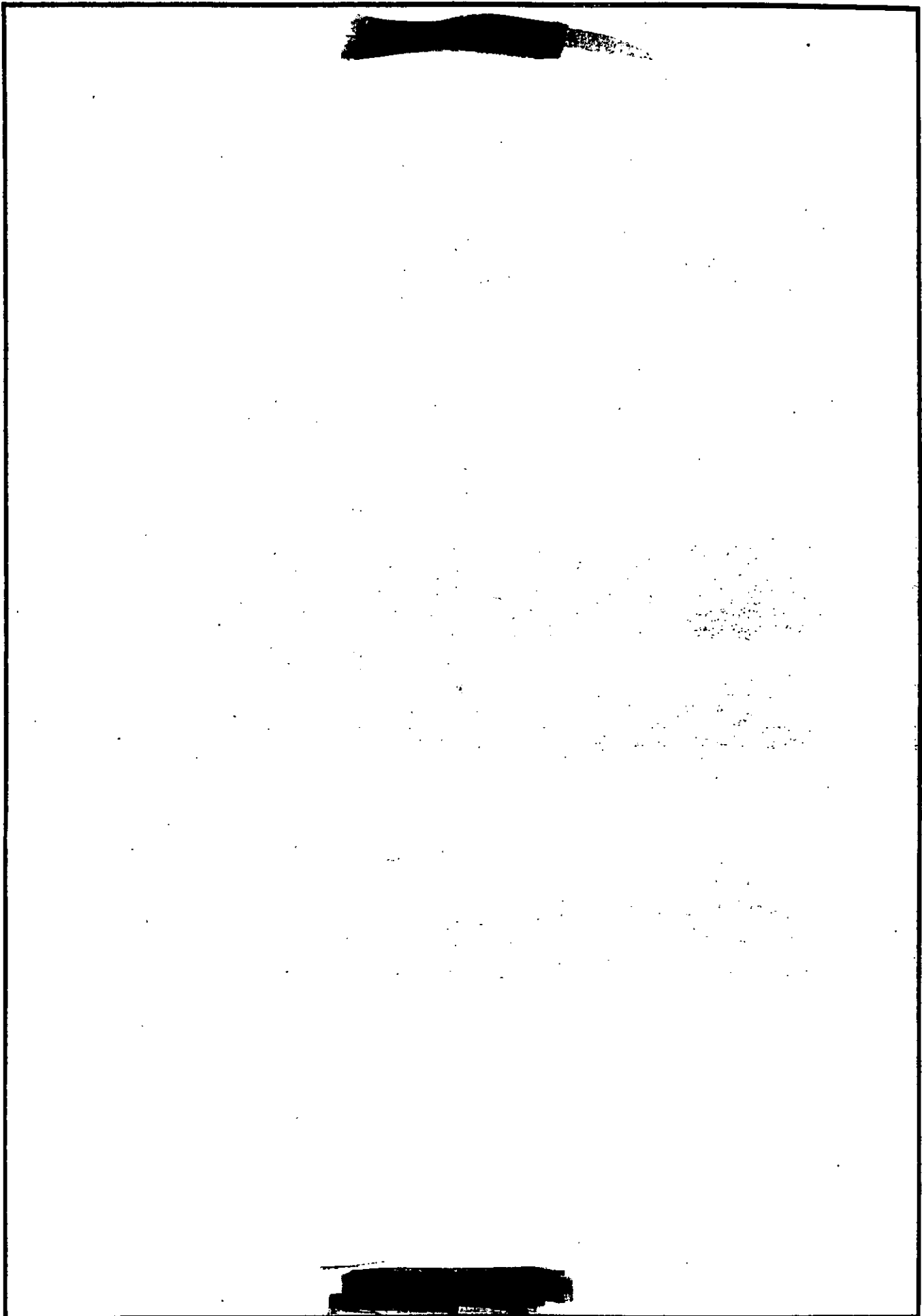
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